

Chapter 5: Commercial and Recreational Fisheries

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Section 500: Introduction

1. Commercial and recreational fisheries are one of the oldest and most widespread human uses of the Ocean SAMP area and are of great economic, historic and cultural value to the state of Rhode Island. Commercial fisheries sustain Rhode Island coastal communities by providing jobs to fishermen and supporting businesses and industries, as well as food for local consumption or export throughout the United States and overseas. Recreational fisheries, which here includes recreational fishing that takes place aboard for-hire party and charter boats as well as recreational anglers fishing from private boats, also support businesses and families throughout Rhode Island and are a key element of the region's recreation and tourism economy. All Rhode Island fisheries, both within the SAMP area and inside Narragansett Bay, also have great non-market value in that they provide Rhode Islanders with a connection to the sea and to New England's rich maritime history.
2. The purpose of the Ocean SAMP is to protect existing uses, resources, and habitats, and to guide future uses of the SAMP area. It is not to engage in fisheries management. Commercial and recreational fisheries in the SAMP area are already managed by a host of different agencies and regulatory bodies which have jurisdiction over different species and/or different parts of the SAMP area. In many cases, these entities have overlapping jurisdiction over the state and federal waters of the SAMP area. Entities involved in managing fish and fisheries within the SAMP area include, but are not limited to, the Atlantic States Marine Fisheries Commission (ASMFC), the Rhode Island Department of Environmental Management (DEM), the New England Fishery Management Council, the Mid-Atlantic Fishery Management Council, and the NOAA National Marine Fisheries Service (NMFS).¹ For further information on fisheries management, see *Chapter 10: Existing Statutes, Regulations, and Policies*.
3. The objectives of this chapter are to summarize existing information about current commercial and recreational fisheries resources and activities within the Ocean SAMP area; highlight the economic, social, cultural, and historic value of these activities to Rhode Island; and outline policies for managing these activities within the context of other existing and future uses. Accordingly, this chapter focuses primarily on commercially and recreationally important species that are targeted within the SAMP area by Rhode Island fishermen. The methodology for selecting these species is outlined below in section 510. This chapter focuses on current baseline conditions based on the best available existing data and information. Per the NMFS Northeast Regional Office Protected Resources Division, this chapter also includes discussion of finfish "Species of Concern" which may occur within the SAMP area; see section 510 below for a list of those species included here. Available fisheries dependent and independent data from the past decade are used to establish baseline conditions. Available historic information on fisheries is included to underscore the longstanding economic and cultural importance of these activities to Rhode Island.

¹ In addition, the Rhode Island Marine Fisheries Council acts as an advisory group to the RIDEM Director.

4. This chapter has found that commercial and recreational fisheries are thriving in the Ocean SAMP area. 25 finfish, shellfish, and crustacean species are of commercial and recreational fishing importance in the SAMP area. Commercial fishermen using otter draws, scallop dredges, gillnets, and lobster pots harvest a diverse variety of species, and squid and lobster are consistently among the most valuable species landed in Rhode Island. Recreational fishermen fish in the SAMP area aboard both private boats and party and charter boats, and target a variety of species including striped bass, summer flounder, and large pelagic fish. At the time of this writing, most of the more popular commercially and recreationally targeted species, including squid, lobster, and striped bass, are not overfished, nor is overfishing occurring. Whereas all of these species rely on habitat within the SAMP area, little fish habitat mapping has been done to date at a resolution that would highlight important habitats within the area. Available qualitative and quantitative data have been used to produce maps that show commercial and recreational fisheries activity throughout the SAMP area. These maps show that the entire SAMP area is used by commercial and recreational fishermen over the course of a year, but that these use patterns vary in space and time due to factors including seasonal species migrations, the regulatory environment, and market demand for seafood. Commercial and recreational fisheries have a longstanding history in Rhode Island and are closely tied to Rhode Island's coastal communities and economies; whereas commercial fisheries have an economic impact through the sale and processing of seafood products, recreational fisheries have an economic impact through the sale of fishing vessels and gear and the in-state spending of out-of-state visitors. All of these fisheries activities rely on fisheries resources and habitats, and whereas future uses may impact these resources, existing activities and trends are already having an impact on fisheries resources in the SAMP area.
5. It is acknowledged that future uses of the SAMP area may have a variety of potential effects on fisheries resources and activities. See *Chapter 8: Renewable Energy* for a discussion of the potential effects of renewable energy on fish and fisheries, and see *Chapter 9: Other Future Uses* for a discussion of other future uses and their potential effects on fish and fisheries. In addition it should be noted that future projects will be subject to site- and project-specific regulatory review to evaluate the potential effects; see section 560, Fisheries Policies and Standards, for further information.
6. While this chapter is focused on commercial and recreational fisheries, it is acknowledged that the finfish, shellfish, and crustacean populations targeted by fishermen are fundamental parts of the Ocean SAMP ecosystem. These species rely on the availability of appropriate habitats and food sources, and the viability of these fisheries is dependent upon these resources. In addition, there are numerous finfish, shellfish, and crustacean populations within the Ocean SAMP area that are not part of directed fisheries. See *Chapter 2: The Ecology of the SAMP Area* for an extensive discussion of the Ocean SAMP ecosystem, including other species, benthic habitat, and a discussion of broader and longer-term regional trends. It is also acknowledged that global climate change is having, and will continue to have, effects on fisheries resources and activities; see *Chapter 3: Global Climate Change* for further discussion.

7. Commercial and recreational fisheries are discussed together in this chapter, although it is acknowledged that there are significant differences between the commercial and recreational industries. Commercial and recreational fisheries are discussed together in this chapter primarily because commercial and recreational fishermen target many of the same species. Recreational fisheries here include recreational anglers as well as recreational fishing that takes place aboard party and charter boats operated by professional captains running businesses. It should be noted that recreational fishing is a significant recreational activity and major contributor to Rhode Island's tourism economy; see *Chapter 6: Recreation and Tourism* for further discussion.
8. Aquaculture is an activity that is relevant to seafood production and is currently permitted only in state waters. Offshore aquaculture may be a potential future use of the SAMP area once a federal permitting process is established. See *Chapter 9: Other Future Uses* for further discussion.

DRAFT

Section 510: Marine Fisheries Resources in the SAMP Area

510.1 Species Included in this Chapter

510.1.1 Species Important to Commercial and Recreational Fisheries

1. Given this chapter's focus on commercial and recreational fisheries, finfish, shellfish, and crustacean species that are considered most important to Rhode Island commercial and recreational fishermen operating in the SAMP area are the primary focus of this chapter. Lists of commercially and recreationally important species were developed through the methodology outlined below and resulted in a summary list of species included below in Table 1.
2. Species harvested within the SAMP area that are considered to be most important to Rhode Island's commercial fishermen were identified by reviewing NMFS landings data and then reviewing this draft list with Rhode Island commercial fisheries stakeholders. Ten years (1998 – 2007) of NMFS landings data were reviewed to determine the most valuable finfish, shellfish, and crustacean species landed in Rhode Island (NMFS 2009a). For each year, the top 20 species (ranked by value) were identified. This list was then edited down to those species which occurred in the top 20 (by value) at least 5 of those 10 years. This list was then reviewed with commercial fishermen to determine which species are actually harvested within the SAMP area. This review took place during fisheries stakeholder meetings conducted through the Ocean SAMP stakeholder process. Through this process, most shellfish were removed from this list, with the exception of sea scallops, which are harvested within the SAMP area. It should be noted that while quahogs are well known to be an important and lucrative fishery in Rhode Island, quahogs are currently harvested primarily within Narragansett Bay, not offshore in the Ocean SAMP area, and are therefore not included here. The species identified through this process are: American lobster (*Homarus americanus*); Atlantic cod (*Gadus morhua*); Atlantic herring (*Clupea harengus*); Atlantic mackerel (*Scomber scombrus*); Atlantic sea scallop (*Placopecten magellanicus*); Black sea bass (*Centropristis striata*); Butterfish (*Peprilus triacanthus*); Goosefish (monkfish) (*Lophius americanus*); Longfin (loligo) squid (*Loligo pealeii*); Scup (*Stenotomus chrysops*); Silver hake (*Merluccius bilinearis*); Skates (unclassified); Summer flounder (*Paralichthys dentatus*); Winter flounder (*Pseudopleuronectes americanus*); and Yellowtail flounder (*Limanda ferruginea*).
3. Species important to recreational fishermen were identified by reviewing Rhode Island recreational harvest and release data published in *Fisheries Economics of the United States, 2006* (NMFS 2008a).² This list was then compared with RI Department of Environmental Management (DEM) recreational fishing regulations (RIDEM 2009a) as well as information on sportfishing tournaments sponsored by the RI Saltwater Anglers Association (RISAA 2010). The resultant draft list of species was then reviewed with both recreational anglers and party and charter boat fishermen with the goal of determining which species are actually targeted within the SAMP area. This review took place during fisheries stakeholder meetings conducted through the Ocean SAMP stakeholder process. The species identified through this process are: Atlantic bonito

² This is the most recent version of this publication available.

(*Sarda sarda*); Atlantic cod (*Gadus morhua*); Black sea bass (*Centropristis striata*); Bluefish (*Pomatomus saltatrix*); False albacore (*Euthynnus alletteratus*); Scup (*Stenotomus chrysops*); Sharks (unspecified); Striped bass (*Morone saxatilis*); Summer flounder (*Paralichthys dentatus*); Tautog (*Tautoga onitis*); Tunas (unspecified); and Winter flounder (*Pseudopleuronectes americanus*). Recreationally targeted sharks were further narrowed down to Shortfin mako (*Isurus oxyrinchus*), Blue (*Prionace glauca*), and Thresher (*Alopias vulpinus*), and recreationally targeted tunas were further narrowed down to Bluefin (*Thunnus thynnus*) and Yellowfin (*Thunnus albacares*).

4. Table 1 shows the resultant list of commercially and recreationally important species found within the SAMP area:

Table 1. Commercially and Recreationally Important Species

Common Name	Scientific Name
American lobster	<i>Homarus americanus</i>
Atlantic bonito	<i>Sarda sarda</i>
Atlantic cod	<i>Gadus morhua</i>
Atlantic herring	<i>Clupea harengus</i>
Atlantic mackerel	<i>Scomber scombrus</i>
Atlantic sea scallop	<i>Placopecten magellanicus</i>
Black sea bass	<i>Centropristis striata</i>
Bluefish	<i>Pomatomus saltatrix</i>
Butterfish	<i>Peprilus triacanthus</i>
False albacore	<i>Euthynnus alletteratus</i>
Goosefish (monkfish)	<i>Lophius americanus</i>
Longfin (loligo) squid	<i>Loligo pealeii</i>
Scup	<i>Stenotomus chrysops</i>
Shark, blue	<i>Prionace glauca</i>
Shark, shortfin mako	<i>Isurus oxyrinchus</i>
Shark, thresher	<i>Alopias vulpinus</i>
Silver hake	<i>Merluccius bilinearis</i>
Skates (unclassified) ³	<i>Raja spp.</i>
Striped bass	<i>Morone saxatilis</i>
Summer flounder	<i>Paralichthys dentatus</i>
Tautog	<i>Tautoga onitis</i>
Tuna, bluefin	<i>Thunnus thynnus</i>
Tuna, yellowfin	<i>Thunnus albacares</i>
Winter flounder	<i>Pseudopleuronectes americanus</i>
Yellowtail flounder	<i>Limanda ferruginea</i>

5. The commercially and recreationally important species identified above are managed by a variety of different federal and state management entities. Table 2 below includes a summary of the relevant management entities for each species as well as the current status of each stock as of March 2010. This information is summarized from the individual species descriptions that follow below in section 510.2, which include further details and references for each species.

³ Skates are unspecified here because this is how NMFS reports skate landings.

Table 2. Management and Status of Species/Stocks in the SAMP Area

Common name	Management entity	Status of stock within SAMP area as of March 2010
American lobster	Atlantic States Marine Fisheries Commission	Depleted; overfishing not occurring
Atlantic bonito	International Commission for the Conservation of Atlantic Tunas	Not available
Atlantic cod	New England Fishery Management Council	Overfished; overfishing is occurring
Atlantic herring	Atlantic States Marine Fisheries Commission and New England Fishery Management Council	Not overfished; overfishing not occurring
Atlantic mackerel	Mid-Atlantic Fishery Management Council	Not overfished; overfishing not occurring
Atlantic sea scallop	New England Fishery Management Council	Not overfished; overfishing not occurring
Black sea bass	Atlantic States Marine Fisheries Commission and Mid-Atlantic Fishery Management Council	Not overfished; overfishing not occurring
Bluefish	Atlantic States Marine Fisheries Commission and Mid-Atlantic Fishery Management Council	Not overfished; overfishing not occurring
Butterfish	Mid-Atlantic Fishery Management Council	Pending release of 2009 NMFS stock assessment
False albacore	International Commission for the Conservation of Atlantic Tunas	Not available
Goosefish (monkfish)	New England Fishery Management Council; Mid-Atlantic Fishery Management Council	Not overfished; overfishing is occurring
Longfin (loligo) squid	Mid-Atlantic Fishery Management Council	Not overfished; overfishing not occurring
Scup	Atlantic States Marine Fisheries Commission and Mid-Atlantic Fishery Management Council	Not overfished; overfishing not occurring
Shark, blue	National Marine Fisheries Service (Highly Migratory Species Fishery Management Plan)	Not available
Shark, shortfin mako	National Marine Fisheries Service (Highly Migratory Species Fishery Management Plan)	Not overfished; overfishing is occurring
Shark, thresher	National Marine Fisheries Service (Highly Migratory Species Fishery Management Plan)	Not available
Silver hake	New England Fishery Management Council	Not overfished; overfishing not occurring
Skates (unclassified)	New England Fishery Management Council	Overfishing occurring on winter skate only
Striped bass	Atlantic States Marine Fisheries Commission	Not overfished; overfishing not occurring
Summer flounder	Atlantic States Marine Fisheries Commission and Mid-Atlantic Fishery Management Council	Not overfished; overfishing not occurring
Tautog	Atlantic States Marine Fisheries Commission	Overfished; overfishing not occurring
Tuna, bluefin	National Marine Fisheries Service (Highly Migratory Species Fishery Management Plan) and International Commission for the Conservation of Atlantic Tunas	Overfished; overfishing is occurring
Tuna, yellowfin	National Marine Fisheries Service (Highly Migratory Species Fishery Management Plan) and and International Commission for the Conservation of Atlantic Tunas	Not overfished; overfishing not occurring
Winter flounder	Atlantic States Marine Fisheries Commission and Mid-Atlantic Fishery Management Council	Overfished; overfishing is occurring
Yellowtail flounder	New England Fishery Management Council	Overfished; overfishing is occurring

510.1.2 Other RI DEM quota-managed species

1. The above list was then compared with those species with annual quotas per RI DEM Marine Fisheries Regulations (RI DEM 2009a). The only two species with annual quotas but which are not otherwise included on this list are Menhaden (*Brevoortia tyrannus*) and Spiny dogfish (*Squalus acanthias*). For this reason, in addition to the fact that both species are found within the SAMP area, these species are included in this chapter. See section 510.4 for further discussion.

510.1.3 Forage fish

1. Forage fish are essential to a discussion of commercial and recreational fisheries insofar as they provide food for many of the above-mentioned targeted species. Many forage fish in this region are themselves commercially or recreationally targeted. See section 510.5 for a brief discussion of forage fish as they relate to the above-mentioned species.

510.1.4 Threatened and endangered species and species of concern

1. This chapter also includes discussion of Threatened and Endangered finfish per the Endangered Species Act (16 U.S.C. 1531 *et. seq.*) as well as finfish listed as “Species of Concern” by the NMFS Office of Protected Resources. According to the NMFS Northeast Regional Office Protected Resources Division, based on the best available information, no finfish currently listed as threatened or endangered are likely to occur within the SAMP area (J. Crocker, pers. comm., February 3, 2010). However, according to the NMFS Northeast Regional Offices Protected Resources Division (J. Crocker, pers. comm., March 23, 2010), the following species currently listed as “Species of Concern” could be present in the SAMP area: Alewife (*Alosa pseudoharengus*); Atlantic halibut (*Hippoglossus hippoglossus*); Atlantic sturgeon (*Acipenser oxyrinchus oxyrinchus*); Atlantic wolffish (*Anarhichas lupus*); Blueback herring (*Alosa aestivalis*); Dusky shark (*Carcharhinus obscurus*); Porbeagle shark (*Lamna nasus*); Rainbow smelt (*Osmerus mordax*); Sand tiger shark (*Carcharias taurus*); and Thorny skate (*Amblyraja radiata*).⁴ It should also be noted that Atlantic sturgeon are currently a candidate species for listing under the Endangered Species Act (NOAA National Marine Fisheries Service [NMFS] 2010a). Accordingly, these species are included in this chapter and are discussed in detail in section 510.6.

⁴ See the NOAA NMFS Office of Protected Resources for a complete list of designated “Species of Concern”: <http://www.nmfs.noaa.gov/pr/species/concern/>.

510.2 Life History, Habitat, and Fishery of Commercial and Recreational Species

510.2.1 American Lobster (*Homarus americanus*)

1. The American lobster is a bottom-dwelling crustacean widely distributed over the North American continental shelf, occurring inshore in the U.S. from Maine through New Jersey, and offshore from Labrador, Canada through North Carolina (ASMFC 2008a). In the SAMP area, American lobsters are targeted by commercial fishermen.

Life History

2. Lobsters are long-lived, and grow incrementally through molting. During the first two years of their lives, lobsters will molt several times each year, and once or twice per year thereafter, depending on food availability and water temperature (ASMFC 2008a). Most lobsters molt in July or August; with each molt the lobster increases 14% in length and 50% in weight. Lobsters reach legal size in about five to seven years, depending on water temperature (ASMFC 2008a). In Rhode Island, minimum legal size is currently 3^{3/8} inches in carapace length.
3. Lobsters become sexually mature between their fifth and eighth year, and may molt as many as 25 times before reaching adulthood (Lobster Conservancy 2004). Female lobsters mate immediately after molting, and store the sperm for up to two years until they extrude their eggs, which are then fertilized. Females carry eggs on their underside for nine to eleven months before hatching. Eggs hatch from mid-May through mid-June (ASMFC 2008a). For the first two months of their lives, lobsters are planktonic, floating at the surface before they sink to the bottom. During their planktonic stage, lobsters sometimes travel great distances and may settle far from their source. Studies of lobster populations have found in some cases only a small percentage of new recruits have come from within the population, and in some cases the percentage of self-recruitment (larvae settling back into the same population) is more than 90 percent. Sources and sinks of larvae will vary from year to year depending on factors such as wind and currents (e.g. Incze et al. 2010). During the first year of their lives, lobsters remain within a meter (3.3 feet) of the spot where they settled (Wahle 1992).

Habitat

4. Lobsters are solitary and territorial. They are most abundant in shallow coastal areas, where they are concentrated in rocky habitat where shelter is available, particularly among cobbles and boulders, but also occur in offshore waters. In Rhode Island, lobsters are most often found close to shore among rocks, but they will also frequently burrow in featureless mud, particularly when shelter is not available (Cobb and Wahle 1994). Offshore lobsters are most commonly found along submarine canyons on the edge of the continental shelf. Inshore lobsters typically remain within a home range of about five to ten square kilometers, although large, mature lobsters living in offshore areas will migrate inshore seasonally in the spring and summer to reproduce (ASMFC 2008a). Lobsters in Rhode Island will migrate into Narragansett Bay and other inshore areas during the summer, and return to the Sounds during the fall, traveling as much as 136 nautical miles (252 km) (Saila and Flowers 1968). Pelagic lobster larvae feed primarily on copepods and diatoms. Adults are opportunistic feeders, feeding on fish, crabs, clams,

mussels, and sea urchins, among other species. They are also cannibalistic, and will sometimes eat other lobsters (Lobster Conservancy 2004).

Fishery

5. Three separate stocks of lobsters have been recognized: the Gulf of Maine, Georges Bank, and Southern New England stocks. Lobsters are further divided into seven management areas; Rhode Island waters fall within Management Area 2. Lobsters in both state and federal waters are managed under the Interstate Fisheries Management Program administered by the Atlantic States Marine Fisheries Commission (ASMFC). The fishery is managed through size limits, trap limits, and the practice of cutting a notch in the tail (v-notching) of egg-bearing females. Restrictions also include minimum wire gauge and escape vent sizes on the traps. The 2009 peer-reviewed stock assessment report by the ASMFC found overall record high stock abundance in the Gulf of Maine and Georges Bank stocks. For the Southern New England Stock, abundance is the lowest observed since the 1980s, and recruitment is also very low, although exploitation rates have also declined (ASMFC 2009a). The stock is listed as depleted but overfishing is not occurring (ASMFC 2009a).⁵ The average size of lobsters taken within the Southern New England area has been declining for both males and females. NMFS reports there is an excess of effort in the lobster fishery for Southern New England. States report a number of latent licenses which, if used, would exacerbate the excess of effort (NOAA NMFS Northeast Fisheries Science Center [NEFSC] 2006a). It is not well understood what the sources of new settlers to lobster populations in the SAMP area might be, but it may be important to note that this may vary depending on climatic and oceanographic factors, and lobster populations in the SAMP area may be somewhat determined by spawning and thus populations trends elsewhere.

Table 3. Habitat characteristics for American lobster (ASMFC 2008a; ASMFC 2009a; Cobb and Wahle 1994)

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Carried on underside of females for 9 to 11 months	N/A	N/A
<i>Larvae</i>	Larvae go through five stages, the first four of which are planktonic. They sink to the floor in the fifth stage	Mostly pelagic	N/A
<i>Juveniles</i>	Shallow, rocky habitats; areas with small shelter-providing spaces; less than 20m in depth. Small juveniles and larvae may use salt marsh peat reefs	Cobble, boulders, subtidal peat, rocky habitats	N/A
<i>Adults</i>	Coastal lobsters found in rocky areas, sometimes burrow in mud substrates; offshore lobsters found along edge of continental shelf near submarine canyons	Cobble, sometimes mud or sand	-2 – 24°C; generally inactive below 4°C

⁵ In this and all subsequent species descriptions, the terms “overfished” and “overfishing” are used to describe species’ stock status. “Overfishing” is defined in the federal Magnuson-Stevens Fishery Conservation and Management Act as fishing at a rate or rate or level of mortality that jeopardizes the capacity of a fishery to produce the maximum sustainable yield on a continuing basis. A stock is deemed “overfished” when the population size is determined to be less that that needed to sustain the fishery. For further information see NMFS 2010b.

510.2.2 Atlantic Bonito (*Sarda sarda*)

1. The Atlantic bonito, also called the skip jack or horse mackerel, is an open-ocean fish found in temperate and tropical waters on both sides of the Atlantic. It is common along the east coast of the United States north to Cape Cod. The bonito is in the family *Scombridae* with tunas and mackerels, and is shaped like a small tuna. In the SAMP area, bonito are targeted by recreational fishermen.

Life History

2. Most bonito reach sexual maturity at two years of age, although some become sexually mature after their first year. Fecundity for females increases with age and size; large females can produce as many as three to six million eggs. Spawning usually occurs to the south of New England during the summer. Juveniles grow nearly a tenth of an inch (0.3 cm) per day in their first summer. Bonito are generally daytime feeders, feeding mostly in the morning and the evening, and sometimes leaping out of the water in large numbers while chasing prey. They can swim up to 30 or 40 miles (48 to 64 km) per hour in pursuit of prey (Ross 1991).

Habitat

3. The bonito is a schooling fish found in the open waters off the continental shelf, normally at depths of less than 200 meters (656 feet). Bonito prefer temperatures between 54 and 77 degrees Fahrenheit (12 and 25 degrees Celsius), and are most abundant at temperatures between 59 and 72 degrees (15 and 22 degrees Celsius). Bonito are found along the New England coast in the summer and fall, and migrate south for the rest of the year. Although they are usually an open-ocean species, they are sometimes found near the coast of southern New England. Larval bonito feed on copepods and small fish larvae, while juveniles and adults eat squid and a number of fish including mackerel, alewives, menhaden, sand lance, silversides, and smaller bonito (Ross 1991).

Fishery

4. Bonito are targeted primarily as a recreational species, and are known for being fast and powerful. They are managed internationally through the International Commission for the Conservation of Atlantic Tunas (ICCAT). At present, there is no Fishery Management Plan in place for bonito; recreational anglers are not required to have a permit to fish for bonito. There are no size or bag limits for bonito.

Table 4. Habitat characteristics for bonito (Ross 1991)

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Juveniles/Adults</i>	Open ocean species, usually in waters less than 200 m deep	Open ocean	From 12 to 25°C, most abundant between 15 and 22°C

510.2.3 Atlantic Cod (*Gadus morhua*)

1. Cod are found on both sides of the Atlantic, and range from Greenland to North Carolina in the Northwest Atlantic. Cod are assessed by NMFS as two separate stocks; one in the Gulf of Maine, and the other found on Georges Bank and Southward. Cod are targeted in the SAMP area by both commercial and recreational fishermen.

Life history

2. Cod typically move south and into deeper water in the winter and spring. The cod found in southern New England waters are probably part of a stock that migrates from Nantucket Shoals in the summer to waters off New Jersey and North Carolina in the winter where they spawn. The cod's eggs and larvae are pelagic for the first three or four months. In 1972, the median age of maturity on Georges Bank was found to be 2.9 years for females and 2.6 years for males, with the median size of both being around 50 cm (20 inches) at maturity. Studies have found significant declines in the median age and size at maturity resulting from declining stock abundance and changes in temperature (Collette and Klein-MacPhee 2002). The fecundity of females increases with age and size. The largest codfish ever recorded was caught off Massachusetts in 1895, weighing 96 kg and measuring 183 cm in length. Cod weighing between 23-27 kg are not unusual, but most commercially taken cod weigh only between 2.5 and 4.0 kg (Collette and Klein-MacPhee 2002). Cod can reach a maximum of 26 to 29 years of age (Collette and Klein-MacPhee 2002).

Habitat

3. Cod are a bottom-dwelling fish, preferring rocky, pebbly, or sandy bottoms, and prefer temperatures between 32 and 50 degrees Fahrenheit (0 to 10 degrees Celsius), although they are often found on Nantucket Shoals in water temperatures as high as 59 degrees Fahrenheit (15 degrees Celsius) (Collette and Klein-MacPhee 2002). They are found at depths of up to 1200 feet (366 meters), but typically are found at depths between 200 to 360 feet (60 to 110 meters) (Ross 1991). In Rhode Island waters, cod can be found in shallow coastal waters from October through mid-May, and can be found year-round on Cox Ledge. Cod spawn in the Gulf of Maine, Georges Bank, and southern New England. During their first year, cod are often found in shallow waters close to shore or on Nantucket Shoals and other shallow banks (Collette and Klein-MacPhee 2002).
4. Cod will feed on many different kinds of fish and invertebrates, but especially herring, sand lance, Atlantic mackerel, squids, silver hake, and rock crabs (Collette and Klein-MacPhee 2002). Juveniles eat mostly small crustaceans, while larvae feed on copepods and phytoplankton (Collette and Klein-MacPhee 2002). Juvenile cod are themselves prey for pollock, squid, spiny dogfish, sea ravens, and larger cod (Ross 1991), while adults are preyed upon by large sharks and dogfish (Collette and Klein-MacPhee 2002), as well as seals (Ross 1991).

Fishery

5. The Georges Bank and Southward stock supports a commercial fishery year round, and a recreational fishery from late autumn to early spring. Cod are managed by the New England Fishery Management Council as part of the fifteen species Northeast Multispecies Fishery Management Plan, through a combination of time/area closures, gear restrictions, and minimum size limits, as well as moratoriums on permits and days-at-sea restrictions. Commercial landings of the Georges Bank and Southward stock hit a record low in 2005, and the stock remains below the long-term average. Fishing mortality has been declining since 1997, but spawning stock biomass (SSB) has also been declining since 2001. The 2004 SSB was at 10% of the SSB needed for maximum

sustainable yield. The stock is thus considered overfished, and overfishing is currently occurring (NEFSC 2006a). However, the Georges Bank and Southward stock is currently in the process of being rebuilt, and as of 2009 the Gulf of Maine stock is no longer considered overfished (NMFS 2010b).

**Table 5. Habitat characteristics for Atlantic cod
(Essential Fish Habitat Source Document: Atlantic Cod, NEFSC 2004a)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Bays, harbors, offshore banks. Usually < 70 m	Pelagic	Most 2.0-8.5°C for incubation.
<i>Larvae</i>	Most over Georges Bank, perimeter of Gulf of Maine, southern New England, continental shelf. Densest in spring. Youngest from surface to 75 m. Move deeper with age. Migrate vertically in reaction to light.	Pelagic	Most 4-8°C in winter - spring, 7-12°C in summer-fall.
<i>Juveniles</i>	Mostly in shallow waters, coastal or offshore banks, during summer. Deeper water in winter.	'Cobble' preferred over finer grains. Uses vegetation for predator avoidance.	6 - 20°C. More tolerant of extremes than adults.
<i>Adults</i>	Seasonal migrations except in Gulf of Maine. Most dense Massachusetts Bay, northeast Georges Bank, Nantucket Shoals. Usually on bottom during day, may move up into water column at night. Most found between 60 and 110 meters.	Rocky, pebbly, gravelly. Avoid finer sediments.	Generally < 10°C, varies seasonally.

510.2.4 Atlantic Herring (*Clupea harengus*)

1. Atlantic herring are pelagic species that occur in large schools, and inhabit coastal and continental shelf waters from Labrador to Virginia. The commercial fishery for herring in New England developed in the late 19th century as the canning industry was developing. An extensive foreign fishery developed on Georges Bank in the 1960s, leading to a collapse of the offshore herring stock. Today, the herring stock is completely rebuilt. Herring are often canned, or sometimes processed as frozen or salted fish by foreign ships that purchase the fish from U.S. fishermen and processing plants. Herring are also commonly used as bait in the lobster fishery, as well as the blue crab and tuna fisheries. Because of their importance as a food species, they also have an important indirect value for whale watching and other ecotourism industries (ASMFC 2008a).

Life History

2. Herring usually spawn during the fall months, producing anywhere from 30,000 to 200,000 eggs each. Eggs will hatch in ten to twelve days depending on the water temperature, and the hatchlings are about a quarter inch (0.6 cm) long. In the spring, the larvae will transform into juveniles, about an inch and a half long (4 cm). They will grow three to five inches (7 to 13 cm) the next fall, reaching ten inches (25 cm) and sexual maturity by their fourth year, and can grow up to about fifteen inches (38 cm) in fifteen to eighteen years (ASMFC 2008a). Herring may live twenty years or longer (Collette and Klein-MacPhee 2002).

Habitat

3. Juvenile herring, which are commonly called sardines, migrate from shallow, inshore waters during the summer to deeper, offshore waters during the winter months. Adult fish older than three years will migrate from their spawning grounds in the Gulf of Maine and Georges Bank to spend the winter months in southern New England and the Mid-Atlantic. Herring will spawn during October and November in the southern Gulf of Maine, Georges Bank, and Nantucket Shoals. They prefer rock, gravel, or sand bottoms between 50 feet and 150 feet (15 and 45 m) in depth for spawning (ASMFC 2008a).
4. Herring are filter feeders and feed on plankton, primarily copepods. They usually feed at night, following the zooplankton that inhabit deeper waters during the day and traveling to the surface to feed at night (ASMFC 2008a). Herring themselves play a very important role in the ecosystem, as they are a significant source of food for many species of fish, including cod, haddock, silver hake, striped bass, bluefish, monkfish, mackerel, tuna, and spiny dogfish, as well as birds and marine mammals (Collette and Klein-MacPhee 2002).

Fishery

5. Atlantic herring are managed by the Atlantic States Marine Fisheries Commission in state waters, and by the New England Fishery Management Council in federal waters. Herring is not currently considered overfished, and overfishing is not occurring at present. Fishing mortality has been low since the early 1990s. In 2007, the New England Fishery Management Council implemented a mid-water trawl ban on herring between June 1 and September 30, but no ban exists in state waters. Herring are managed based on a Total Allowable Catch (TAC) (ASMFC 2008a). Read and Brownstein (2003) found the rate of consumption of herring by marine mammals to greatly exceed the estimated rates of natural mortality of the species within the Gulf of Maine used in stock assessments, and predicted that as marine mammal populations increase, the consumption of herring will likewise increase. These trophic interactions may have not been sufficiently considered in stock assessment models for this species.

**Table 6. Habitat characteristics for Atlantic herring
(Essential Fish Habitat Source Document: Atlantic Herring, NEFSC 2005a)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Discrete, demersal, egg “beds” in coastal waters and on offshore banks and ledges in the Gulf of Maine and on Georges Bank with strong bottom currents and coarse substrate, depths of 5-90 m	Boulders, rocks, gravel, coarse sand, shell fragments, macrophytes, and on a variety of benthic organisms and man-made structures (e.g., lobster traps); not on mud or fine sand.	Bottom temperatures over egg beds ranged from 7-15°C; egg development normal 1-22°C; development rates/ incubation times inversely related to temperature
<i>Larvae</i>	Estuaries, coastal, and offshore waters between Bay of Fundy and New Jersey; remain on or near bottom for first few	Pelagic	Lab study shows larvae tolerate wide temperature range (-

	days after hatching, then rise to surface and are dispersed by currents. Depths from very shallow waters to 200 m; most 50-90 m		1.8 to 24°C).
<i>Juveniles</i>	One-year-olds in nearshore waters during summer and fall, overwinter in deeper, coastal waters; two-year-olds in inshore/offshore continental shelf waters of Gulf of Maine, deeper waters of Georges Bank in summer and fall, Cape Hatteras to deeper parts of Georges Bank in winter, widespread from Cape Hatteras to Bay of Fundy in spring. Mostly < 100 m in spring; migrate up in water column at dusk and down at dawn.	Pelagic	Prefer 8-12°C
<i>Adults</i>	Pelagic, but spawn on bottom; inshore/offshore continental shelf waters of the Gulf of Maine and deeper parts of Georges Bank in summer and fall, Cape Hatteras to deeper parts of Georges Bank in winter, distributed across shelf in mid-Atlantic, southern New England, deeper waters of Georges Bank, and the southwest portion of the Gulf of Maine in spring.	Pre-spawning aggregations more abundant over gravel/sand	Field observations suggest adults prefer 5-9°C on Georges Bank in summer/ fall; most caught 4-7°C in spring and 6-10°C in fall NEFSC trawl surveys

510.2.5 Atlantic mackerel (*Scomber scombrus*)

1. The Atlantic mackerel is a pelagic fish found from the Gulf of St. Lawrence to Cape Hatteras. There are two separate stocks of mackerel, one of which spends winters between the Chesapeake Bay and Long Island, and moves northward along the New England coast in June and July, and the other which moves inshore to southern New England in late May, and migrates north toward Nova Scotia (Ross 1991). In the SAMP area, mackerel are targeted primarily by commercial fishermen.

Life History

2. Adult mackerel usually measure about fourteen to eighteen inches (35 to 46 cm) in length and weigh about a pound (0.5 kg). They are generally found in Rhode Island waters from May through September, and migrate offshore to the edge of the continental shelf in winter. They spawn in the Mid-Atlantic Bight and in the Gulf of Maine in spring and early summer, once the water is warmer than 46 degrees Fahrenheit (8 degrees Celsius) (Collette and Klein-MacPhee 2002). The fish will form schools when they are about 40 days old, and are about two inches long (5 cm). The mortality rates of young mackerel are very high (Ross 1991). Mackerel grow to about eight inches (20 cm) by the end of their first year, and are sexually mature by their second year (Collette and Klein-MacPhee 2002).

Habitat

- Mackerel are found in dense schools between 100 fathoms (183 meters) and the surface. They are an open-ocean fish often found over the edge of the continental shelf, but will also inhabit brackish coastal waters. They prefer to spawn near the surface. Mackerel are opportunistic feeders, and feed largely on zooplankters, including copepods, shrimps, and fish larvae. Larger mackerel will feed on larger prey such as squid, silver hake, sand lance, herring, and sculpins (Collette and Klein-MacPhee 2002). They are an important prey species for whales, porpoises, sharks, cod, tunas, bluefish, striped bass, birds, and squid, which eat small mackerel (Ross 1991).

Fishery

- Mackerel are an important species for both commercial and recreational fisheries. The Atlantic mackerel stocks are currently managed by the Mid-Atlantic Fishery Management Council under the Atlantic Mackerel, Squid, and Butterfish Fishery Management Plan. Spawning stock biomass for mackerel has increased steadily since 1976, and fishing mortality has been low since 1992 (NEFSC 2006a). Spawning biomass reached a record high in 2004 (NMFS 2010b). Thus, the stock is not overfished and overfishing is not considered to be occurring (NEFSC 2006a).

**Table 7. Habitat characteristics for Atlantic mackerel
(Essential Fish Habitat Source Document: Atlantic Mackerel, NEFSC 1999a)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Highest abundances in May/June in southern New England - Mid-Atlantic region. Eggs pelagic, distributed at depths ranging from 10-325 m, majority from 30-70 m.	Pelagic	Eggs collected at 5-23°C, highest abundance from ~ 7-16°C with range related to season.
<i>Larvae</i>	highest abundance ranges from Hudson Canyon north to southern New England and north of Cape Cod. Most distributed at depths from 10-130 m, usually at < 50 m.	Pelagic	Larvae collected at 6-22°C; highest abundance at 8-13°C.
<i>Juveniles</i>	Late summer/fall primarily along western shores of Gulf of Maine, inshore areas of New England (includes estuaries in Rhode Island, Connecticut, eastern Long Island). Depth varies seasonally. Offshore in fall, most abundant at ~ 20-40 m, range from 0-320 m. In winter, 50-70 m. Spring, although dispersed through water column, concentrated 30-90 m. Move higher in summer to 20-50 m, range from 0-210 m.	Pelagic	Temperature distribution offshore changes seasonally as average temperature ranges increase: in Rhode Island, 19° in summer, 11 and 15°C in fall.
<i>Adults</i>	Fall: concentrated at 60-80 m. Winter: ~ 50% at 20-30 m. Spring: down to 380 m. Summer: > 60% at 50-70 m. Larger fish deeper than smaller ones. Distribution may also be correlated with downwelling events and onshore advection of warm surface water. Found on edge of	Pelagic	Offshore distribution varies with seasonal temperature changes. Most found between 5-14°C. Spawning begins when temperatures are ~ 7°C (peak 9-14°C) and progresses from southern to northern

	continental shelf, but will also inhabit brackish waters. Most spawning in shoreward half of continental shelf, some on shelf edge and beyond.		waters during adult migration.
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510.2.6 Atlantic Sea Scallop (*Placopecten magellenicus*)

1. The Atlantic sea scallop is found from the Gulf of St. Lawrence to Cape Hatteras. In the SAMP area, sea scallop are harvested by commercial fishermen. The scallop fishery is presently the most lucrative fishery in New England.

Life History

2. Sea scallops become sexually mature at age two, but those less than four years of age probably contribute little to egg production. Fertilization takes place externally, and sea scallops usually spawn in late summer and early autumn. A single female may release hundreds of millions of eggs annually. Sea scallops grow rapidly, increasing their shell height by 50 to 80 percent between ages three and five, and quadrupling their meat weight. They reach commercial size at about four or five years of age. Sea scallops can live up to 20 years. A combination of low mobility, rapid growth, and low natural mortality means sea scallop populations grow rapidly in areas which are closed to fishing activity (NEFSC 2006a).

Habitat

3. Sea scallops are found from mean low water to depths of several hundred feet. They are found on a variety of bottom types, including firm sand, gravel, shells, and rocks (NEFSC 2004b). They prefer sand and gravel sediments, and water temperatures below 68 degrees Fahrenheit. South of Cape Cod and on Georges Bank, sea scallops are usually found at depths between 25 and 200 meters (82 and 656 feet), with most commercial concentrations found between 35 and 100 meters (115 and 328 feet) of depth. Sea scallops are filter feeders, feeding mainly on phytoplankton, but also on microzooplankton and detritus (NEFSC 2006a).

Fishery

4. The fishery for sea scallops is conducted year-round, usually with scallop dredges. The sea scallop fishery is managed by the New England Fishery Management Council. Most sea scallop fishing in the United States is done by vessels with limited access permits, which provide them with days-at-sea and a limited number of trips to former closed areas. Some sea scallop vessels have open access general category permits, allowing them to take up to 400 pounds of meats per day; these are the vessels operating within the SAMP waters. The biomass of sea scallops on Georges Bank was low from 1982 through 1994, but then increased, and has been at a high, stable level since 2000. Surveys for Georges Bank and Mid-Atlantic sea scallops indicated the species was near its historical maximum biomass in 2005. They are not considered to be overfished, nor is overfishing occurring (NEFSC 2006a).

**Table 8. Habitat characteristics for sea scallop
(Essential Fish Habitat Source Document: Sea Scallop, NEFSC 2004b)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Remain on sea floor	N/A	N/A
<i>Larvae</i>	In mixed areas, larvae distributed evenly through water column; in stratified areas, larvae aggregated above pycnocline. Migrate vertically in response to tidal, solar cues	Larvae settle in areas of gravelly sand, shell fragments or on hydroids, bryozoans and sponges; select substrates covered with a biofilm.	N/A
<i>Juveniles</i>	N/A	Mainly found on gravel, small rocks, shells, and among branching animals and plants that permit attachment of juveniles.	N/A
<i>Adults</i>	Wide distribution on offshore banks and coastal waters from Newfoundland to Cape Hatteras; from low tide level to ~100 m line; generally shallower in northern populations.	Generally found in seabed areas with firm sand, gravel, shells and cobble substrate. Typically abundant in areas with low levels of inorganic suspended particulates (fine clay size particles).	Prefer water temperatures below 20°C

510.2.7 Black Sea Bass (*Centropristis striata*)

1. Black sea bass are concentrated from Cape Cod to Cape Canaveral, Florida. There are two distinct and overlapping stocks of black sea bass along the Atlantic coast. In the SAMP area, black sea bass are targeted by both commercial and recreational fishermen.

Life History

2. Black sea bass are hermaphroditic, beginning life as females and then changing to males when they reach about nine to thirteen inches in length. In the Mid-Atlantic, 38% of females will change sex between August and April, after most of the fish have already spawned. Most black sea bass will produce eggs when they first mature, although some are already males at this stage, and then the ovaries eventually stop functioning as sperm production begins. Most fish will reverse sex before they reach the age of six (ASMFC 2008a). In populations where the larger, older males are heavily fished, females may change sex at an earlier age than they would in populations unaffected by fishing (Ross 1991).
3. The northern stock of black sea bass spawns off New England from mid-May until the end of June (Ross 1991), and an average sized fish will produce roughly 280,000 eggs. The eggs float in the water column, hatching a few days after fertilization. The larvae will drift offshore until they grow to a half an inch (one cm) in length, at which point the young sea bass will migrate inshore into estuaries, bays, and sounds (ASMFC 2008a).

Habitat

4. Black sea bass are a temperate reef fish, preferring water about 48 degrees Fahrenheit (9 degrees Celsius), and they prefer to inhabit rock bottoms near pilings, wrecks, and jetties. They are found in inshore waters at depths of less than 120 feet (37 meters) in the summer, and move offshore to deeper waters to the south during the winter (ASMFC 2008a). Larger adults are usually found in deeper waters than smaller individuals, and larger adults typically begin their migration earlier than the younger adults and juveniles, starting in August (Ross 1991). Juvenile sea bass migrate inshore and prefer sheltered habitats such as submerged aquatic vegetation, oyster reefs, and man-made structures. Juveniles feed primarily on benthic invertebrates such as shrimp, isopods, and amphipods, while adults feed on rock and hermit crabs, squid, fish, and mollusks (Ross 1991).

Fishery

5. In Rhode Island, black sea bass are important as both a commercial and recreational species. Both commercial and recreational landings are regulated under a quota system, managed jointly by the ASMFC and the Mid-Atlantic Fishery Management Council under the Summer Flounder, Scup, and Black Sea Bass Fishery Management Plan, in which 51 percent of the quota is given to the recreational fishery, and 49 percent to the commercial fishery. The commercial quota is further divided up by state based on historical landings; Rhode Island fishermen are given eleven percent of the total quota for this species. By contrast the recreational quota is managed under a coastwide plan (ASMFC 2008a). Black sea bass is currently considered rebuilt by the ASMFC and overfishing is not occurring (ASMFC 2009b). Abundance of black sea bass had declined after 2003, but has since increased, and the stock was declared rebuilt in 2009 by NMFS (NMFS 2010b).

**Table 9. Habitat characteristics for Black sea bass
(Essential Fish Habitat Source Document: Black Sea Bass, NEFSC 2007)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Mostly at shallow depths; majority around 30m	Pelagic	Mostly between temperatures of about 10-25°C
<i>Larvae</i>	Reported in high salinity coastal areas of southern New England in August and September, but are rarely reported in estuaries. Most found at 30-50 m in July – September.	Pelagic	Between temperatures of 11-26°C. Most larvae found at about 15-19°C in July, at 15-20°C in August, and in 17-21°C in September.
<i>Juveniles</i>	Most abundant in oceanic waters of estuaries. High numbers of juveniles in Rhode Island Sound, Buzzards Bay, and the tip of Long Island in the fall. Found in Narragansett Bay. Between 1-35 m, with the majority between 6-15 m. Most nurseries are located at depths < 20 m.	Shellfish beds, seagrass beds, rocky reefs, wrecks, cobble habitats, manmade structures	9-12°C in spring, 10-22°C in fall, with most between 17-21°C.
<i>Adults</i>	Structurally complex habitats with steep depth gradients. Use a variety of man-made habitats. Over wintering habitats in the Mid-Atlantic Bight appear to occur at depths between 60-150 m. Some fish may	Structurally complex habitats, including rocky reefs, cobble and rock fields, stone	In spring, temperature range of 3-17°C, with the majority at 10-14°C. In fall, over a range of approximately 8-22°C, with the majority between 16-21°C.

	also over winter in deep water (> 80 m) off southern New England. Depth range in spring from 1 -65 m, with most between 6-25 m, and between depths of 6-20 m in fall. Larger fish found in deeper water	coral patches, exposed stiff clay, and mussel beds	In Narragansett Bay, summer temperature range of 15-24°C, with peaks at 91-20°C. Potential over wintering habitat may be defined by bottom water temperatures > 7.5°C.
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510.2.8 Bluefish (*Potamomus saltatrix*)

1. Bluefish are a migratory, pelagic species found throughout much of the world’s temperate, coastal regions. In the SAMP area, bluefish are pursued by recreational fishermen.

Life History

2. Bluefish live up to fourteen years, and may weigh upwards of 31 pounds (14 kg) and measure at least 39 inches (one meter) in length. They reach sexual maturity at two years, and spawn offshore between Massachusetts and Florida. Different groups of bluefish spawn at different times of the year, with some spawning in spring, some in summer, and some in fall throughout their range (ASMFC 2008a). Once the larvae hatch, they live in surface waters and are carried by currents along the continental shelf. The survival of the young fish is highly variable from year to year, depending on whether the prevailing circulation patterns carry them inshore to suitable habitats (Ross 1991).

Habitat

3. Bluefish are found between Maine and Cape Hatteras, North Carolina during the summer months, and between Cape Hatteras and Florida in the winter (ASMFC 2008a). Larger fish will migrate further north than younger ones. The fish will begin arriving off the southern New England coast in April and May; smaller fish usually arrive first. Adults will leave the coastal areas again in October, when the water cools to 60 degrees Fahrenheit (16 degrees Celsius) (Ross 1991). They prefer warmer waters of at least 57 to 60 degrees Fahrenheit (14 to 16 degrees Celsius) in summer (Collette and Klein-MacPhee 2002). Bluefish migrate in large schools, each of which may cover tens of square miles of ocean (ASMFC 2008a). They inhabit both inshore and offshore habitats, with young-of-the-year fish often found in estuaries and river mouths (Ross 1991).
4. Bluefish are voracious predators, and will eat almost anything they can catch and swallow. Bigelow and Schroeder (1953) called the bluefish, “the most ferocious and bloodthirsty fish in the sea,” although Ross (1991) notes this reputation is somewhat exaggerated. They have very sharp teeth and can take large bites, meaning they can eat larger prey (ASMFC 2008a). Common prey include schooling species such as squid, menhaden, mackerel, herring, alewives, and sand eels, as well as scup and butterfish. They usually feed in schools, pursuing fish into tidal rips or inshore shallows. They are known to force schools of menhaden and other fish up on shore, leading to fish kills. Juvenile bluefish will feed on polychaetes, shrimp, other small crustaceans, small mollusks, and small fish. Bluefish are prey for blue sharks, mako sharks, tuna, and billfish (Ross 1991).

Fishery

- Bluefish are an important species for recreational fisheries, and are popular with anglers because of their aggressive feeding habits. Recreational harvest averages about 35 million pounds (16 million kilograms) per year. Bluefish are also targeted commercially with trawls, gillnets, haul seines, and pound nets. The species is managed jointly by the Mid-Atlantic Fishery Management Council and the Atlantic States Marine Fisheries Commission. The ASMFC and the MAFMC allocate 83 percent of the resource to recreational fisheries and 17 percent to commercial fisheries. The commercial fishery is managed through state-by-state quotas based on historic landings, and the recreational fishery is managed by a ten-fish bag limit. According to the ASMFC, bluefish are not overfished, nor is overfishing presently occurring. Recent data have shown a decreasing trend in fishing mortality and an increase in stock biomass and population numbers (ASMFC 2008a). A nine-year rebuilding plan was implemented in 2001, and the stock was declared rebuilt in 2009 (NMFS 2010b). Cycles of high and low abundance of bluefish have been observed to be the converse of striped bass abundance patterns, but no explanation for this phenomenon has been found (NEFSC 2006b).

**Table 10. Habitat characteristics for Bluefish
(Essential Fish Habitat Source Document: Bluefish, NEFSC 2006b)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Occurs across continental shelf, southern New England to Cape Hatteras. Most in mid-shelf waters.	Pelagic	Most in 18-22°C.
<i>Larvae</i>	Most 30-70 m depths, May-Sept, peak in July.	Strongly associated with the surface.	18-26°C in Mid-Atlantic Bight
<i>Juveniles</i>	Mostly estuarine areas and river mouths, including Narragansett Bay. Also coast beaches and surf zones.	Mostly sand, particularly along coast, but some mud, silt, clay. Also uses vegetation beds.	In most studies, arrive > 20°C, remain in temperatures up to 30°C, emigrate when declines to 15°C. Can not survive below 10°C or above 34°C. Fall migration in 18-22°C on inner continental shelf.
<i>Adults</i>	Generally oceanic, nearshore to well offshore over continental shelf. Not uncommon in bays, larger estuaries, as well as coastal waters.	Pelagic	Warm water, usually > 14-16°C.

510.2.9 Butterfish (*Poronotus triacanthus*)

- Butterfish are found from Newfoundland to Florida. In the SAMP area, butterfish are targeted by commercial fishermen.

Life History

- Butterfish are pelagic fishes, forming loose schools (NEFSC 1999b). Butterfish are found in Narragansett Bay and in Rhode Island and Block Island Sounds from late spring

through fall, appearing off Rhode Island in late April. They spawn usually within a few miles of the coast during the late spring and early summer, and migrate to the edge of the continental shelf during the winter (Collette and Klein-MacPhee 2002). Butterfish eggs are found within Narragansett Bay from June through August (NEFSC 1999b). The eggs of the butterfish are buoyant, and will hatch within two days in waters of around 65 degrees Fahrenheit (18 degrees Celsius). The juveniles will grow to about half their adult size within their first year (Collette and Klein-MacPhee 2002). Juvenile butterfish may associate with jellyfish during the summer to avoid predators (NEFSC 2006a). Butterfish mature in their second summer (Collette and Klein-MacPhee 2002). They can reach up to twelve inches (30 cm) in length, although most harvestable butterfish are between six and nine inches (15 and 23 cm). The maximum reported age for butterfish is six years, although most probably only live two to three years (Collette and Klein-MacPhee 2002).

Habitat

3. Butterfish feed primarily on tunicates and mollusks, as well as cnidarians, polychaetes, crustaceans, and other invertebrates (Collette and Klein-MacPhee 2002). Ctenophores have been found to make up an important component of the diet of juvenile butterfish in Narragansett Bay (Oviatt and Kremer 1977). They will often come close to shore into sheltered bays and estuaries, and they have a preference for sandy bottom as opposed to rocky or muddy bottom. They spend much of their time near the surface when they are near to shore, but spend the winter and early spring near the bottom at depths of up to 100-115 fathoms (183 to 210 m) (Collette and Klein-MacPhee 2002). Butterfish serve as prey to a number of species including hake, bluefish, weakfish, and swordfish, and are used commonly as bait in recreational tuna fisheries (Ross 1991).

Fishery

4. The butterfish stock is currently managed by the Mid-Atlantic Fishery Management Council under the Atlantic Mackerel, Squid, and Butterfish Fishery Management Plan. There is considerable uncertainty in butterfish abundance estimates. Discards of butterfish in fisheries targeting other species, particularly in the squid fishery, is an important source of mortality (NEFSC 2006a).

**Table 11. Summary of habitat characteristics for butterfish
(Essential Fish Habitat Source Document: Butterfish, NEFSC 1999b)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Surface waters from continental shelf into estuaries and bays; collected to about 60 m deep in shelf waters	Pelagic	most eggs collected between 11-17°C
<i>Larvae</i>	Surface waters from continental shelf into estuaries and bays; collected to about 60 m deep in shelf waters; common in high salinity zone of estuaries and bays; may spend day deeper in the water column and migrate to the surface at night.	Pelagic	4.4-27.9°C
<i>Juveniles</i>	From surface waters to depth on continental shelf; into coastal bays and estuaries; common in inshore areas, including the surf zone, and in high salinity and mixed salinity zones of bays and estuaries. Most collected in	Larger individuals found over sandy and muddy substrates.	4.4-29.7°C

	< 120 m. Commonly occur in bays and estuaries from MA to VA from spring through fall.		
<i>Adults</i>	From near surface waters in summer to depths of 270-420 m on continental shelf in winter; into coastal bays and estuaries; common in inshore areas, including the surf zone, and in high salinity and mixed salinity zones of bays and estuaries. Most collected in < 180 m. Spawning occurs on continental shelf, inshore areas, and in bays and estuaries	Schools found over sandy, sandy-silt, and muddy substrates.	4.4-26.0°C; Spawning does not occur at < 15°C

510.2.10 False Albacore (*Euthynnus alletteratus*)

1. The false albacore is also referred to as the little tunny. These fish are found in the tropical and temperate waters of the Western Atlantic from New England south to Brazil. Unlike other tunas, the false albacore is mostly scaleless (Ross 1991). In the SAMP area, false albacore are one of the most prized fish pursued by recreational fishermen for catch and release.

Life History

2. False albacore are usually about 25 inches (63 cm) in length, although they can grow to 40 inches (101 cm). They reach sexual maturity at about 15 inches (38 cm). The fish spawn from April to November (NMFS 2007c). A female will produce as many as 1.8 million eggs, which are released in several large batches during the spawning season. They are usually found traveling in large schools with similar-sized individuals, and sometimes in mixed schools with Atlantic bonito (Ross 1991).

Habitat

3. The false albacore is usually found near the coast, or around offshore shoals or islands further out on the continental shelf. In the Atlantic, the false albacore is rarely found in waters beyond the continental shelf. The fish prefers areas with strong currents. The fish migrate northward along the Atlantic coast of the United States in spring and summer, moving from the North and South Carolina coasts in May and June to southern New England by August and September. The false albacore feeds during the daytime on schools of sand lance, herring, mackerel, and young false albacore, as well as squid, euphausiid shrimp, and other crustaceans. They are preyed upon by yellowfin tuna and various species of sharks (Ross 1991).

Fishery

4. False albacore are managed internationally through the International Commission for the Conservation of Atlantic Tunas (ICCAT). At present, there is no Fishery Management Plan in place for false albacore; recreational anglers are not required to have a permit to fish for this species. There are no size or bag limits for false albacore.

Table 12. Habitat characteristics for false albacore (Ross 1991)

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Juveniles/Adults</i>	Near-coastal waters or around offshore shoals or islands. Usually	Pelagic	N/A

	on continental shelf, in areas with strong currents		
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510.2.11 Goosefish (monkfish) (*Lophius americanus*)

1. The goosefish, also commonly called monkfish, is found from Newfoundland to North Carolina, and in the Gulf of Mexico. In the SAMP area, monkfish are targeted by commercial fishermen.

Life History

2. Male monkfish become sexually mature at age four, and females at age five. They reproduce in shallow water from spring through early fall; typically from late June through mid-September in New England. They produce large masses of eggs in a single ribbon that can be up to 25-36 feet (7-11 m) in length that float within the water column, and can produce up to 2.8 million eggs at one time. By the time the fry reach about two inches (5 cm) in length, they become bottom-dwellers. They can reach four feet (1.2 m) in length and weigh up to 50 pounds (23 kg) (Ross 1991).

Habitat

3. Monkfish are found from the tideline out to depths of greater than 2,000 feet (610 m) on the continental slope. They live on various types of substrate, including sand, gravel, rocks, mud, and beds of broken shells. They have been found in a variety of temperatures, from 32 degrees to 70 degrees Fahrenheit (0 to 21 degrees Celsius), but prefer temperatures of 37-48 degrees Fahrenheit (3 to 9 degrees Celsius). Young monkfish fry will feed on copepods, crustacean larvae, and arrow worms (Ross 1991). Adult monkfish are voracious predators, feeding on skates, herring, mackerel, and silver hake, as well as lobsters and crabs. The most important prey species for monkfish in southern New England are little skate, red hake, sand lance, and other monkfish (Collette and Klein-MacPhee 2002). The monkfish often feeds by lying motionless in eelgrass, waving its “lure” to attract fish and then opening its enormous mouth to suck in the fish, earning it the nickname “angler”. The monkfish also eats seabirds, including cormorants, herring gulls, loons, and other sea birds, the practice of which has given the fish the nickname “goosefish”, although there have been no documented cases of a monkfish eating a goose. A monkfish can have up to half its own bodyweight in its stomach (Ross 1991), and can swallow a fish almost its own size (Collette and Klein-MacPhee 2002).

Fishery

4. Monkfish are currently managed under the Monkfish Fishery Management Plan by the New England and Mid-Atlantic Fishery Management Councils. Management measures include limited access, days-at-sea limitations, mesh size restrictions, minimum size limits, and trip limits. Monkfish are managed as two separate stocks; the monkfish in Rhode Island waters are considered part of the southern stock, which extends from the southern portions of Georges Bank to the Mid-Atlantic. Based on the 2007 stock assessment, monkfish biomass is 29% above that necessary to support maximum sustainable yield, and so monkfish are not considered overfished, nor is overfishing occurring (NMFS 2010b). Monkfish are caught throughout the SAMP area.

**Table 13. Habitat characteristics for Monkfish
(Essential Fish Habitat Source Document: Goosefish, NEFSC 1999c)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Upper water column, inner to mid continental shelf, southern New England, and Mid-Atlantic Bight; not in estuaries. Contained in long mucus veils that float near or at surface.	Pelagic	4-18°C or higher
<i>Larvae</i>	Mainly mid-shelf in southern New England and Mid-Atlantic Bight. Upper to lower water column, at depths of 15 to > 1000 m; mostly 30-90 m.	Pelagic	6-20°C, most in 11-15°C
<i>Juveniles</i>	Southern New England: mostly mid to outer shelf. Seabed, > 20 m, peak abundance at 40-75 m.	Mud to gravelly sand, algae, and rocks.	2-24°C, most 3-13°C
<i>Adults</i>	Southern New England/Mid-Atlantic Bight: inshore in winter, offshore in summer fall. Seabed, 1- 800 m, most 50-99 m, sometimes at surface.	Mud to gravelly sand, algae, and rocks. Will hide in eelgrass to ambush prey	Seasonally variable, 0-24°C; mostly 4-14°C.

510.2.12 Longfin Squid (*Loligo pealeii*)

1. Longfin squid are distributed from Cape Cod through Cape Hatteras. In the SAMP area, longfin squid are pursued by commercial fishermen.

Life History

2. The longfin squid grows to about eight to twelve inches long (20 to 30 cm), and is sexually dimorphic, with males growing faster than females. It moves by means of jet propulsion, taking in water through a siphon and then expelling it. The life span of the longfin squid is thought to be about six months (Macy and Brodziak 2001). Adult longfin squid are demersal during the day, coming to the surface at night to feed. Newly hatched squid are found at the surface, and move deeper in the water column as they grow, becoming demersal when they reach just under two inches (45 mm) in length (NEFSC 2005b). There is evidence that squid spawn throughout the year, with two main spawning periods in the summer and winter (Macy and Brodziak 2001).

Habitat

3. The greatest abundance of longfin squid are found in continental shelf and slope waters at depths between 55 and 92 fathoms (100 and 168 m). They generally migrate inshore to waters off Rhode Island and elsewhere in May or June, and by late November/early December they migrate to deeper waters along the edge of the continental shelf (Macy and Brodziak 2001). The adults feed on small fish, while juveniles feed on small crustaceans (Rathjen 1973). Squid are an important prey species to a number of other species including sharks, haddock, hakes, striped bass, black sea bass, bluefish, scup, mackerel, summer flounder, and tunas (Ross 1991).

Fishery

4. Two separate fisheries exist for longfin squid; an inshore fishery in summer and fall, and a larger offshore commercial fishery during the winter months, when the squid migrate to the edge of the continental shelf (Macy and Brodziak 2001). The longfin squid stock is currently managed by the Mid-Atlantic Fishery Management Council under the Atlantic Mackerel, Squid, and Butterfish Fishery Management Plan. They are managed through

the use of permits, quotas, and gear restrictions. Landings of longfin squid have declined, due in part to seasonal closures (NEFSC 2006a). The relative biomass measures of longfin squid were below average through 2005, but increased to slightly above average in 2007. Overfishing is not presently occurring on this species (NMFS 2010b).

**Table 14. Habitat characteristics for *Loligo* squid
(Essential Fish Habitat Source Document: Longfin Inshore Squid, NEFSC 2005b)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Shallow waters, <50m and near shore	Egg masses are commonly found on sandy/mud bottom; usually attached to rocks/boulders, pilings, or algae	Eggs found in waters 10-23°C; usually > 8°C. Optimal development at 12°C.
<i>Larvae</i>	Found in coastal, surface waters in spring, summer, and fall. Hatchlings found in surface waters day and night. Move deeper in water column as they grow larger.	Pelagic	Found at 10-26°C (at lower temperatures found at higher salinities).
<i>Juveniles</i>	Inhabit upper 10 m at depths of 50-100 m on continental shelf. Found in coastal inshore waters in spring/fall, offshore in winter. Migrate to surface at night.	Pelagic	Found at 10-26°C. Juveniles prefer warmer bottom temperatures and shallower depths in fall than adults.
<i>Adults</i>	March-October: inshore, shallow waters up to 180 m. Winter: offshore deeper waters, up to 400 m on shelf edge. Most abundant at bottom during the day; move upwards at night. Generally found at greater depths and cooler bottom temperatures in the fall than juveniles.	Mud or sandy mud	Found at surface temperatures ranging from 9-21°C and bottom temperatures ranging from 8-16°C.

510.2.13 Scup (*Stenotomus chrysops*)

1. Scup, also known as porgy, are a migratory species found from Cape Cod to Cape Hatteras. Scup are pursued by both recreational and commercial fishermen in the SAMP area.

Life History

2. Scup spawn in inshore waters during the summer, with spawning reaching its peak in June off southern New England. The eggs will hatch about 40 hours after fertilization. Larval scup are pelagic and are found in coastal waters during the warmer months. Scup become sexually mature at age two or three (ASMFC 2008a). They form into schools of similarly-sized individuals. They can grow up to six pounds, but rarely exceed two pounds (one kg) in weight and fourteen inches (36 cm) in length. They can reach fifteen years of age, although it appears this is rare because of high mortality rates due to predation and fishing (Ross 1991).

Habitat

3. Scup are most commonly found in waters between 55 and 77 degrees Fahrenheit (13 and 25 degrees Celsius). They spend the winters in offshore waters from southern New Jersey to Cape Hatteras, and spawn in the summer in inshore waters from southern New England to Long Island, moving to New England waters in May until leaving in October. Juvenile scup inhabit coastal habitats, and will sometimes dominate the fish population of estuarine areas during the summer months (ASMFC 2008a). They prefer areas with smooth or rocky bottoms, and are often found around piers, rocks, offshore ledges, jetties, and mussel beds. During the winter, they prefer depths of 240 to 600 feet (73 to 183 m), where the water temperature is at least 45 degrees Fahrenheit (7 degrees Celsius). Adult scup feed on bottom invertebrates, including small crabs, squid, worms, clams, mussels, amphipods, jellyfish, and others. They are eaten by a variety of different fishes; as many as 80% of all juvenile scup annually are eaten by fish such as cod, bluefish, striped bass, and weakfish (Ross 1991).

Fishery

4. Scup is important as both a recreational and commercial species. Rhode Island has the largest share of scup landings in state waters along with New Jersey. The species is jointly managed by the Mid-Atlantic Fishery Management Council and the Atlantic States Marine Fisheries Commission through the Summer Flounder, Scup, and Black Sea Bass Fishery Management Plan (ASMFC 2008a). Scup spawning stock biomass had declined greatly in the mid-1990s, but has steadily increased since then. Overfishing is not occurring, and the stock is not overfished (NMFS 2010b).

**Table 15. Habitat characteristics for Scup
(Essential Fish Habitat Source Document: Scup, NEFSC 1999d)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Water column, < 30 m in depth, Coastal Virginia – Southern New England	Buoyant in water column	11-23°C; most common 12-14°C
<i>Larvae</i>	Water column, < 20 m until juvenile transition	Water column	14-22°C; peak densities at 15-20°C
<i>Juveniles</i>	Young-of-year: Estuarine and coastal; from intertidal to about 38 m. Winter juveniles: Mostly > 38 m depth; mid and outer continental shelf; sometime in deep estuaries	Sand, mud, mussel, and eel grass beds	Greater than ~9-27°C; mostly 16-22°C
<i>Adults</i>	2-38 m in summer. Mostly 38-185 m depths; mid/outer continental shelf in winter.	Fine to silty sand, mud, mussel beds, rock, artificial reefs, wrecks, and other structures in summer. Weedy and sandy habitats when spawning	~7-25°C

510.2.14 Shark, Blue (*Prionace glauca*)

1. Sharks are pursued by recreational fishermen in the SAMP area. Whereas a number of different shark species may be pursued by fishermen, the most commonly targeted ones are blue, shortfin mako, and thresher. Compared with other marine fishes, sharks have a very low reproduction potential because of a combination of factors including slow growth, late sexual maturity, infrequent reproductive cycles, a small number of young produced, and requirements for nursery areas. These factors make sharks highly vulnerable to overfishing (ASMFC 2008a). The blue shark is widely distributed in both inshore and offshore areas throughout the North Atlantic, and is one of the most commonly encountered shark species.

Life History

2. Male blue sharks grow to between five and six feet long at maturity. Like other shark species, the eggs are fertilized internally. Females will often not give birth until up to two years after mating, storing the sperm for up to a year after the first time they mate, and then incubating the embryo for up to one year. The young are between fourteen and eighteen inches at birth. Females may bear up to 82 young, although the average number is much lower. The largest blue sharks measure eleven or twelve feet (more than 3.5 m) in length (Ross 1991).

Habitat

3. Blue sharks are found in the Northwest Atlantic from May through October, often in waters of depths between 100 and 130 feet (30 and 40 m) off southern New England. Large females will typically migrate northward and inshore during the spring, and smaller females and males will follow later in the year. During the fall, blue sharks will migrate southward along the continental shelf to the margins of the Gulf Stream. They appear to prefer temperatures between 55 and 64 degrees Fahrenheit (13 and 18 degrees Celsius). They are often found near the surface in temperate areas, but frequent deeper, cooler waters in tropical regions. Blue sharks feed on squid and octopus, as well as bluefish, red and silver hakes, mackerel, menhaden, and herring (Ross 1991).

Table 16. Habitat characteristics for blue shark (Ross 1991)

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Juveniles/Adults</i>	Often found in waters of 30 to 40 meters of depth off southern New England coastline	Pelagic	From 8 to 27°F, prefer waters from 13 to 18°C

Shark Fishery

4. Fishing efforts for most shark species are controlled by means of possession limits. Currently, there is an Interstate Fishery Management Plan for Atlantic Coastal Sharks. The NOAA Fisheries Service Highly Migratory Species Management Division manages these sharks domestically under the direction of ICCAT (International Commission for the Conservation of Atlantic Tunas). Overfishing is occurring on mako sharks, but they are not presently overfished.

510.2.15 Shark, Shortfin Mako (*Isurus oxyrinchus*)

1. Mako sharks are one of the three shark species most commonly targeted by recreational fishermen in the SAMP area.

Life History

2. Mako sharks spend the summer months at northern latitudes, and migrate south along the continental shelf to winter in the Caribbean during the winter. Males are sexually mature at three to four years of age, and females at seven years of age. Like other sharks, fertilization of egg cells occurs internally within mako sharks. After one year of embryonic development, the female mako shark will give birth to from one to several young, each measuring more than two feet long at birth. Internal incubation allows newly born sharks to be more highly developed than species hatched through external fertilization, and provides them with a higher probability of survival than for larval fish (Ross 1991). Most adult mako sharks are between five and eight feet (1.5 to 2.5 m) in length.

Habitat

3. The mako shark is a pelagic shark not found in waters less than thirty feet (9 m) deep. They are usually found offshore either at or near the surface (Ross 1991). Mako sharks prefer tropical and warm temperate waters; southern New England is the northern part of their range. In southern New England waters, bluefish may make up to 80% of a mako shark's diet. Mako sharks also eat small schooling fish such as mackerel and herring, squid, and larger species including swordfish, bonito, and tuna species (Ross 1991). The current status of the shortfin mako shark is uncertain, but it may be approaching an overfished condition (NMFS 2010b).

Table 17. Habitat characteristics for mako shark (Ross 1991)

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Juveniles/Adults</i>	Oceanic, never within waters less than 9 m deep. Found at or near the surface	Pelagic	N/A

4. Fishing efforts for most shark species are controlled by means of possession limits. Currently, there is an Interstate Fishery Management Plan for Atlantic Coastal Sharks. The NOAA Fisheries Service Highly Migratory Species Management Division manages these sharks domestically under the direction of ICCAT (International Commission for the Conservation of Atlantic Tunas). Overfishing is occurring on mako sharks, but they are not presently overfished (NMFS 2010b).

510.2.16. Shark, Thresher (*Alopias vulpinus*)

1. Thresher sharks are sometimes targeted by recreational fishermen in the SAMP area.

Life History

2. Thresher sharks are ovoviviparous; they develop *in utero* without a placental attachment. Females usually give birth to two to four pups at a time, and they are typically longer than 150 cm at birth. It is thought thresher sharks reproduce annually, as most mature

female sharks caught are pregnant. Thresher sharks may attain a length of up to 300 cm (Collette and Klein-MacPhee 2002). It is estimated they may live anywhere from 19 to 50 years (NMFS 2010b).

Habitat

3. Thresher sharks are an epipelagic species, found in both coastal and oceanic waters. They are found from Nova Scotia to Argentina, and are common off southern New England during the summer months. Juveniles are more likely to be found in inshore waters, and may also be found in coastal bays. Adults are often found over the continental shelf (Collette and Klein-MacPhee 2002). They are most common in temperate waters, but can also be found in cold-temperate and tropical waters (NMFS 2010b). Most young sharks are seen in southeast U.S. waters, so it has been suggested that the sharks may have a pupping ground in the south, but it is not known whether this is the case. Thresher sharks use their long caudal fins to stun their prey. They feed primarily on small schooling fishes including herring, menhaden, bluefish, sand lance, and mackerel, as well as on bonito and squids. Thresher sharks will often feed in groups, herding schools of fish into a tight group, and then whipping them with their tails (Collette and Klein-MacPhee 2002).

Table 18. Habitat characteristics for thresher shark (Collette and Klein-MacPhee 2002)

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Juveniles</i>	Inshore waters, coastal bays	Pelagic	N/A
<i>Adults</i>	Oceanic; over the continental shelf	Pelagic	N/A

Fishery

4. The status of Atlantic thresher sharks is unknown; it is not known if they are overfished or if overfishing is occurring. They are often caught as by-catch in longline fisheries targeting tuna and swordfish, and are taken recreationally in rod and reel fisheries. The NOAA Fisheries Service Highly Migratory Species Management Division manages these sharks (NMFS 2010b).

510.2.17 Silver Hake (*Merluccius bilinearis*)

1. Silver hake, or whiting, are found along the continental shelf of North America, from Canada to the Bahamas, and are most abundant between Newfoundland and South Carolina (Collette and Klein-MacPhee 2002). There are two stocks of silver hake: one in the Gulf of Maine and northern Georges Bank, and the other on southern Georges Bank and the Mid-Atlantic Bight. In the SAMP area, silver hake are targeted by commercial fishermen.

Life History

2. Silver hake can reach a length of two and a half feet (76 cm) and weigh up to five pounds (2.3 kg), but usually are only around fourteen inches in length (36 cm). They do not form definitive schools, but will swim together in groups (Collette and Klein-MacPhee 2002). Silver hake spawn throughout the year, peaking from May through November, and with a peak in May to June in the southern stock (NEFSC 2004c). They reach sexual maturity at two to three years of age. The eggs are pelagic, and hatch within two days (Ross 1991). The larvae are just one-tenth of an inch (2.8 mm) in length after hatching. During their

first summer or fall, when they are still less than an inch (17-22 mm), the silver hake larvae will descend to the bottom as juveniles (NEFSC 2004c). Females live longer and grow faster than males; males usually don't live past six years, while females may occasionally live to between twelve and fifteen years in age (Ross 1991).

Habitat

3. Silver hake are wanderers, unconcerned with the depth or with the sea floor. They are sometimes found near the bottom, and sometimes close to the surface, as they chase prey throughout the water column. They are found as deep as 400 fathoms (2400 feet or 122 m) as well as just below the tide line. When they are found near the bottom, they are usually on sandy or pebbly ground, or mud (Collette and Klein-MacPhee 2002). There are two major stocks of silver hake, one north and one south of Georges Bank. The stock of silver hake found off Rhode Island spend their winters along the continental slope south of Georges Bank, and migrate to shallower waters in southern New England for the spring and summer. They spawn on the southern slopes of Georges Bank and Nantucket Shoals, and south of Martha's Vineyard (Ross 1991). The area between Cape Cod and Montauk Point, which includes the Ocean SAMP area, is a primary spawning ground for silver hake (NEFSC 2004c). Silver hake will move south and to offshore waters during the winter (NEFSC 2004c). Voracious predators, silver hake prey on many different schooling fish including herring, young mackerel, sand lance, and smaller silver hake (Collette and Klein-MacPhee 2002). They themselves are food for cod, mackerel, swordfish, spiny dogfish, flounders, and larger silver hake (Ross 1991).

Fishery

4. Silver hake and red hake were the two primary species targeted by Rhode Island's industrial fishery in the 1950s (Olsen and Stevenson 1975). Silver hake are managed by the New England Fishery Management Council as part of the "small mesh multispecies" management unit of the Northeast Multispecies Fishery Management Plan. The southern stock of silver hake is not currently considered to be overfished, nor is overfishing occurring, but there are concerns about the age structure of the stock; specifically that there are very few fish over the age of four within the population. Significant numbers of juvenile silver hake are discarded in otter trawl fisheries, which may limit opportunities to rebuild this stock (NEFSC 2006a).

**Table 19. Habitat characteristics for Silver hake
(Essential Fish Habitat Source Document: Silver Hake, NEFSC 2004c)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Most abundant in deep parts of Georges Bank and bank off southern New England; in southern New England waters July-October; most from 50-150 m	N/A	Peak abundance from 11-17°C
<i>Larvae</i>	Present in Block Island Sound in June through November; abundant in southern New England July-September; most at depths from 50-130 m	N/A	Temperature preference varies based on annual warming and cooling cycle
<i>Juveniles</i>	Migrate to deeper waters of the continental shelf as water temperatures decline in the autumn and return to shallow waters in spring and summer. Large concentrations south of	Prefer mud bottoms, also transitional and sand	Wide temperature ranges

	RI in fall	bottoms	
<i>Adults</i>	Migrate to deeper waters of the continental shelf as water temperatures decline in the autumn and return to shallow waters in spring and summer to spawn. Frequent spawning in October south of Martha's Vineyard. Older hake prefer the warmer waters of the shelf slope and deep-water shelf area. Found as deep as 122 m as well as in shallow waters.	Prefer mud bottoms, also transitional and sand bottoms	Prefer temperatures greater than 9°C in Southern New England. Found at wide temperature ranges. Spawning peaks between 7 and 13°C

510.2.18 Skates

1. Common skates to Rhode Island waters targeted in commercial fisheries are the little skate (*Leucoraja erinacea*), also known as the summer or common skate, and the winter skate (*Leucoraja ocellata*), also called the big skate. The two species are very similar in appearance, and difficult for many people to tell apart. Skates are listed and discussed here together as this is how NMFS reports skate fishery landings (NMFS 2009a).

Life History

2. Winter skates mature at a length of 24 inches (61 cm), and little skates at a length of sixteen inches (41 cm). The eggs are fertilized inside the female's reproductive tract, and then released into the water where much of the embryo's development will take place. It is believed the winter skate spawns in southern New England waters in summer and fall. The little skate spawns throughout the year, with spawning activity in southern New England peaking in June and July. Female skates produce egg cases two at a time, and may produce between 60 and 150 per year. The young hatch between six and nine months after fertilization, and are about three and a half inches (9 cm) long once hatched. The little skate will grow to about 21 inches (53 cm), and the winter skate to 42 inches (107 cm) (Ross 1991).

Habitat

3. Skates are most abundant from shallow waters to depths of up to 360 feet (110 m). The winter skate prefers temperatures between 34 to 70 degrees Fahrenheit (1 and 21 degrees Celsius), and little skates between 34 to 66 degrees Fahrenheit (1 and 19 degrees Celsius). The little skate is distributed along the coast from Chesapeake Bay to Georges Bank in winter and spring, with large numbers along the Long Island coast. They are most abundant between Georges Bank and Long Island in summer and fall. The winter skate is concentrated on Georges Bank throughout the year, and along the eastern shore of Long Island in the winter and spring. Both species of skate feed largely on rock crabs, shrimp, and squid, but also frequently eat amphipods, polychaetes, razor clams, and small fishes. In one study in Block Island Sound, skates fed almost exclusively on digger amphipods. Skates are commonly eaten by monkfish (Ross 1991).

Fishery

4. A market for skate as bait developed in southern New England in the 1980s, and landings have increased substantially. Prior to this, skate was mostly taken as bycatch or targeted as an industrial fish. The little skate is the species primarily targeted in the bait fishery, whereas the winter skate is sometimes also targeted as food fish for its wings, which are

sold in a growing export market. Skates are frequently taken as bycatch in groundfishing operations. Skates are federally managed as a group under the Skate Fishery Management Plan through the New England Fishery Management Council. Little skate is not currently overfished, nor is overfishing occurring. Winter skate is not considered to be overfished at present, but overfishing is occurring for this species (NEFSC 2006a).

**Table 20. Habitat characteristics for little skate
(Essential Fish Habitat Source Document: Little Skate, NEFSC 2003a)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Egg capsule is deposited on the bottom, perhaps in water < 27 m deep.	May be partially buried in sand	Embryonic growth takes place when temperatures are > 7-8°C and increases with increasing temperature.
<i>Juveniles/Adults</i>	Generally move into shallow water during spring, deeper water in winter. May leave some estuaries for deeper water during warmer months. Generally caught at depths <111 m, but occasionally at depths > 183 m.	Sandy or gravelly bottoms, but also on mud. Southern New England at 55 m. Skates are known to remain buried in depressions during the day and are more active at night.	Overall temperature range is 1-21°C, although most are found between 2-15°C.

**Table 21. Habitat characteristics for winter skate
(Essential Fish Habitat Source Document: Winter Skate, NEFSC 2003b)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Juveniles/Adults</i>	Generally caught at depths from shoreline to 371 m, although most abundant <111 m	Prefer sand and gravel bottoms	Recorded over a temperature range of -1.2°C to 19°C.

510.2.19 Striped Bass (*Morone saxatilis*)

1. Atlantic striped bass range from the St. Lawrence River in Canada south to the St. John's River in Florida. They are an anadromous species, spending their life in estuaries and in the ocean. They are sometimes referred to as the striper or rockfish. Striped bass are usually found in Rhode Island waters from April through November. In the SAMP area, striped bass are one of the most important and popular fish pursued by recreational fishermen.

Life History

2. Striped bass can live at least thirty years. They may grow up to 150 cm (59 inches) in length, and between 55 and 77 pounds (25 to 35 kg) (Collette and Klein-MacPhee 2002), although the largest striped bass ever caught weighed 125 pounds (57 kg). Females typically grow much larger than males. They are a migratory species, migrating north in the summers and south in the winters, and migrating into rivers during the spring to spawn. Females mature at age four, and males at age two; females will produce millions of eggs which they release into riverine spawning areas where they are fertilized by males. The eggs will drift downstream and eventually form into larvae. The larvae will

mature into juveniles in nursery areas, which are usually located in river deltas, and inland portions of coastal sounds and estuaries. After two years in these estuarine habitats, they will join the migratory coastal population in the Atlantic Ocean. Once mature, the fish will migrate to spawning areas in the spring (ASMFC 2008a). Frequently, male striped bass remain along the coast near the area where they were hatched, even after they mature, while females migrate much greater distances; Collette and Klein-MacPhee (2002) note that only about 10% of the striped bass found in northern waters are male. Young striped bass less than three years of age (sometimes referred to as “schoolies” by anglers) are found in small groups, while larger striped bass are found in large schools. Occasionally large females will be solitary (Ross 1991). Mycobacteriosis is a disease affecting striped bass that may be having an influence on mortality levels of this species; see Section 550.8 for more information on mycobacteriosis.

Habitat

3. Striped bass spawn in riverine areas, usually in fresh or nearly fresh waters, and the larvae will travel downstream to river deltas or the inland portions of coastal sounds and estuaries, where they will mature. The majority of striped bass found off Rhode Island will spawn within the Chesapeake Bay (ASMFC 2008a); some will also be fish born in the Hudson River, which rarely migrate beyond Cape Cod (Ross 1991). Typically, the fish spend their winters offshore between New Jersey and North Carolina. Striped bass rarely stray from within six or eight kilometers (three to five miles) of the shore, and are typically found along sandy beaches, in shallow bays, around rocks and boulders, and at the mouths of estuaries (Collette and Klein-MacPhee 2002). Striped bass feed on a wide variety of invertebrates, especially crustaceans, and on small fish.

Fishery

4. The striped bass fishery has been one of the most important Atlantic coast fisheries for centuries and is one of the most popular recreational fisheries in the SAMP area. Recreational fishermen take striped bass with hook-and-line, whereas in commercial fisheries they are also taken with gillnets, pound nets, haul seines, and trawls. In Rhode Island, commercial fishermen also use floating fish traps to catch striped bass. In 2006, commercial harvest accounted for 17% of fish removals, while commercial discards of dead fish accounted for 3%. Recreational harvest accounted for 45% of removals of striped bass, and recreational discards of dead fish accounted for an additional 34%. In Rhode Island, recreational vastly outweighs commercial harvest: in 2008, 732,564 pounds were harvested by recreational fishermen whereas 245,988 pounds were harvested by commercial fishermen (ASMFC 2008b). The striped bass populations declined sharply in the 1970s and 1980s, causing many states to close their striped bass fisheries. At present, the species is not overfished and overfishing is not occurring (ASMFC 2008a). Spawning stock biomass in 2004 was 42% greater than the target level (NEFSC 2006a). Striped bass are managed by the Atlantic States Marine Fisheries Commission through the Interstate Fishery Management Plan for Atlantic Striped Bass. Commercial fisheries are managed through effort restrictions such as size limits and quotas, while recreational fisheries are managed through size limits, bag limits, and fishing seasons (ASMFC 2008a).

**Table 22. Habitat characteristics for striped bass
(Ross 1991; Collette and Klein-MacPhee 2002)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Released into riverine areas, drift downstream	Pelagic	Hatch from 14 to 22°C
<i>Larvae/Juveniles</i>	River deltas, inland portions of estuaries. Remain in natal estuary during first two years of their lives	Sandy beaches, rocky areas, among rocks and boulders	N/A
<i>Adults</i>	Found within several miles of shoreline, often in river mouths, estuaries, or along rocky shorelines and sandy beaches. Reproduce in rivers or brackish areas of estuaries	Sandy beaches, rocky areas, among rocks and boulders, mussel beds	Spawning takes place when water is about 18°C (65°F). Migrate south when water temperatures reach 7°C

510.2.20 Summer flounder (*Paralichthys dentatus*)

1. Summer flounder, also called fluke, are found in both inshore and offshore waters from Nova Scotia to Florida, although they are most abundant from Cape Cod south to Cape Fear, North Carolina. They are left-eyed flatfish, meaning the eyes are on the left side when viewed from above, with the top fin facing up, distinguishing them from winter flounder, which are right-eyed (ASMFC 2008a). In the SAMP area, summer flounder are targeted by both commercial and recreational fishermen.

Life History

2. Summer flounder reach sexual maturity at age two or three, when they are about ten inches (25 cm) in length. The fish spawn offshore in the fall; the oldest, largest fish migrate, and thus spawn, first, followed by the smaller fish. The larvae will migrate inshore to coastal and estuarine areas from October through May. Upon reaching the coast, the larvae will move to the bottom, and spend the first year of their lives in bays and other inshore areas. Summer flounder are born with eyes on both sides of their body, but the right eye will migrate to the left side within 20-32 days (ASMFC 2008a). Females are typically much larger than males and can grow up to three feet (0.9 m) in length and weigh up to 29 pounds (13 kg) (Collette and Klein-MacPhee 2002). Females can live for up to twenty years, although males rarely live more than seven years (Ross 1991).

Habitat

3. Summer flounder are concentrated in bays and estuaries from late spring through early fall, when they migrate offshore to the continental shelf to waters between 120 to 600 feet (37 to 183 feet) in depth, spending their fall and winters offshore. The summer flounder found off New England spend the winters east of the Hudson Canyon off New York and New Jersey (Ross 1991). Adult summer flounder spend most of their lives near the bottom, and prefer to bury themselves in sand substrate. During the summer, they are often found on hard sand, and prefer mud during the fall. They are often found hiding motionless in eelgrass or among the pilings of docks, but swim very quickly if disturbed (Collette and Klein-MacPhee 2002).
4. Summer flounder feed by waiting for their prey and then ambushing them. Summer flounder have well-developed teeth that allow them to capture such prey as small fish,

squid, sea worms, shrimp, and other crustaceans (ASMFC 2008a). They are fierce predators, pursuing prey up to the surface and sometimes jumping out of the water while chasing prey, although they also feed on the bottom (Collette and Klein-MacPhee 2002).

Fishery

5. Summer flounder are one of the most sought-after species for both commercial and recreational fishing along the East Coast. The species is currently managed under a joint management plan between the ASMFC and the Mid-Atlantic Fisheries Management Council (MAFMC) as part of the Summer Flounder, Scup, and Black Sea Bass Fishery Management Plan. The current plan by the ASMFC allocates 60% of the quota to commercial fishing and 40% to recreational fishing (ASMFC 2008c). Fishing mortality of summer flounder has been declining and spawning stock biomass has been increasing since the 1990s. According to the ASMFC, summer flounder is not currently overfished, and overfishing is not occurring, although the stock is not yet rebuilt (ASMFC 2008c). Summer flounder has been under a rebuilding plan since 1993, which was recently extended to 2013 (NMFS 2010b).

**Table 23. Habitat characteristics for Summer flounder
(Essential Fish Habitat Source Document: Summer Flounder, NEFSC 1999e)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Eggs are pelagic and buoyant, mostly at depths of 30-70 m in the fall, as far down as 110 m in the winter, and from 10-30 m in the spring.	Pelagic	Most abundant in the water column where bottom temperatures were between 12 and 19°C
<i>Larvae</i>	Planktonic; most abundant 19-83 km from shore at depths of around 10-70 m. From October to May larvae and postlarvae migrate inshore to coastal and estuarine nursery areas	Dominant in sandy substrates or where there was a transition from fine sand to silt and clay.	Larvae have been found in temperatures ranging from 0-23°C, but are most abundant between 9 and 18°C
<i>Juveniles</i>	Juveniles are distributed inshore and in many estuaries throughout their range during spring, summer, and fall.	Dominant in sandy substrates or in transition areas from fine sand to silt and clay. Juvenile and adult summer flounder will hide in vegetation to ambush prey.	Most juveniles are caught over a range of temperatures from 10-27°C in the fall, from 3-13°C in the winter, from 3-17°C in the spring, and from 10-27°C in the summer.
<i>Adults</i>	During spring distributed widely over the continental shelf, from 0-360 m depth. Found in depths of less than 100 m in summer and fall. Generally are found at depths greater than 70 m in winter.	Prefer sandy habitats; can be found in a variety of habitats with both mud and sand substrates, including marsh creeks, seagrass beds, sand flats, among dock pilings. Summer flounder will hide in vegetation to ambush prey.	Most adults are caught over a range of temperatures from 9-26°C in the fall, from 4-13°C in the winter, from 2-20°C in the spring, and from 9-27°C in the summer

510.2.21 Tautog (*Tautoga onitis*)

1. Tautog, also called blackfish, are distributed along the coast of the Northwest Atlantic from Nova Scotia through Georgia, with the greatest abundance found between Cape Cod and the Chesapeake Bay. In the SAMP area, tautog are pursued by recreational fishermen.

Life History

2. Both male and female tautog reach sexual maturity at three or four years of age, and fecundity increases with size. Spawning takes place from May through August. Once they have reached sexual maturity, many fish will return to the same spawning area throughout their lives. Fertilized eggs will float for about two days before hatching. Within four days of hatching, larvae will begin to feed on microscopic plankton. Tautog are very slow growing. They can live up to 34 years and weigh up to 22 pounds (10 kg), although the average fish is usually between six and ten years old, and weighs between two and four pounds (one and two kilograms). Males grow larger and generally live longer than females (Ross 1991). Tautog have been observed to leave a home area during the daytime to feed, and then return to that home area throughout the night (Collette and Klein-MacPhee 2002).

Habitat

3. Tautog usually spend their summers in shallow, coastal waters, and move offshore to deeper waters in the fall. The fish migrate inshore to coastal waters and estuaries in the spring when the water temperatures reach around 48 degrees Fahrenheit (9 degrees Celsius). In the northern parts of their range, tautog remain inshore during the summer, and are frequently found in waters less than 60 feet (18 m) deep south of Cape Cod, although they may be found as far as 40 miles (64 km) from shore. They move offshore to deeper waters during the fall, generally to between 80 and 150 feet (24 to 46 meters) in depth, to spend the winter. Tautog spawn in the summer months, usually in water temperatures between 62 and 70 degrees Fahrenheit (17 and 21 degrees Celsius), and in areas dominated by eelgrass beds. Small juveniles seek out vegetated estuaries and other inshore areas, while larger juveniles and adults are found in deeper offshore waters, often preferring rocks and boulders, as well as piers, jetties, and mussel and oyster beds. Inshore they are often found around the mouths of estuaries and other inlets (ASMFC 2008a). The fish will often follow flood tides inshore to feed in the intertidal zone, moving to deeper water with the ebb tides (Ross 1991). Tautog will have a home site which they will remain close to, moving away during the day to feed, and returning to at night (ASMFC 2008a). They feed largely on invertebrates, including mussels, clams, crabs, amphipods, shrimp, sand dollars, small lobsters, and barnacles. Some individuals living near the shore feed largely on blue mussels, using their large teeth to tear the mussels from the substrate, and then grinding the mussels in their teeth before swallowing them (Ross 1991).

Fishery

4. The fishery for tautog is primarily recreational, accounting for about 90% of the fishery, although there is also a commercial fishery for this species in Rhode Island waters and elsewhere. Slow growth and reproduction rates, along with their tendencies to be found

around rock piles, make tautog susceptible to overfishing. The species is managed by the Atlantic States Marine Fisheries Commission through the Interstate Fishery Management Plan for Tautog, which employs a minimum size limit. In addition, Rhode Island employs a self-imposed commercial quota which is managed in three seasons; the recreational fishery is managed by seasons and bag limits (RIDEM 2009a). According to the ASMFC, the stock is currently considered overfished, but overfishing is not occurring (ASMFC 2008a). However it should be noted that Rhode Island and Massachusetts assess tautog on a regional basis and are therefore not bound to the coastwide assessment stock status (RIDEM 2010a).

Table 24. Habitat characteristics for tautog (Ross 1991)

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Eggs are buoyant	Pelagic	17 - 21°C
<i>Larvae</i>	N/A	Pelagic	N/A
<i>Juveniles</i>	Young tautog rarely stray from their home sites. Small juveniles seek out vegetated estuaries	Steep, rocky shorelines, wrecks, mussel and oyster beds, boulders, vegetated estuaries	N/A
<i>Adults</i>	Usually within 16 to 19 km of shore and in water depths of 18 to 24 m. Found in association with cover. Spawn inshore over eelgrass beds.	Steep, rocky shorelines, wrecks, mussel and oyster beds, boulders	Peak spawning from 17 to 21°C. Migrate inshore when water approaches 9°C

510.2.22 Tuna, Bluefin (*Thunnus thynnus*)

1. In the SAMP area, tuna are targeted primarily by recreational and were historically a major focus of Rhode Island sportfishing tournaments. The tuna species targeted recreationally in Rhode Island waters include the yellowfin tuna and bluefin tuna. Both species are important in commercial fisheries elsewhere around the globe.

Life History

2. The bluefin tuna is the largest species of bony fish in the world. Bluefin tuna are found both in schools and individually. They are generally classified into three size groups: juvenile or school tuna (5 to 70 pounds / 2 to 32 kg); medium tuna (70 to 270 pounds / 32 to 122 kg); and giant tuna (greater than 270 pounds / 122 kg). While bluefin tuna are found in both the Atlantic and Pacific Oceans, as well as the Mediterranean, Atlantic bluefin tunas grow to the largest size, reaching lengths of ten feet or greater and sometimes weighing more than 1,000 pounds (454 kg). A bluefin tuna reaches sexual maturity at about six years of age, and they can live up to 38 years of age. Giant bluefin tunas will spawn in the Caribbean and Gulf of Mexico from April through June before heading north, while mid-sized tuna spawn later in the year, and may spawn as far north as the New York Bight. Like yellowfin tuna, bluefin tuna are warm-blooded, permitting them to withstand large fluctuations in temperature, and to maintain very high swimming speeds over a long period (Ross 1991). This fish is known for making long migrations, and fish tagged off North America have been found off Europe and Africa.

Habitat

3. Bluefin tuna, a pelagic species, are rarely found at depths greater than 300 feet (91 m) and are sometimes seen at the surface of the water. The species migrates along the Atlantic coast, moving northward and inshore during the spring and summer, and then offshore and to the south during the fall. Large bluefin tunas will sometimes be found in waters as cold as 50 to 54 degrees Fahrenheit (10 to 12 degrees Celsius), but smaller fish prefer temperatures above 60 degrees Fahrenheit (16 degrees Celsius). Giant bluefin tunas appear in New England waters before smaller individuals, mostly in June and July. Small bluefin tunas will appear in southern New England later in July (Ross 1991). The fish can be found in Rhode Island waters through November, although they are most common in July. Small school tunas are relatively common off Rhode Island during the summer, although giant bluefin tuna are rare (Collette and Klein-MacPhee 2002). The bluefin tuna is a noted predator, feeding on schooling species such as herring, mackerel, squid, and silver hake (Ross 1991).

Table 25. Habitat characteristics for bluefin tuna (Ross 1991)

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Juveniles</i>	Both inshore and offshore areas, rarely found more than 300 feet below the surface	Pelagic	Stay in waters above 16°C
<i>Adults</i>	Both inshore and offshore areas, rarely found more than 300 feet below the surface. Follow the Gulf Stream	Pelagic	Waters as cold as 10 to 12°C

Fishery

4. In the SAMP area, bluefin tuna are targeted primarily by recreational fishermen. Bluefin tuna are managed internationally by the NOAA Fisheries Atlantic Consolidated Highly Migratory Species Management Plan through the International Commission for the Conservation of Atlantic Tunas (ICCAT). The allocation of bluefin tuna in the United States is divided into five categories: a purse seine fishery, a harpoon fishery, a general category fishery (including hook-and-line, handline, and harpoon vessels), an incidental-catch fishery for vessels targeting other species or bluefin tuna of another size from one of the other categories, and an angling fishery for smaller bluefin tunas (Ross 1991). At one time, Galilee was known as the Tuna Capitol of the World, and was home to the Atlantic Tuna Tournament, until the tournament was moved to Gloucester in 1973 (Olsen and Stevenson 1975). Bluefin tuna is considered overfished, and overfishing is occurring (NMFS 2010b). In 2010, there was a proposal to list bluefin tuna in Appendix 1 of the international Convention for the International Trade of Endangered Species (CITES), which would indicate the species was threatened with extinction and international commercial trade would be restricted. This proposal was not accepted at the most recent CITES convention, but there is growing international concern over the stock status of bluefin tuna (CITES 2009, CITES 2010).

510.2.23. Tuna, yellowfin (*Thunnus albacares*)

1. Yellowfin tuna is another tuna species targeted in the SAMP area by recreational fishermen. Like bluefin tuna, it is important in commercial fisheries elsewhere around the globe.

Life History

2. Yellowfin tunas, like other tunas, are warm-blooded, maintaining an internal body temperature that may be much higher than the external water temperature, permitting them to swim at higher speeds and for longer periods than other fish. Yellowfin tuna form schools with other individuals of a similar size, sometimes with similarly-sized tuna of other species. Tunas spawn throughout the year, with peaks during the summer months in the northern parts of their range. Some yellowfin tuna will mature at twelve to fifteen months of age, when they are between 20 and 24 inches (50 and 60 cm) in length, while others may not mature until they are at least 47 inches (145 cm) in length. The fish grow quickly, to about 21 inches (53 cm) by their first year, and reaching lengths of over six feet (1.8 m) (Ross 1991).

Habitat

3. The yellowfin tuna occurs along the edge of the continental shelf from Nova Scotia south through both temperate and tropical waters. The yellowfin is an open-ocean, schooling tuna found throughout the water column, usually in temperatures between 65 and 88 degrees Fahrenheit (18 and 31 degrees Celsius). They prefer waters of at least 68 degrees (20 degrees Celsius), and water temperature determines where this fish is found both geographically and also within the water column. Schooling usually occurs near the surface, and large schools are often found in major upwelling areas. After they hatch, larvae will remain in the upper 200 feet (61 meters) of the water column. Yellowfin usually feed during the daylight hours close to the surface. They eat a variety of finfishes, cephalopods, and crustaceans (Ross 1991).

Table 26. Habitat characteristics for yellowfin tuna (Ross 1991)

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Juveniles/Adults</i>	Open-ocean species, found throughout upper water column. Temperature determines where it is found in water column. Often found in areas of upwelling	Pelagic	Between 18 to 31°C

Fishery

4. Yellowfin tuna are managed domestically by the NOAA Fisheries Atlantic Consolidated Highly Migratory Species Management Plan and internationally through the International Commission for the Conservation of Atlantic Tunas (ICCAT). Management measures include a recreational retention limit (NMFS 2010b). Both yellowfin and bluefin tuna have historically been important to recreational fisheries in Rhode Island and were once the focus of multiple Rhode Island-based fishing tournaments. Recreational fishermen target yellowfin tuna using longline, handline, and rod and reel gear. The biomass level of Atlantic yellowfin tuna is currently considered to be at 96% of the level needed for maximum sustainable yield, and overfishing is not occurring (NMFS 2010b).

510.2.24 Winter flounder (*Pseudopleuronectes americanus*)

1. Winter flounder, also called blackback flounder or lemon sole, are a right-handed flat fish found in shallow, estuarine habitats along the Northwest Atlantic coast. In the SAMP area, winter flounder are targeted by both commercial and recreational fishermen.

Life History

2. Winter flounder spawn in the winter and early spring, producing both demersal eggs and adhesive eggs (ASMFC 2008a). The eggs hatch about fifteen to eighteen days after being released (Ross 1991). Larvae will be found in the upper reaches of estuaries in early spring, and will move to the lower estuary as they grow (ASMFC 2008a). Studies of the genetic population structure of winter flounder larvae and juveniles in Narragansett Bay found that juvenile flounder tend to remain near their natal nursery grounds (Buckley et al. 2008). Winter flounder generally reach sexual maturity by age three (Ross 1991). Winter flounder depend on sight to feed, and therefore feed only during the day. At night they lie flat on the bottom and retract their eye turrets (ASMFC 2008a). They typically lie buried in the mud with only their eyes showing, but can dash quickly for a few yards when feeding. Adults are typically between twelve and fifteen inches long (30 to 38 cm), and weigh between a pound and a half and two pounds (0.6 and 0.9 kg), although fish as long as 25 inches (63 cm) have been recorded (Collette and Klein-MacPhee 2002). Winter flounder live for about twelve years (Ross 1991).

Habitat

3. Winter flounder get their name because they migrate into nearshore waters in the winter months. They prefer muddy sand habitat inshore, particularly eelgrass habitat. Many winter flounder move into estuarine habitats in the fall prior to spawning, typically spawning on shallow, sandy bottom, and move either offshore or to deeper, cooler portions of estuaries during the spring and summer (ASMFC 2008a). They are rarely found deeper than 180 feet (55 m), although have been found as deep as 420 feet (128 m) on Georges Bank (Ross 1991). Important nursery habitats for larvae and juveniles include saltwater coves, coastal salt ponds, embayments, and estuaries, although some larvae and juveniles have been found in the open ocean (ASMFC 2008a). Winter flounder are known to return to the same pond or portion of the Bay where they were hatched (Collette and Klein-MacPhee 2002). They are found in both Narragansett Bay and the Sounds off Rhode Island.
4. Winter flounder have a small mouth, and feed on small invertebrates, shrimp, clams, and worms. Larval flounder eat primarily diatoms (Collette and Klein-MacPhee 2002). In turn, adult winter flounder are prey for a number of species including cod, dogfish, monkfish, skates, hakes, striped bass, bluefish, and other fish. The larvae and juveniles are preyed upon by striped bass, bluefish, and summer flounder, as well as birds, invertebrates, and marine mammals (ASMFC 2008a).

Fishery

5. Winter flounder are targeted in both commercial and recreational fisheries; recreational harvest has traditionally made up a significant percentage of total harvest levels for this

species (Ross 1991). However, in the most recent decade the recreational harvest has been severely limited by regulation, and at present there is a two-fish bag limit for winter flounder. For management purposes, there are considered to be three stocks of winter flounder: the Gulf of Maine, Georges Bank, and Southern New England/Mid-Atlantic Bight stocks. The Southern New England/Mid-Atlantic Bight stock of winter flounder is currently considered overfished and experiencing overfishing. The stock of winter flounder has declined considerably from a combination of overfishing and habitat degradation, a threat to which winter flounder are particularly susceptible given the fact that they spawn in vulnerable near-shore habitats. According to the ASMFC, winter flounder is currently overfished, and overfishing is occurring. In 2007, the Southern New England/Mid-Atlantic Bight spawning stock biomass (SSB) was estimated at 7.4 million pounds (3.4 million kg), or 9% of the target SSB for this species. Fishing mortality in 2007 was at 262% of the plan target; presently, even if fishing mortality were reduced to zero, the stock would not be rebuilt by the current 2014 target (ASMFC 2008a). The stock is jointly managed by the ASMFC and the NEFMC, employing fishing effort controls including seasonal closures, gear restrictions, size limits, trip limits, and days-at-sea restrictions. In addition, NMFS has recently implemented new groundfish rules which prohibit vessels from keeping southern New England winter flounder (NMFS 2010b). Because the area winter flounder seem to be made up of several local, genetically distinct populations, each of which returns to its own spawning ground, this puts the species at greater risk for localized losses. In the event that a spawning aggregation is lost to fishing or other factors, this localized population is unlikely to be able to rebuild (Buckley et al. 2008).

**Table 27. Habitat characteristics for Winter flounder
(Essential Fish Habitat Source Document: Winter Flounder, NEFSC 1999f)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Found at 0.3-4.5 m (inshore); 90 m or less on Georges Bank.	Mud to sand or gravel.	Spawning initiated at about 3°C; highest percent hatch at 3-5°C; 18°C lethal.
<i>Larvae</i>	1-4.5 m inshore. Salt water coves, salt ponds, estuaries, embayments.	Fine sand, gravel.	hatch from 1-12°C; larvae most abundant at 2- 15°C.
<i>Juveniles</i>	Peak abundance of flounder less than 200 mm occurs in 18-27 m of water in Long Island Sound in April and May. Less than 100 m offshore.	Equally abundant on mud or sand shell.	Commonly found at 10-25°C during summer and fall.
<i>Adults</i>	Most 1-30 m inshore, shallowest during spawning; less than 100 m offshore. Rarely deeper than 60m.	Mud, sand, cobble, rocks, boulders, eel grass	0.6-23°C; 12-15°C suggested as preferred

510.2.25 Yellowtail Flounder (*Limanda ferruginea*)

1. The yellowtail flounder is distributed from Labrador to the Chesapeake Bay. There are three stocks of yellowtail flounder for management purposes – the Cape Cod/Gulf of Maine, Georges Bank, and Southern New England/Mid-Atlantic stocks (NEFSC 2006a). Within the SAMP area, yellowtail flounder are pursued by recreational fishermen.

Life History

2. Yellowtail flounder grow to about twenty-two inches (56 cm) and weigh up to 2.2 pounds (1 kg). Yellowtail flounder are sexually dimorphic, with females growing faster than males. Female fish reach sexual maturity at a median of 1.6 years of age off southern New England (NEFSC 1999g) Spawning occurs in spring and summer, peaking in May. Eggs are deposited on or near the bottom, and then float to the surface once fertilized. The larvae drift for about two months before settling to the bottom (NEFSC 2006). Fish from the southern New England stock of yellowtail flounder typically remain within their fishing grounds, but migrate eastward during spring and summer, and then westward during fall and winter as water temperatures change (NEFSC 1999g).

Habitat and prey

3. Yellowtail flounder are found south of Block Island all year long, and in shallower waters during the winter. They prefer sand and sand-mud bottoms between 33 and 330 feet (10 and 100 m), and are most abundant at temperatures between 46 and 57 degrees Fahrenheit (8 and 14 degrees Celsius) (NEFSC 1999g). They generally avoid rocky areas or soft mud (Collette and Klein-MacPhee 2002). Yellowtail flounder eat small crustaceans, polychaetes, and sand dollars (NEFSC 1999g).

Fishery

4. Yellowtail flounder are managed under the New England Fishery Management Council's Northeast Multispecies Fishery Management Plan, along with fourteen other groundfish species. They are managed through fishing effort limitations which include gear restrictions, time/area closures, minimum size limits, a moratorium on permits, and days-at-sea. The fishery for yellowtail flounder off southern New England developed in the 1930s, and the stock collapsed in the early 1990s. Spawning biomass has remained low since then. Discards constitute about twenty percent of the catch. At present, the stock is considered overfished, and overfishing is presently occurring (NMFS 2010b).

**Table 28. Habitat characteristics for Yellowtail flounder
(Essential Fish Habitat Source Document: Yellowtail Flounder, NEFSC 1999g)**

<i>Life Stage</i>	<i>Habitat</i>	<i>Substrate</i>	<i>Temperature</i>
<i>Eggs</i>	Pelagic, near surface, along continental shelf waters of Georges Bank, northwest of Cape Cod, southern New England and nearshore along NJ and southern Long Island.	Pelagic	range 2.0-15°C
<i>Larvae</i>	Pelagic, movement limited to water current. Peak during May-July in southern New England and southeastern Georges Bank.	Pelagic	range 5.0-17°C
<i>Juveniles</i>	Spring and Fall: In Gulf of Maine concentrations occur between Mass. Bay, Cape Cod, and along the outer perimeter of Cape Cod. Southern edge of Georges Bank in spring.	sand or sand and mud	2.0-16°C in Spring, 5.0-18°C in Fall
<i>Adults</i>	High concentrations around Cape Cod for both spring and autumn seasons. Concentrations pull away from coastal southern New England, Long Island, and the NY Bight during autumn months. Spawning	sand or sand and mud. Avoid rocky areas or soft	2.0-16°C in Spring, 5.0-18°C in Fall. Spawning: estimated range 2.0-17°C

	along continental shelf waters of Georges Bank, northwest of Cape Cod, southern New England and nearshore along NJ and southern Long Island, peaks in April to June in southern New England. Prefer depths between 9 to 110 m.	mud.	
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510.3 Stocks of concern

1. Several of the above-mentioned finfish species include regional stocks that are of particular management concern within the vicinity of the SAMP area and adjacent waters. Those stocks include the Georges Bank and southward stock of cod (which includes cod found in SAMP waters) and the Southern New England/Mid-Atlantic winter flounder and yellowtail flounder stocks, all managed by the New England Fishery Management Council (NEFMC). These also include butterfish, which is managed by the Mid-Atlantic Fishery Management Council (MAFMC). Each of these stocks has additional management measures in place. Incidental catch quotas (TACs) are in place for each of the NEFMC-managed stocks, meaning that in addition to other multispecies regulations, there is a limit to how many fishermen can catch while targeting other species. Management of butterfish by the MAFMC has recently changed significantly to address butterfish bycatch. These stocks are further discussed below.

510.3.1 Georges Bank and southward cod⁶

1. The Georges Bank and southward stock of cod, which includes cod found in southern New England, is managed by the New England Fishery Management Council. Both the Georges Bank and Gulf of Maine stocks of cod have declined since the 1960s and are in the process of being rebuilt. Currently, the Georges Bank and southward cod stock is at 10% of the level needed to achieve maximum sustainable yield. According to the most recent stock assessment, whereas biomass levels for the Gulf of Maine stock have increased substantially such that this stock is no longer considered overfished, biomass levels for the Georges Bank stock have not changed much since an earlier stock assessment in 2004. In 2007, spawning stock biomass was estimated at 17,672 metric tons, a relatively small increase over 2004 estimates (NEFSC 2008).
2. Cod are managed under the Northeast Multispecies Fishery Management Plan (FMP), which encompasses most species in the groundfish complex. Through the FMP, area closures, gear restrictions, and minimum size limits have been employed as the primary management tools. In 2004, the controversial Amendment 13 to the FMP was implemented, with tighter regulations on catch in an attempt to reduce mortality on this species. The Georges Bank stock of cod is a transboundary resource shared with Canada, which is responsible for managing a portion of the stock as well. Generally about 25% of the annual catch is taken by Canadian vessels, with the rest taken by American vessels (Mayo and O'Brien 2006). As of May 1, 2010, NMFS implemented additional catch

⁶ NMFS assesses and manages Atlantic cod as two distinct stocks, the “Gulf of Maine” stock and the “Georges Bank and Southward” stock (NMFS 2010b). It should be noted that cod found in southern New England, including the SAMP area, are part of the Georges Bank and Southward stock.

limits and other management measures to further protect cod and other groundfish stocks (NMFS 2010b).

510.3.2 Southern New England/Mid-Atlantic winter flounder

1. The Southern New England/Mid-Atlantic stock of winter flounder is managed by the New England Fishery Management Council. According to the 2008 stock assessment, winter flounder stocks have severely declined. In 2007, the spawning stock biomass of Southern New England/Mid-Atlantic winter flounder was approximately 3,368 metric tons, or 9% of the target level. This was an increase from 2005 levels, which were a record low of 2,098 metric tons. Commercial landings of SNE winter flounder peaked in 1966 and again in 1981, then falling to a record low of 1,320 metric tons in 2005. Landings had increased again by 2007, reaching 1,622 metric tons (NMFS 2010b).
2. Winter flounder are managed under the Northeast Multispecies Fishery Management Plan, which encompasses most species in the groundfish complex. Through the FMP, effort controls (days at sea), area closures, gear restrictions, and minimum size limits have been employed as the primary management tools. In 2004, the controversial Amendment 13 to the FMP was implemented, with tighter regulations on catch in an attempt to reduce mortality on this and other groundfish species (NMFS 2010b). In state waters, they are managed through the Atlantic States Marine Fisheries Commission's Fishery Management Plan for Inshore Stocks of Winter Flounder. Management measures under the ASMFC plan include a two-fish bag limit for recreational fishermen, and a 50 pound possession limit for non-federally permitted commercial fishermen (ASMFC 2008a). Recently, NMFS has also implemented new groundfish rules which include additional protections for winter flounder, including a prohibition against keeping winter flounder (NMFS 2010b).

510.3.3 Southern New England/Mid-Atlantic yellowtail flounder

1. The Southern New England/Mid-Atlantic stock of yellowtail flounder is managed by the New England Fishery Management Council. The spawning stock biomass of Southern New England/Mid-Atlantic yellowtail flounder is currently at 13% of the target levels needed to support maximum sustainable yield (NMFS 2010b). The fishery for yellowtail flounder in Southern New England began in the 1930s, and landings peaked in the 1960s; by the mid-1990s the fishery had collapsed. Between 1994 and 2005, spawning stock biomass generally averaged around 1,100 metric tons, but increase to 3,500 metric tons in 2007. Landings of SNE yellowtail flounder reached a record low of 200 metric tons in 1995, increased to over 1,000 metric tons in 2000 and 2001, and declined again to 200 metric tons in 2006 and 2007 (NMFS 2010b).
2. Yellowtail flounder are managed under the Northeast Multispecies Fishery Management Plan, which encompasses most species in the groundfish complex. Through the FMP, effort controls (days at sea), area closures, gear restrictions, and minimum size limits have been employed as the primary management tools. In 2004, the controversial Amendment 13 to the FMP was implemented, with tighter regulations on catch in an attempt to reduce mortality on this and other groundfish species. Yellowtail flounder are

also directly managed through days-at-sea restrictions and a moratorium on permits. As of May 1, 2010, NMFS implemented additional catch limits and other management measures to further protect yellowtail flounder and other groundfish stocks (NMFS 2010b).

510.3.4 Butterfish

1. Butterfish are managed by the Mid-Atlantic Fishery Management Council. Butterfish biomass estimates vary considerably from year to year. From 1968 to 2002, the spawning stock biomass ranged from 7,800 to 62,900 metric tons, although it has consistently declined since 1980. U.S. commercial landings of butterfish peaked in 1984, and have declined since then, reaching a low of 432 metric tons in 2005. Discards of butterfish in other fisheries can be substantial, ranging from an estimated 1,000 to 9,200 metric tons in recent years. From 1965 to 2002, commercial landings averaged 3,200 metric tons per year, while discards averaged 5,300 metric tons per year (NEFSC 2006a).
2. Butterfish are managed by the MAFMC as part of the Atlantic Mackerel, Squid, and Butterfish Fishery Management Plan. In 2005, butterfish became listed as overfished. As a result the Atlantic, Mackerel, Squid, and Butterfish FMP was amended to address butterfish mortality resulting from bycatch and discarding through a variety of management measures (MAFMC 2009).

510.4 RI DEM Quota-managed species

1. The RI DEM sets annual quotas for several commercially targeted species that are harvested within state waters that are part of the SAMP area. These species are Black sea bass, Bluefish, Goosefish (monkfish), Menhaden, Scup, Spiny dogfish, Striped bass, Summer flounder, and Tautog. All of these species are discussed above, with the exception of menhaden (*Brevoortia tyrannus*) and spiny dogfish (*Squalus acanthias*), which are not considered commercially or recreationally important species within the SAMP area. These species are included below.

510.4.1 Menhaden (*Brevoortia tyrannus*)

1. Atlantic menhaden (*Brevoortia tyrannus*), also called pogies, bunkers, and fatbacks, are found in estuarine and coastal waters stretching from Nova Scotia to northern Florida. Menhaden are a prey species that provide food to many commercially and recreationally important species. In addition, menhaden are used as bait in the lobster fishery.

Life History and Habitat

2. Adult and juvenile menhaden form large schools near the surface, mostly in estuaries and along the shore from early spring through early winter. During the summer, menhaden schools will stratify by age and size along the coast; older, larger menhaden are generally found further north. In the fall and early winter, menhaden of all ages and sizes will migrate south to spawn in the waters between New Jersey and North Carolina, usually about twenty to thirty miles offshore. The eggs that are released float offshore; when the juveniles hatch, they will be carried into estuarine nursery areas by ocean currents where

they will spend the first year of their lives, migrating south in the winter (ASMFC 2008a). Adults average about 7- 12 inches (20-30 cm) in length and weigh 0.5 – 1.3 pounds (0.25-0.6 kg) (Collette and Klein-MacPhee 2002). Menhaden feed on plankton, most commonly diatoms and small crustaceans, by straining it from the water using their gill rakers. They themselves serve as an important food source for many larger fish, including striped bass and bluefish (ASMFC 2008a). This is highlighted by the 2006 menhaden stock assessment, which found that predation mortality is most likely the highest cause of natural mortality (Atlantic Menhaden Technical Committee 2006).

Management

3. Menhaden are managed by the ASMFC. Commercial fishing for menhaden typically includes both a bait fishery and a reduction fishery, where the fish are processed into fishmeal and oil. Rhode Island does not allow a reduction fishery to occur in state waters, but there is a bait fishery taking place here. Based on NMFS commercial fishery landings, menhaden are not currently an important commercial fishery in Rhode Island (NMFS 2009a). However, menhaden were historically a major fishery in Rhode Island (see section 530). Menhaden were once abundant in RI waters, and some have argued that local stocks have been depleted due to fishing pressure off mid-Atlantic states, which has prevented menhaden from migrating northward (Oviatt et al. 2003). According to the ASMFC, menhaden are not overfished, and overfishing is not occurring (ASMFC 2008a).

510.4.2. Spiny Dogfish (*Squalus acanthias*)

1. The spiny dogfish (*Squalus acanthias*) is a coastal shark, and is the most abundant shark in the Northwest Atlantic.

Life History and Habitat

2. Spiny dogfish have a long life, low fecundity, late maturation, and long gestation period, making it highly vulnerable to population collapse. Spiny dogfish are born in the fall or winter, and are about 26-27 cm (10 inches) in length at birth. They do not reach maturity for ten or more years. Mating occurs in the fall, and females will produce a litter between 1-15 pups, usually averaging 6-7 pups. Spiny dogfish are an important predator in the SAMP area, and eat fish of many sizes, including herring and hakes, squid, and ctenophores. They also eat bivalves, especially scallops, off southern New England. Dogfish diets have changed in response to changes in abundance of certain fish species due to fishing pressures. Juvenile and adult spiny dogfish are abundant south of Rhode Island Sound along the edge of the continental shelf and off Georges Bank in winter and spring. In the fall they are commonly found closer to shore, and are abundant off Martha's Vineyard and Nantucket (NEFSC 2006a). They migrate north during the summer.

Management

3. The spiny dogfish is managed jointly by the Mid-Atlantic and New England Fishery Management Councils and the ASMFC. Based on NMFS commercial fishery landings, spiny dogfish are not currently an important commercial fishery in Rhode Island (NMFS 2009a). Dogfish are frequently taken as bycatch with otter trawls and other gear targeting

groundfish, and were heavily targeted by foreign fleets before the enactment of the EEZ. Management measures have been highly effective in reducing landings and bycatch mortality, and the stock is not currently considered overfished, nor is overfishing occurring. However, because of the slow reproduction of this species, rebuilding of the stock is expected to take at least ten years (NEFSC 2006a). In 2010, there was a proposal to list spiny dogfish in Appendix II of the Convention on the International Trade in Endangered Species (CITES), though this proposal was rejected (CITES 2010).

510.5 Forage fish

1. Commercial and recreationally targeted species rely on the availability of forage fish to survive. The northern sand lance is an important forage fish found in Ocean SAMP waters, and serves as an important prey species in Southern New England for smooth dogfish, winter skate, silver hake, Atlantic cod, summer flounder, windowpane, and yellowtail flounder (Bowman et al. 2000), as well as silversides and smelt. Other important forage fish in the SAMP area were mentioned above in the descriptions of commercially and recreationally important species, and include Atlantic herring, squid (both long- and short-fin), and butterfish. Menhaden is another important forage fish in this area (see above), as are alewife and blueback herring (see below under “river herring”). Herring and menhaden in particular have been the subject of fisheries management debates in recent years over how to consider their importance as a source of food within the ecosystem for fish, seabird, and marine mammal species, while trying to set catch targets to permit commercial fisheries.

510.6 Threatened and endangered species and species of concern

1. Several finfish species that may occur within the SAMP area are not targeted through commercial or recreational fisheries, but are managed by the NMFS Office of Protected Resources. The NMFS Office of Protected Resources has jurisdiction over most marine and anadromous species listed as endangered or threatened under the federal Endangered Species Act (ESA) (16 USC §1531 *et. seq.*). It also has jurisdiction over those species designated as “Species of Concern,” which are species meriting conservation action but about which insufficient information is available to justify listing under the ESA (NMFS 2010a). For further discussion of non-fish species protected under the ESA, see *Chapter 2: Ecology of the SAMP Area*. For further discussion of ESA policies and standards pertaining to finfish resources, see section 560 of this chapter.
2. According to the NMFS Northeast Regional Office Protected Resources Division, based on the best available information, no finfish currently listed as threatened or endangered are likely to occur within the SAMP area (Crocker, pers. comm., February 3, 2010). However, according to the NMFS Northeast Regional Offices Protected Resources Division (Crocker, pers. comm., March 23, 2010), the following species currently listed as “Species of Concern” (NMFS 2010a) could be present in the SAMP area: Atlantic halibut (*Hippoglossus hippoglossus*); Atlantic sturgeon (*Acipenser oxyrinchus oxyrinchus*); Atlantic wolffish (*Anarhichas lupus*); Dusky shark (*Carcharhinus obscurus*); Porbeagle shark (*Lamna nasus*); Rainbow smelt (*Osmerus mordax*); River herring (which includes two species: Alewife (*Alosa pseudoharengus*) and Blueback

herring (*Alosa aestivalis*); Sand tiger shark (*Carcharias taurus*); and Thorny skate (*Amblyraja radiata*).

510.6.1. Atlantic halibut (*Hippoglossus hippoglossus*)

1. The Atlantic halibut is distributed from Labrador to southern New England and is one of the largest fish found in the Gulf of Maine. There is currently no directed fishery for halibut, but there was a major commercial halibut fishery in the Gulf of Maine throughout the 19th century (NEFSC 2006a).

Life History and Habitat

2. Halibut are large, long-lived, right-eyed flounders. Females are typically larger than males, growing to an average of 100-150 pounds (45.5-68 kg). Halibut mature at approximately 10 years yet are prolific, with females spawning several batches of eggs each year. Period of spawning varies by region, and the depth at which halibut spawn is not known. Halibut eggs drift within the water column and hatch at a very immature stage. Halibut are bottom-dwelling flat fish typically found on sand, gravel, or clay bottom. They move into shallower waters in the summer and deeper waters in the winter, and have been found in U.S. waters in trawls at temperatures ranging from 4-13°C (39-55°F). Halibut prey for the most part on other fish, but also eat shellfish, crustacean, and even seabirds (Collette and Klein-MacPhee 2002).

Management

3. Atlantic halibut are managed by the New England Fishery Management Council under their Multispecies Fishery Management Plan, which includes a moratorium on direct harvests as well as bycatch limits and minimum fish sizes (NEFSC 2006a). Atlantic halibut were heavily fished throughout the 19th century and has not recovered since, and for this reason NMFS attributes the species' decline to overfishing (NMFS 2009b). According to NMFS, Atlantic halibut are listed as a species of concern because of demographic and genetic diversity concerns (NMFS 2009b).

510.6.2 Atlantic sturgeon (*Acipenser oxyrinchus oxyrinchus*)

1. Atlantic sturgeon is an anadromous finfish found from Labrador to Florida. They are ancient fish, dating back at least 70 million years (ASMFC 2009c). In addition to its status as a species of concern, Atlantic sturgeon is a candidate for listing under the Endangered Species Act (NMFS 2010c).

Life History and Habitat

2. The average Atlantic sturgeon ranges in size from 2.9-6.6 feet (88 – 200 cm) (Collette and Klein-MacPhee 2002), although sturgeon have been known to grow up to 14 feet (425 cm) with weights of more than 800 pounds (363 kg) (NMFS 2010c). Sturgeon may live up to 60 years. There is significant variation in the age of sexual maturity, with fish at the northern end of their range maturing later. Atlantic sturgeon are anadromous fish, with adults migrating upriver in the spring to spawn. Spawning does not necessarily occur every year, and sturgeon eggs adhere to benthic substrate (Collette and Klein-

MacPhee 2002). Sturgeon are bottom dwellers and prey upon shellfish, crustaceans, and small fish (ASMFC 2009c).

Management

3. Historically, Atlantic sturgeon were harvested commercially for a wide range of commercial uses of both the fish and its eggs. A moratorium on the harvest of Atlantic sturgeon was implemented in 1997, although according to NMFS, Atlantic sturgeon were identified as a species of concern in 1988. According to NMFS, Atlantic sturgeon have declined because of fishing pressure as well as incidental mortality through bycatch; habitat degradation; and dams that have interrupted spawning behavior. NMFS identifies demographic and genetic diversity concerns as the main reason for listing Atlantic sturgeon as a species of concern. In October 2009, the Natural Resources Defense Council petitioned NMFS to list the Atlantic sturgeon under the ESA. At the time of this writing, NMFS is undergoing a review process to determine whether to propose ESA listing (NMFS 2010c).

510.6.3 Atlantic wolffish (*Anarhichas lupus*)

1. Atlantic wolffish are sedentary, solitary fish that are primarily taken as bycatch in other fisheries. They are known for their canine-like teeth and biting ability.

Life History and Habitat

2. Atlantic wolffish are large, slow growing fish known for their large teeth and biting ability. They may grow up to 59 inches (150 cm) long and 40 pounds (18 kg) and live up to 20 years. Males and females form pairs before spawning, and females lay egg masses of varying sizes in clusters in protected areas which are then protected by the males. Spawning period varies by region (Collette and Klein-MacPhee 2002). Females may produce between 5,000 and 12,000 eggs, with larger females producing larger egg masses (NMFS 2009c). Atlantic wolffish are benthic dwellers with a preference for complex habitats such as rocky areas. They can be found in depths up to 1640 feet (500 meters) and in waters as cold as -1.3°C (34°F). They feed on a diverse diet of benthic fauna as well as a variety of shellfish, crustaceans, and echinoderms (Collette and Klein-MacPhee 2002).

Management

3. There is no fishery management plan for the Atlantic wolffish. Wolffish are frequently taken as bycatch in other trawl fisheries, and small quantities of wolffish have been landed by commercial fishermen since the 1970s, though catches have declined to a recent low (NEFSC 2006a). According to NMFS, the decline of the wolffish can be attributed to bycatch as well as commercial fishing and habitat degradation caused by fishing gear. NMFS designated the Atlantic wolffish a species of concern in 2004 due to demographic and genetic diversity concerns. In 2008, NMFS was petitioned to list the Atlantic wolffish under the ESA, and in 2009, NMFS found that listing was not warranted (NMFS 2009c).

501.6.4 Dusky shark (*Carcharhinus obscurus*)

1. The dusky shark is a highly migratory large coastal shark that occurs from southern New England to the Caribbean and South America.

Life History and Habitat

2. Dusky sharks reach an average size of 11.8 feet (360 cm) long and 400 pounds (180 kg) and can live up to 40 years. Like many sharks, dusky sharks bear live young. They reproduce every three years, bearing litters ranging from 6 to 14 young, which may range in size from 33 to 39 inches (85-100 cm) (NMFS 2009d). The dusky shark is a highly migratory species, migrating north in the summer and south in the summer, following warmer waters. Dusky sharks seem to avoid estuaries and other areas of lower salinity (Collette and Klein-MacPhee 2002), and may be found from the surf zone to offshore and from the surface to depths up to 1300 feet (400 m) (NMFS 2009d).

Management

3. Dusky sharks are managed as a highly migratory species under the NMFS Highly Migratory Species Fishery Management Plan. According to this management plan, they are currently overfished and cannot currently be kept commercially or recreationally. They have been a popular target for recreational fishermen, though they have been harvested commercially and have also been taken as bycatch in directed fisheries. NMFS attributes their decline to recreational fishing pressure and incidental mortality as bycatch, and listed them as a species of concern in 1997 due to a range of demographic and genetic diversity concerns (NMFS 2009d)

501.6.5. Porbeagle shark (*Lamna nasus*)

1. The Porbeagle shark is a large coastal and oceanic shark found from Newfoundland to New Jersey.

Life History and Habitat

2. The average porbeagle shark grows to between 4 and 6 feet (120-180 cm) in length, though may reach a maximum size near 10 feet (300 cm) and may live up to 46 years (Collette and Klein-MacPhee 2002). Porbeagle sharks give birth to live young, though prior to birth the young are nourished in utero with egg yolk for roughly 8-9 months (NMFS 2010d). Porbeagle shark are pelagic and infrequently enter shallow, coastal waters (Collette and Klein-MacPhee 2002). Porbeagle sharks in the northwest Atlantic are believed to make extensive annual migrations. They feed on small fish, other shark species, and squid (NMFS 2010d).

Management

3. Porbeagle sharks were harvested commercially in the Northwest Atlantic since the early 19th century (Collette and Klein-MacPhee 2002). Catch records indicate that the fishery collapsed in the early 1960s and dropped off through the 1970s and 1980s, allowing the population to rebuild. In the early 1990s a new fishery developed and catch rates increased dramatically, only to drop off again. Porbeagle sharks are managed under the NMFS Highly Migratory Species Fishery Management Plan. According to NMFS,

porbeagle shark are overfished, although overfishing is not currently occurring. NMFS attributes the decline of porbeagle sharks to fishing pressure, and designated them a species of concern in 2006 (NMFS 2010d). In 2010, there was a proposal to list porbeagle sharks in Appendix II of the Convention on the International Trade in Endangered Species (CITES), though this proposal was rejected (CITES 2010).

510.6.6. Rainbow smelt (*Osmerus mordax*)

1. Rainbow smelt are small, pelagic, anadromous fish found from Labrador to New Jersey.

Life History and Habitat

2. Rainbow smelt are small, slender fish, averaging 7 - 9 inches (18 – 23 cm) in length. Rainbow smelt are anadromous and make their migrations upriver to spawn in the early spring; they typically do not migrate far upstream and many spend most of their lives in relatively shallow estuarine or coastal waters. Rainbow smelt typically begin spawning at age 2 and a female can produce 7,000 to over 75,000 eggs depending on her size. Smelt often school during migrations, though little is known about smelt behavior while at sea. Smelt feed on amphipods, shrimps, euphasiids, mysids, and marine worms, as well as small fishes, and are themselves a major food source for larger fish as well as aquatic birds (Collette and Klein-MacPhee 2002).

Management

3. Historically, rainbow smelt have been targeted by both commercial and recreational fishermen, particularly in northern New England and Canada, and are still popular among sport fishermen (Collette and Klein-MacPhee 2002). According to NMFS, rainbow smelt populations have declined due to a variety of factors including fishing, dams and other habitat degradation that impacts spawning behavior, and acid precipitation. Citing a variety of demographic and genetic diversity concerns for this species in the northeastern U.S., NMFS listed rainbow smelt as a species of concern in 2004 (NMFS 2007b).

510.6.7. River herring

1. River herring collectively refers to Alewife (*Alosa pseudoharengus*) and Blueback herring (*Alosa aestivalis*). Because of difficulties in distinguishing between alewife and blueback herring, these two species are managed together under this collective term and are discussed here together. Both species are designated as species of concern.

Life History and Habitat

2. Alewife are currently distributed from Newfoundland to North Carolina, whereas blueback herring are distributed from Nova Scotia to Florida. Alewife reach lengths of between 14 and 15 inches (36-38 cm) and live up to 10 years, whereas blueback herring grow to approximately 15 inches (40 cm) and live 8 years. Both are small, anadromous fish. Alewife initiate spawning when water temperatures reach 41 to 50° F (5-10 C°), and are prolific, producing between 60,000 and 467,000 eggs each year. Blueback herring spawn in slightly warmer and therefore follows alewife spawning by 3 to 4 weeks; egg production varies based on age and size. Both alewife and blueback herring feed on plankton as well as small fish while at sea. Both alewife and blueback herring are

schooling fish while at sea and make seasonal migrations (Collette and Klein-MacPhee 2002).

Management

3. Alewife and blueback herring are managed together with shad, another anadromous fish, by the ASMFC. Both species were historically the target of both commercial and recreational fisheries, and in New England, landings declined dramatically between the 1970s and the 1990s. According to NMFS, river herring have declined due to a variety of factors including fishing pressure and mortality due to bycatch, habitat degradation, and dams that impede spawning (NMFS 2009e). Rhode Island and other adjacent states currently prohibit the harvest of river herring (ASMFC 2007). NMFS (2009e) designated both alewife and blueback herring as species of concern in 2006, citing a variety of demographic and genetic diversity concerns. Currently, there are several restoration initiatives taking place in upper Narragansett Bay that will restore fish passage and enhance depleted spawning populations of anadromous species including river herring (RI Coastal Resources Management Council 2010). These initiatives may result in an increase of river herring in the SAMP area in future years.

510.6.8. Sand tiger shark (*Carcharias Taurus*)

1. Sand tiger sharks can be found throughout the western Atlantic, and in southern New England are common in shoal waters near Woods Hole and Nantucket, MA (Collette and Klein-MacPhee 202).

Life History and Habitat

2. Sand tiger sharks may grow up to 10.4 feet (318 cm) and live up to 17 years. Like porbeagle sharks, sand tiger sharks bear live young, nourishing them in utero with egg yolk prior to birth. Reproduction takes place every other year and a litter typically includes just one or two pups (NMFS 2009f). Sand tiger sharks have been described as relatively sluggish (Collette and Klein-MacPhee 2002). They are more active at night and primarily coastal, and usually live near the bottom. Sand tiger sharks are voracious predators and feed on fish, small sharks and rays, squid, and some crustaceans (NMFS 2009f).

Management

3. Sand tiger sharks were historically harvested commercially in southern New England during the early 20th century (Collette and Klein-MacPhee 2002), though they are more commonly targeted in Japan for food. Increased exploitation in the 1980s and 1990s resulted in notable abundance declines. Sand tiger sharks are managed by NMFS through the Highly Migratory Species Fishery Management Plan, which currently prohibits the landing of sand tiger shark for commercial and recreational purposes. According to NMFS, sand tiger shark populations have declined because of fishing pressure and bycatch, because of their low reproduction rates, and because of estuarine pollution. For these reasons the sand tiger shark was listed as a species of concern throughout its entire range in 1997 (NMFS 2009f).

510.6.9. Thorny skate (*Amblyraja radiata*).

1. Thorny skate is one of several skate species that occurs from Labrador to South Carolina. They are more abundant in the Gulf of Maine and only infrequently found in shallow, inshore areas.

Life History and Habitat

2. Thorny skate grow to lengths over 39 inches (1 m) (NMFS 2009g) and live up to 20 years (Collette and Klein-MacPhee 2002). Thorny skate reproduce by depositing a single fertilized egg in a rectangular, thorned egg capsule approximately 2-4 inches (48 to 96 mm) long. Thorny skate feed on benthic fish and invertebrates. They appear to be sedentary creatures with a preference for a range of bottom types and water temperatures ranging from 29 to 57° F (-1.4 to 14° C) (Collette and Klein-MacPhee 2002).

Management

3. Thorny skate are one of several skates historically harvested in New England. Skate species are not specified in NMFS commercial fisheries landings data; unspecified skate landings have increased markedly since the late 1970s/early 1980s. NEFSC trawl survey data indicates that thorny skate biomass has declined since the 1960s and is now historically low (NEFSC 2006a). The NEFMC manages thorny skate as part of the Northeast Skate Complex Fishery Management Plan. At present the species is overfished and overfishing is occurring. In addition to direct harvest by commercial fishermen, NMFS sites bycatch, predation of skate embryos, and competition for prey resources as the reasons for thorny skate's decline. NMFS listed thorny skate as a species of concern in 2004 in response to a series of demographic and genetic diversity concerns (NMFS 2009g).

510.7 Baseline Characterization

1. This section presents baseline data characterizing fisheries resources within and around the Ocean SAMP area. The purpose of the baseline characterization is to provide baseline information on the current state of fisheries resources in the area based on existing survey data. It is not an assessment of individual fish stocks, nor is it an analysis of longer-term trends in Rhode Island's offshore fisheries resources. Ten years of fisheries-independent bottom trawl survey data were used in this analysis as this provides enough data to smooth out interannual variability while still allowing an assessment of the current state of SAMP area fisheries resources. For a more detailed discussion of data sources, methods, and data products, see Bohaboy et al. 2010, included in Appendix A. See Chapter 2: *The Ecology of the SAMP Area* for discussion of the interactions of fisheries resources with other aspects of the ecosystem.
2. There is no one fisheries-independent survey or dataset that provides insight into the abundance and biomass of finfish, shellfish, and crustacean species throughout the entire SAMP area. Accordingly, data from four different bottom trawl surveys that are regularly conducted in or around the SAMP area were aggregated and analyzed to provide this baseline characterization. Data used in this analysis were obtained from the RI Department of Environmental Management (RIDEM) trawl survey (1999-2008); the URI

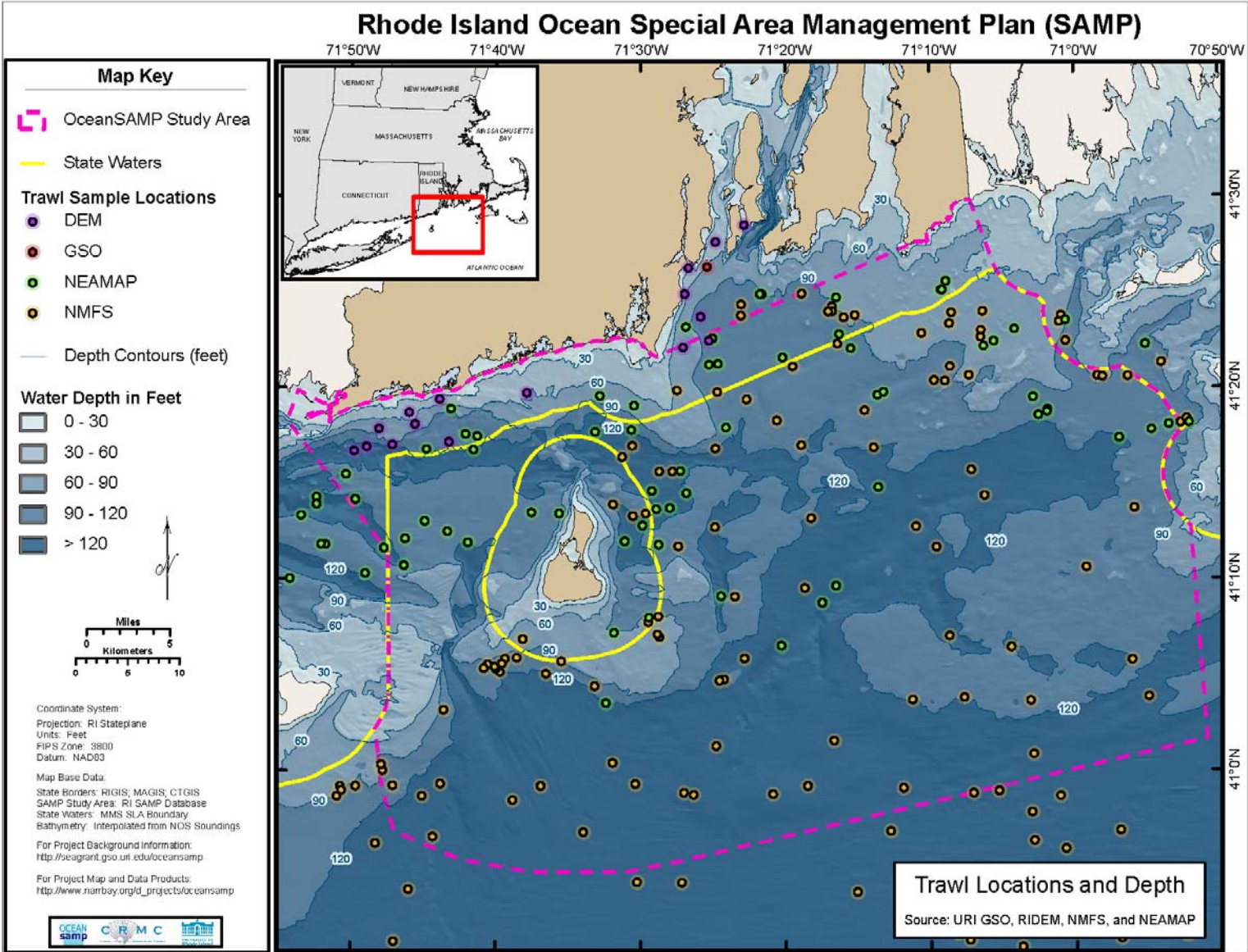
Graduate School of Oceanography (GSO) trawl survey (1999-2008); the Northeast Area Monitoring and Assessment Program (NEAMAP) trawl survey (2007-2008); and the National Marine Fisheries Service (NMFS) trawl survey (1999-2008). Data included in this analysis were collected at survey stations within a polygon delineated by the following coordinates:

41° 30' N, 071° 50.5' W
40°50' N, 071° 50.5' W
41° 30' N, 070° 50' W
40°50' N, 070° 50' W

Survey stations that occur adjacent to but just outside the SAMP area were included in this analysis in order to allow for a comprehensive analysis of fisheries resources in and around the planning area. See Figure 1 for a map showing the location of each of the survey stations included in this analysis, and see Appendix A for further discussion of data sources and methodology.

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Figure 1. Locations of Survey Stations Used in Baseline Characterization



3. The RIDEM, GSO, NEAMAP, and NMFS bottom trawl surveys are all conducted for research purposes and are also used to inform stock assessments and other fisheries management decisions. The RIDEM survey is conducted in Rhode Island state waters but does not include survey stations within the state waters surrounding Block Island. The GSO survey has been run by URI since 1959, and is the longest continuous record of fish and invertebrate relative abundance in Rhode Island.⁷ The NEAMAP survey is also unique in that a fisherman conducts the survey, using gear designed by fishermen and drawing upon advice from local fishermen about which of the randomly-selected survey stations in a given area are towable.⁸ In all cases, the purpose of these surveys is to assess the overall occurrence of fisheries resources in the area, not to compare relative occurrence or abundance at specific sites.
4. Bottom trawl surveys, which employ the use of otter trawls, are used for this baseline characterization because they provide the only consistent record of fish abundance. However, while bottom trawl surveys are appropriate for sampling demersal and some pelagic species, they may not accurately characterize the occurrence of some pelagics, shellfish and crustaceans. Moreover, bottom trawl surveys do not sample untrawlable bottom types of high habitat complexity, which may include moraines and other rocky areas. For these reasons, this baseline characterization does not provide insight into all habitats of importance as well as several recreational species of importance (see list above). It should also be noted that site-specific surveys employing multiple gear types will be required as part of the permitting process for future developments within the SAMP area; see Section 560, Policies and Standards, for further discussion.
5. The baseline characterization focused on 29 finfish, shellfish, and crustacean species and assessed species abundance and biomass. Baseline characterization species included the above-mentioned commercially and recreationally targeted species, with the exception of some pelagics (i.e. tunas) which are not adequately sampled in bottom trawl surveys. This analysis also included several “Species of Concern” (see section 510.5) which are present in the SAMP area and adequately sampled through bottom trawl surveys. Spiny dogfish were also included in this analysis as they are abundant and ecologically important in the SAMP area, and are the only RI DEM quota-managed species which are adequately sampled in bottom trawl surveys but not already included here. Abundance and biomass for these species were assessed for the spring and fall seasons in aggregate and for each individual species. Survey data were aggregated by calculating the survey catch weight (biomass) for each survey by dividing the catch per tow (weight) by the area of each tow. Survey biomass units are milligrams per square meter (mg / m²). The purpose of these calculations was to allow for comparison between the surveys. However, these calculations do not account for all differences between the surveys, and results show that relative biomass estimates nonetheless vary significantly between the surveys (Bohoboy et al. 2010). See Appendix A for further details on data sources and methodology.

⁷ For further information on the URI GSO Fish Trawl Survey, see <http://www.gso.uri.edu/fishtrawl/>.

⁸ For further information on the NEAMAP Mid-Atlantic Nearshore Trawl Survey, see <http://www.neamap.net/>.

Table 29. Species Assessed in the Baseline Characterization
See Bohaboy et al 2010, included in Appendix A.

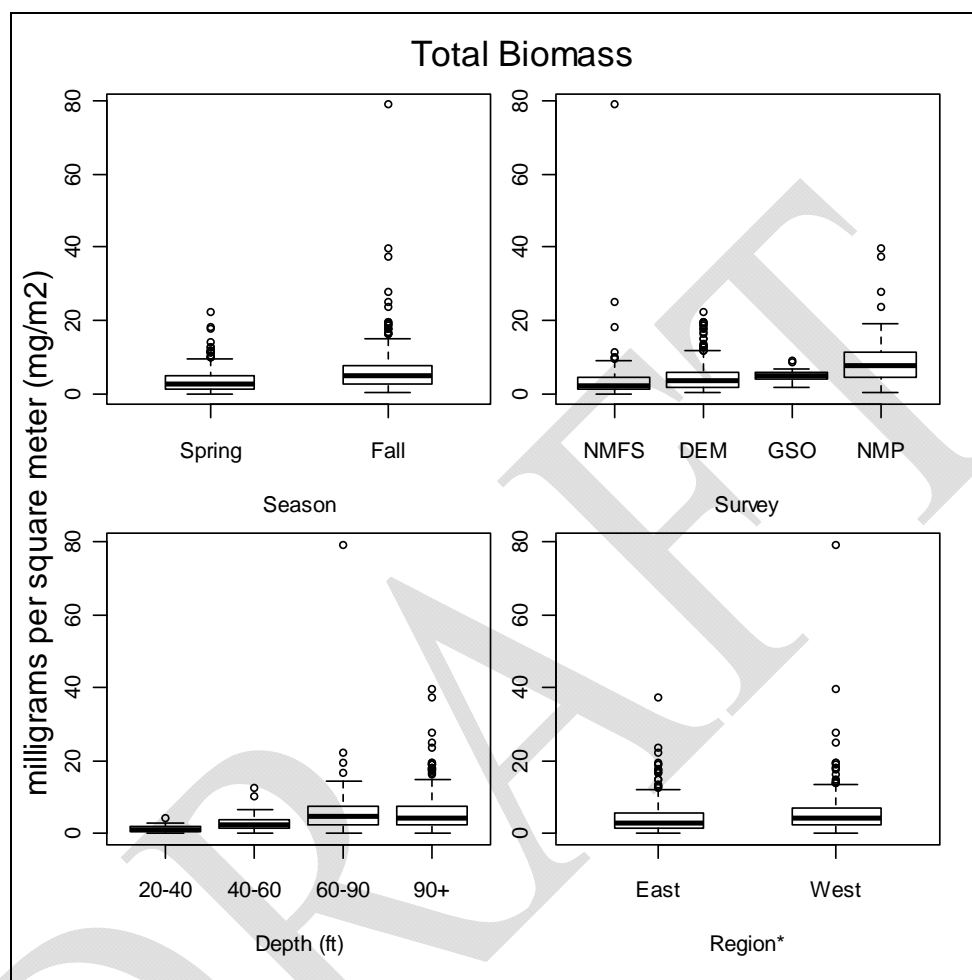
Common Name	Scientific Name
Alewife	<i>Alosa pseudoharengus</i>
American lobster	<i>Homarus americanus</i>
American shad	<i>Alosa sapidissima</i>
Atlantic cod	<i>Gadus morhua</i>
Atlantic herring	<i>Clupea harengus</i>
Atlantic mackerel	<i>Scomber scombrus</i>
Atlantic sea scallop	<i>Placopectin magellanicus</i>
Barndoor skate	<i>Dipturus laevis</i>
Black sea bass	<i>Centropristis striata</i>
Blueback herring	<i>Alosa aestivalis</i>
Bluefish	<i>Pomatomus saltatrix</i>
Butterfish	<i>Peprilus triacanthus</i>
Cusk	<i>Brosme brosme</i>
Dusky shark	<i>Carcharhinus obscurus</i>
Goosefish	<i>Lophius americanus</i>
Little skate	<i>Leucoraja erinacea</i>
Longfin squid	<i>Loligo peali</i>
Rainbow smelt	<i>Osmerus mordax</i>
Scup	<i>Stenotomus chrysops</i>
Silver hake	<i>Merluccius bilinearis</i>
Smooth dogfish	<i>Mustelus canis</i>
Spiny dogfish	<i>Squalus acanthias</i>
Striped bass	<i>Morone saxatilis</i>
Summer flounder	<i>Paralichthys dentatus</i>
Tautog	<i>Tautoga onitis</i>
Thorny skate	<i>Amblyraja radiata</i>
Winter flounder	<i>Pseudopleuronectes americanus</i>
Winter skate	<i>Leucoraja ocellata</i>
Yellowtail flounder	<i>Limanda ferruginea</i>

510.7.1 Analysis of Total Catch Biomass

1. Analysis of total catch biomass was conducted to determine the sources of variability in the data by assessing the effects of season (fall or spring), survey (RIDEM, GSO, NEAMAP, or NMFS), water depth, and part of the SAMP area (east or west). Multiple-way analysis of variance based on natural log transformed data indicates that season, survey, and depth are all significant factors affecting total survey biomass (actual p-value < 0.001). Region, as defined by survey stations east or west of -71.38° (west) longitude, does not have a significant effect on total catch biomass. As is illustrated by Figure 1, total catch biomass is higher in the fall and lower in the spring. This difference may be due to the fact that young of the year (YOY) are recruited to the fishery in the fall and thus reflected in fall trawl surveys. Figure 2 also illustrates that deep depth strata (60 to 90 ft and 90+ ft) have higher total catch biomass than shallow depth strata (20 to 40 ft and 40 to 60 ft) (Bohaboy et al. 2010).

Figure 2. Results of Multi-Way ANOVA of Total Biomass (Bohaboy et al. 2010)

**Region defined as survey stations east or west of -71.38° (west) longitude. See Appendix A for data sources and methods, including sample sizes for each analysis.*



2. The spatial distribution of total catch biomass during the spring and fall seasons is shown below in Figure 3 and Figure 4. A comparison of these figures indicates that there is a depth/season interaction in the spatial distribution of total catch biomass. Figure 3 illustrates that in the spring, higher biomass is largely located inshore in shallower, protected waters. By contrast, Figure 4 illustrates that in the fall, higher biomass is distributed further offshore in deeper, open waters. It should be noted that these maps reflect a synthesis of data from the four different fisheries-independent trawl surveys; however, there are differences between the vessel types, gear types, and methods used in these different surveys. It should also be noted that the absence of biomass, or relatively low biomass, in a given area does not necessarily mean that there are no fish there. Rather, it may mean that the area was not sampled through any of the survey programs. See Appendix A for maps showing the spatial distribution of individual species biomass and for further discussion of data sources and methodology.

Figure 3. Aggregate Fish Biomass, 1999-2008, Spring

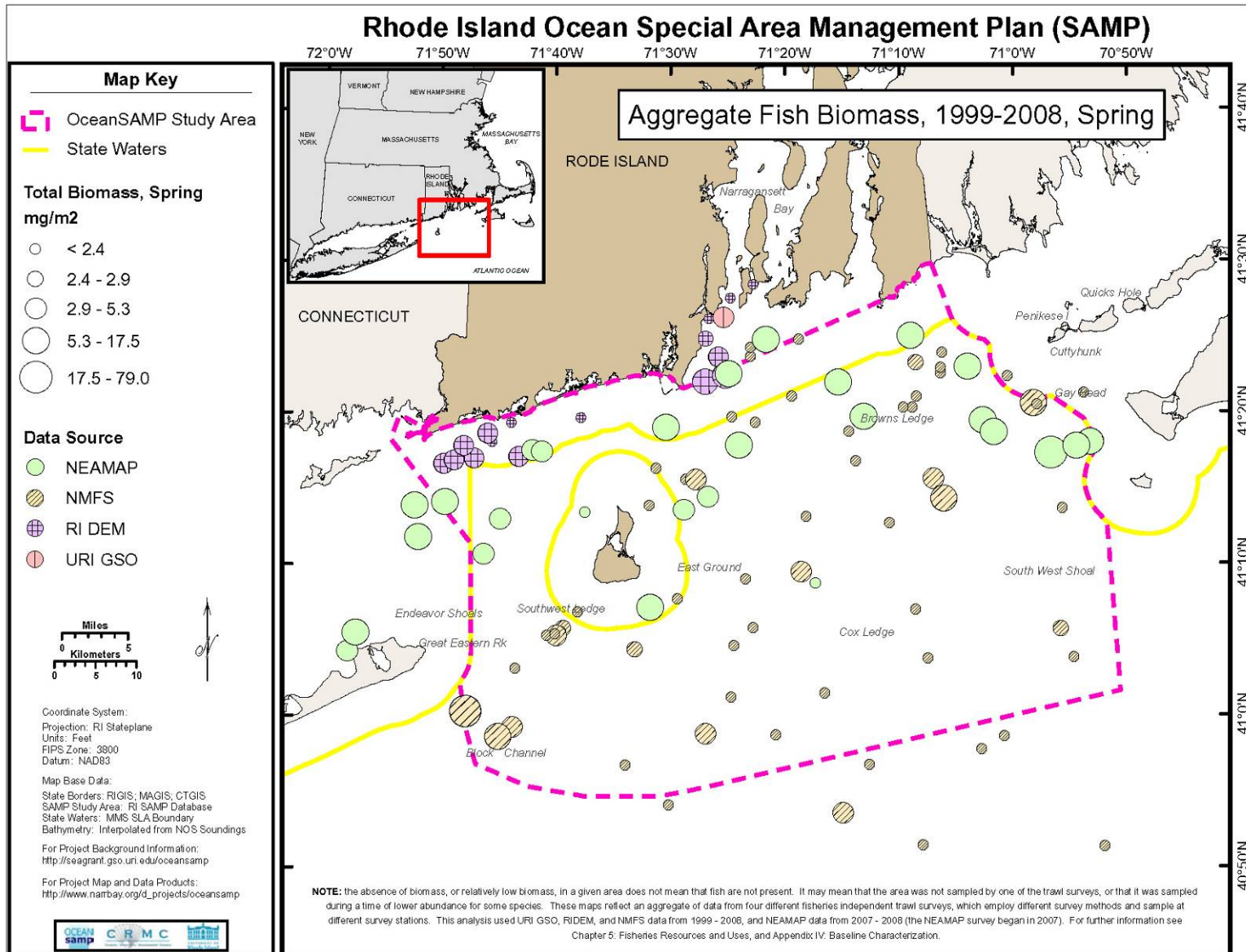
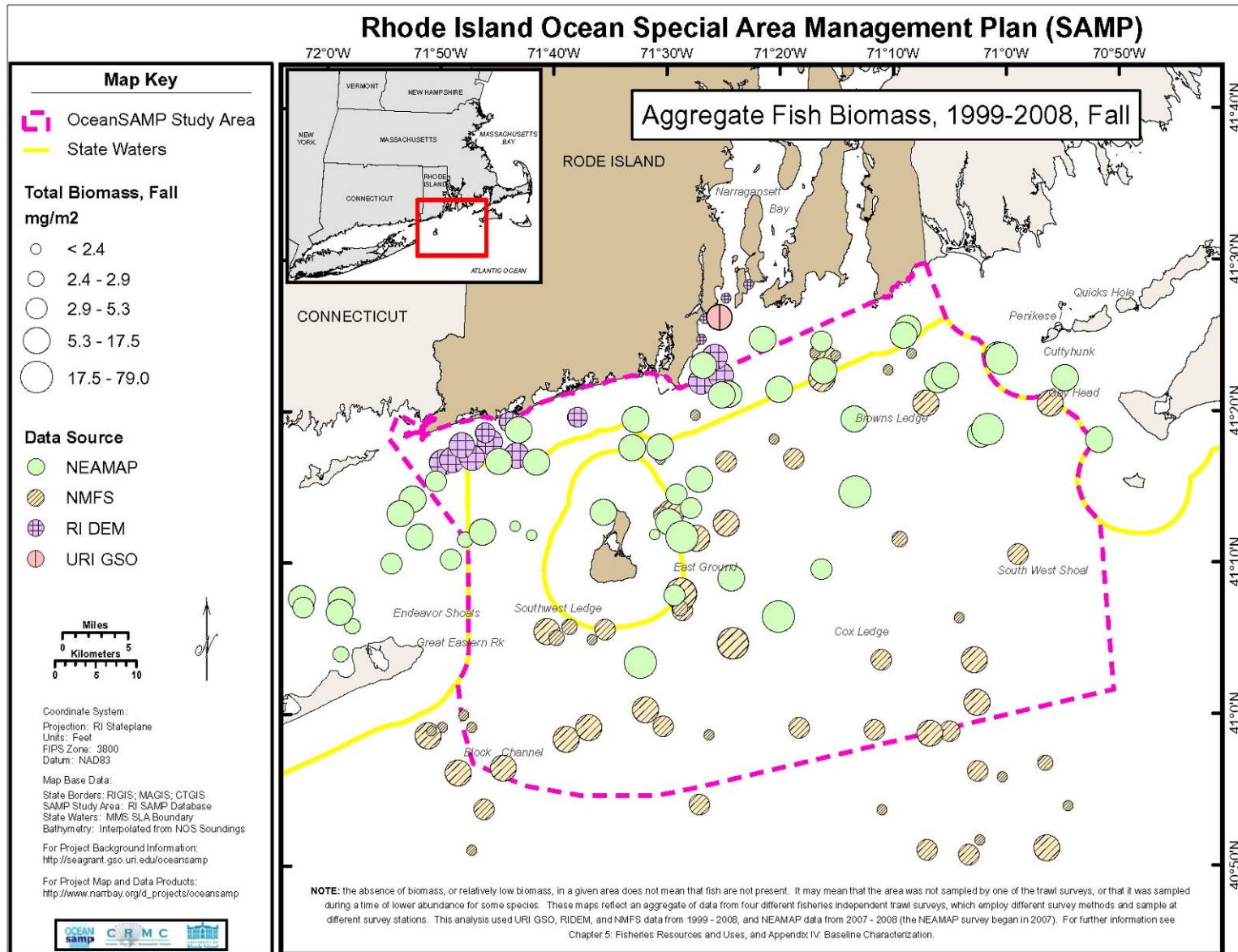


Figure 4. Aggregate Fish Biomass, 1999-2008, Fall



510.7.2 Analysis of Catch by Individual Species

1. Catch biomass data from the four trawl surveys were also used to assess the relative biomass of key species for which data were available. Figure 5 below shows the relative biomass of individual species within the study area based on a simple sum of RIDEM, GSO, and NMFS survey data from 1999-2008. NEAMAP data were not included in this figure as only two years of data are available. This figure illustrates that in the fall surveys, little skate, scup, and longfin squid were among the species with the highest relative biomass in the study area, whereas in the spring surveys, little skate, scup, and winter flounder were among the species with the highest relative biomass in the study area. Figures 6 to 9 below show the relative biomass of individual species based on each seasonal survey. Note that all figures represent the relative biomass on a logarithmic scale to allow for comparison between the figures (Bohaboy et al. 2010).

Figure 5. Total Biomass Per Area By Species, 1999-2008 (Bohaboy et al. 2010)

**Based on RIDEM, URI GSO, and NMFS trawl surveys*

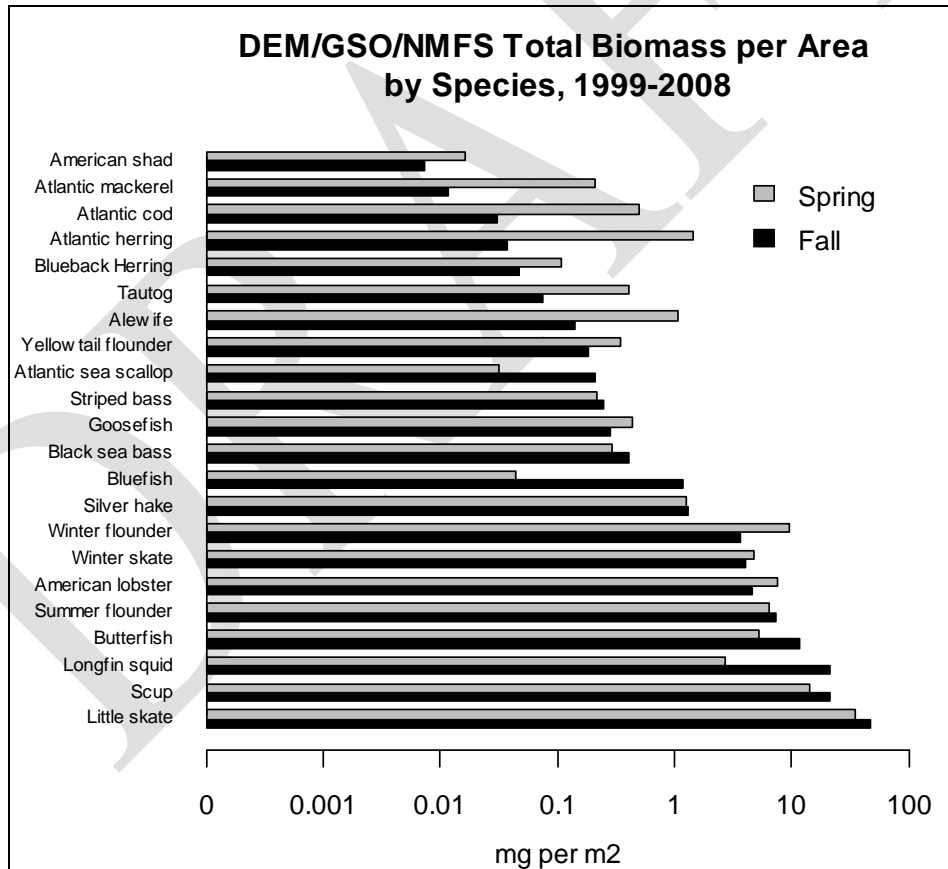


Figure 6. DEM Trawl Survey Biomass Per Area by Species (Bohaboy et al. 2010)

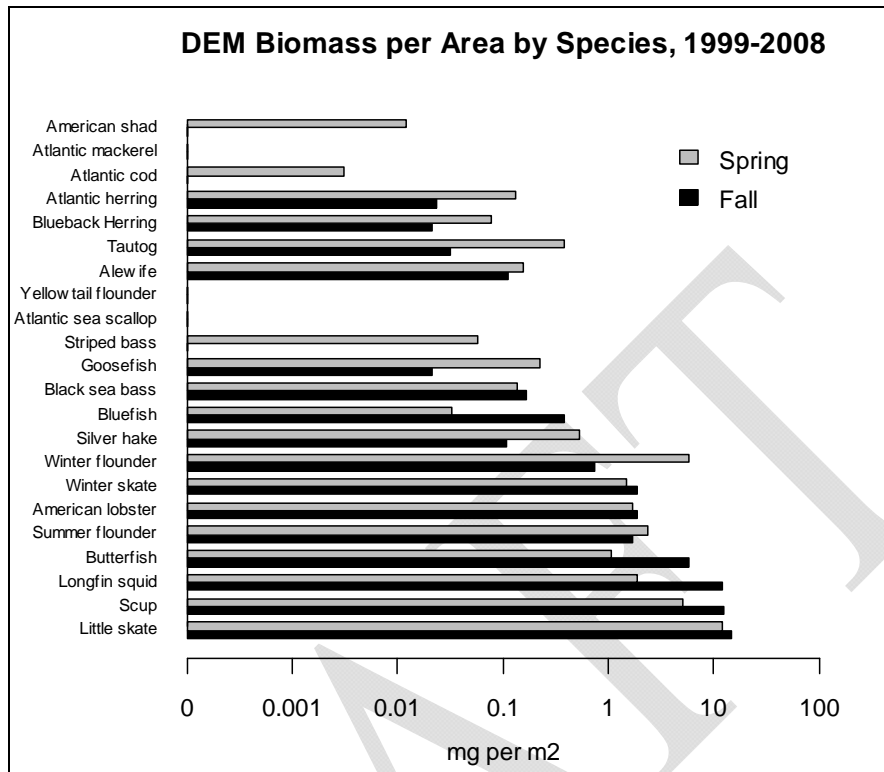


Figure 7. GSO Trawl Survey Biomass Per Area by Species (Bohaboy et al. 2010)

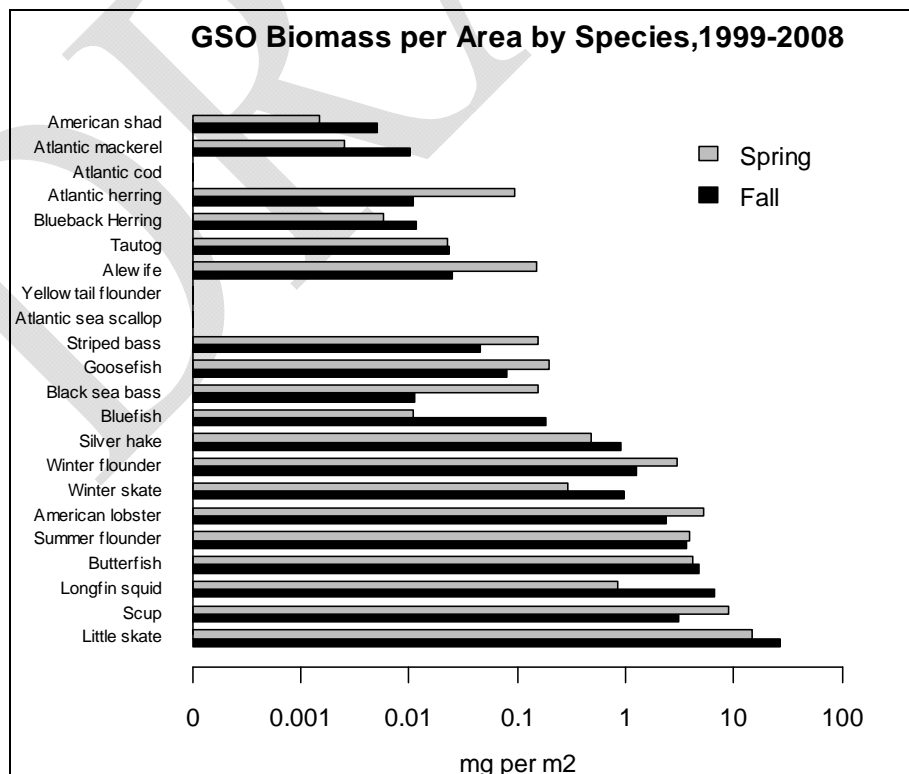


Figure 8. NMFS Trawl Survey Biomass Per Area by Species (Bohaboy et al. 2010)

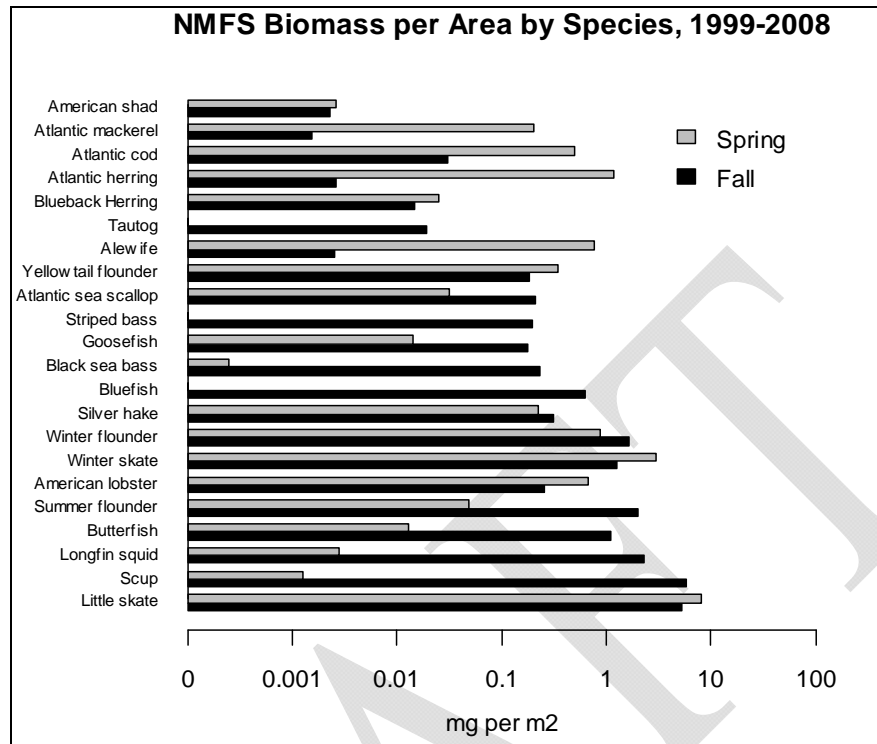
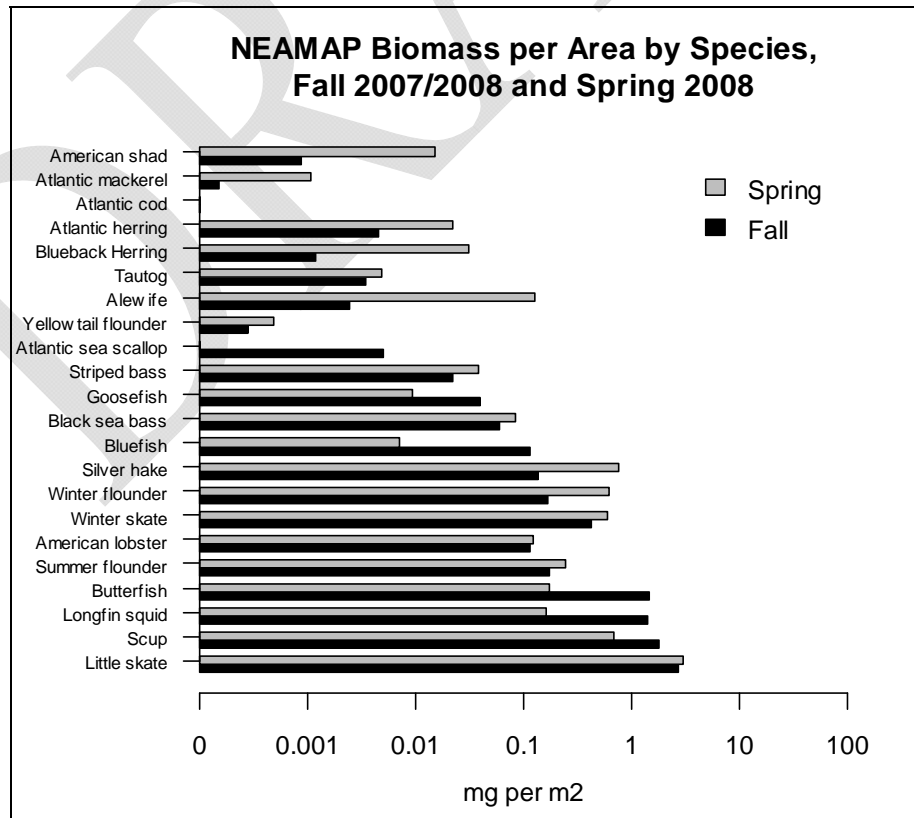
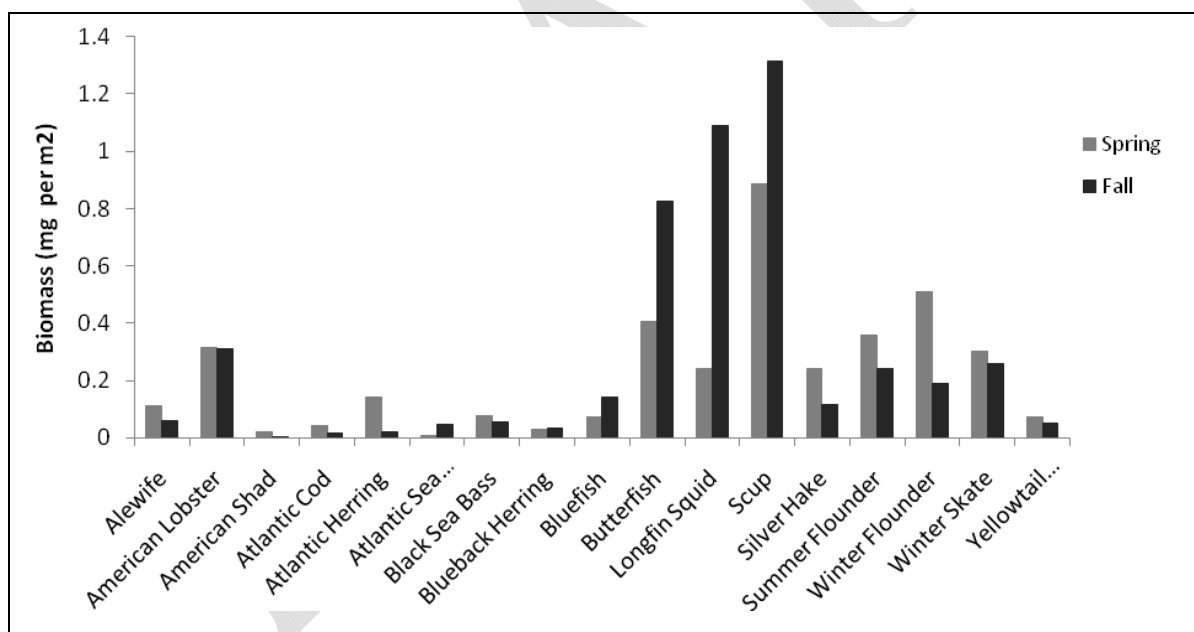


Figure 9. NEAMAP Trawl Survey Biomass Per Area by Species (Bohaboy et al. 2010)



2. Individual species catch biomass data also provide insight into trends in biomass over the past decade. Data from the DEM, GSO, and NMFS trawl surveys were used to assess trends in biomass for the SAMP area from 1999 to 2008; spring and fall trends figures for each of the key species for which data were available are included in Appendix A. NEAMAP data were not used in these figures as only two years of data were available.
3. Multivariate analyses identified 17 species that effectively control the demersal fish and invertebrate community composition within the SAMP area (see Figure 10 below). Although these species may not be the most abundant within the SAMP area, they are of immense ecological importance to the stability and resiliency of the local marine community. When attempting to predict the effects of development and exploitation on the demersal fish community within the SAMP area, it is essential to consider these community-shaping species. As illustrated by this figure, many of these species vary in abundance from fall to spring. Such seasonal community dynamics should also be considered when planning offshore construction and directed exploitation (Bohaboy et al. 2010).

Figure 10. Spring and Fall Biomass of Species Identified as a Driver of Demersal Fish and Invertebrate Community Composition (Bohaboy et al. 2010)
(Primer 6.0, BVStep, $R=0.940$)



4. The spatial distribution of individual species catch biomass during the spring and fall seasons is shown in a series of maps that are included in Appendix A. Maps are included for all of the species identified in Figure 10, as well as the remaining species of commercial and recreational importance for which bottom trawl survey data were available. It should be noted that these maps reflect a synthesis of data from the four different fisheries-independent trawl surveys; however, there are differences between the vessel types, gear types, and methods used in these different surveys. It should also be noted that the absence of biomass, or relatively low biomass, in a given area does not

necessarily mean that there are no fish there. Rather, it may mean that the area was not sampled through one of the survey programs.

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Section 520: Fish Habitat in the SAMP area

520.1 Benthic Habitat

1. Fish populations in the SAMP area and elsewhere require access to suitable habitats at all stages of the life cycle in order to thrive. The commercial and recreational fisheries that target these fish species rely on suitable fish habitat to sustain those targeted species. Habitat requirements vary widely by species. Suitable habitat for a given species may include specific chemical and physical properties of the water column as well as specific geological or biological bottom characteristics. For an extensive discussion of habitat in the SAMP area, as well as other ecosystem characteristics, see *Chapter 2: The Ecology of the SAMP Area*.
2. This section focuses on the current status of fish habitat in the SAMP area. Potential impacts to habitat from existing activities are discussed below in section 550. It should be noted that future uses of the SAMP area may result in habitat disturbances. Conversely, future uses of the SAMP area may result in habitat enhancements through the creation of artificial reefs or other factors. See *Chapter 8: Renewable Energy* for discussion of the potential effects of renewable energy on fish habitat, and *Chapter 9: Other Future Uses* for discussion of artificial reefs and other potential future uses of the SAMP area.
3. Very little mapping of geological and biological habitats has been done to date in the SAMP area. At the time of this writing, URI Graduate School of Oceanography researchers are conducting research on benthic habitat and have mapped approximately 15% of the total SAMP area. Future efforts by these researchers and by the NOAA hydrographic mapping program will result in approximately 40% of the area being mapped by 2011. This work will provide maps of geological and biological habitats, including fish habitat, for those areas being studied (J. King and J. Collie pers. comm., December 4, 2009). Results of this study are forthcoming in 2010 and will be incorporated into subsequent revisions of the Ocean SAMP document.

520.2 Habitat Requirements for Species of Importance

1. As noted above, habitat requirements vary widely by species. Table 30 below is a summary of the habitat requirements for the commercial and recreational species of importance found within the SAMP area, summarized from section 510.3; this table also includes a column summarizing the presence of designated Essential Fish Habitat (EFH) in the area. See section 520.3 below for further discussion. For more information on specific habitat preferences, please refer to the individual species descriptions and tables in section 510.3.

Table 30. Habitat requirements for species of importance found within the Ocean SAMP area
 This table is a summary of Tables 3-28 included above in the individual species descriptions; for references, see those individual tables.

Species	Life Stage	Pelagic	Rocky	Cobble	Sand	Mud	Clay	Gravel	Boulder	Algae/ Vegetation	Shell fragments/ shellfish beds	Man-made structures /wrecks	EFH Designated in SAMP Area
American Lobster	Eggs Larvae Juveniles Adults	X X	X	X	X	X							N/A
Atlantic bonito	Juveniles Adults	X X											N/A
Atlantic cod	Eggs Larvae Juveniles Adults	X X	X	X				X		X			X X X X
Atlantic herring	Eggs Larvae Juveniles Adults	X X	X	X	X			X X	X		X	X	X X X
Atlantic mackerel	Eggs Larvae Juveniles Adults	X X X X											X X X X
Atlantic sea scallop	Larvae Juveniles Adults		X	X	X			X X		X	X X X		X X X X
Black sea bass	Eggs Larvae Juveniles Adults	X X	X	X			X			X	X X	X	X X X
Bluefish	Eggs Larvae Juveniles Adults	X X X X			X	X	X			X			X X X X
Butterfish	Eggs Larvae Juveniles Adults	X X			X	X							X X X X
False albacore	Juveniles Adults	X X											N/A
Monkfish	Eggs Larvae Juveniles Adults	X X	X		X	X		X		X			X X X X
Loligo squid	Eggs Larvae Juveniles Adults	X X X	X		X	X			X	X		X	X X
Scup	Eggs Larvae Juveniles Adults	X X	X		X	X				X X	X X	X	X X X X

<i>Species</i>	<i>Life Stage</i>	<i>Pelagic</i>	<i>Rocky</i>	<i>Cobble</i>	<i>Sand</i>	<i>Mud</i>	<i>Clay</i>	<i>Gravel</i>	<i>Boulder</i>	<i>Algae/ Vegetation</i>	<i>Shell fragments/ shellfish beds</i>	<i>Man- made structures /wrecks</i>	<i>EFH Des- ignated in SAMP Area</i>
<i>Sharks (all)</i>	Juveniles Adults	X X											N/A
<i>Silver hake</i>	Eggs Larvae Juveniles Adults	X X X X			X X	X X							X X X X
<i>Skate, little</i>	Eggs Juveniles Adults				X X X	X X		X X					
<i>Skate, winter</i>	Juveniles Adults				X X			X X					
<i>Striped bass</i>	Eggs Larvae Juveniles Adults	X	X X X		X X X				X X X		X		N/A
<i>Summer flounder</i>	Eggs Larvae Juveniles Adults	X			X X X	X	X X			X X		X	X X X X
<i>Tautog</i>	Eggs Larvae Juveniles Adults	X X	X X						X X	X	X X	X X	N/A
<i>Tunas (all)</i>	Juveniles Adults	X X											N/A
<i>Winter flounder</i>	Eggs Larvae Juveniles Adults				X X X X	X X		X X					X X X X
<i>Yellowtail flounder</i>	Eggs Larvae Juveniles Adults	X X			X X	X X							X X X X

520.3 Essential Fish Habitat

- Under the Magnuson-Stevens Fisheries Conservation and Management Act (16 U.S.C. §§ 1801 *et. seq.*), “Essential Fish Habitat” (EFH) is defined as “those waters and substrate necessary to fish for spawning, breeding, feeding, or growth to maturity.” EFH is designated by the respective regional fishery management councils through their fishery management plans. EFH designation requires NMFS and federal agencies to work to protect these areas from actions which may have an adverse effect on EFH (NMFS n.d.).
- Within the SAMP area, EFH has been designated for 24 finfish, shellfish, and crustacean species for at least part of their life cycle (see Table 31 below). Figure 11 below shows the total number of EFH species per ten minute square; Figures 12-15 below show the number of EFH species per ten minute square by life stage.

Table 31. Species for which Essential Fish Habitat has been designated within the SAMP area (NMFS Office of Habitat Conservation, 2010)

American plaice	Red hake
Atlantic cod	Scup
Atlantic herring	Silver hake
Atlantic mackerel	Spiny dogfish
Atlantic sea scallop	Squid, Illex
Black sea bass	Squid, Loligo
Bluefish	Surf clams
Butterfish	Summer flounder
Haddock	Windowpane flounder
Monkfish	Winter flounder
Ocean pout	Witch flounder
Ocean quahog	Yellowtail flounder

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Figure 11. Number of Species Per Ten Minute Square with Essential Fish Habitat, All Life Cycles (Data: NMFS; Map prepared by RIDEM Div. Fish and Wildlife, 2010)

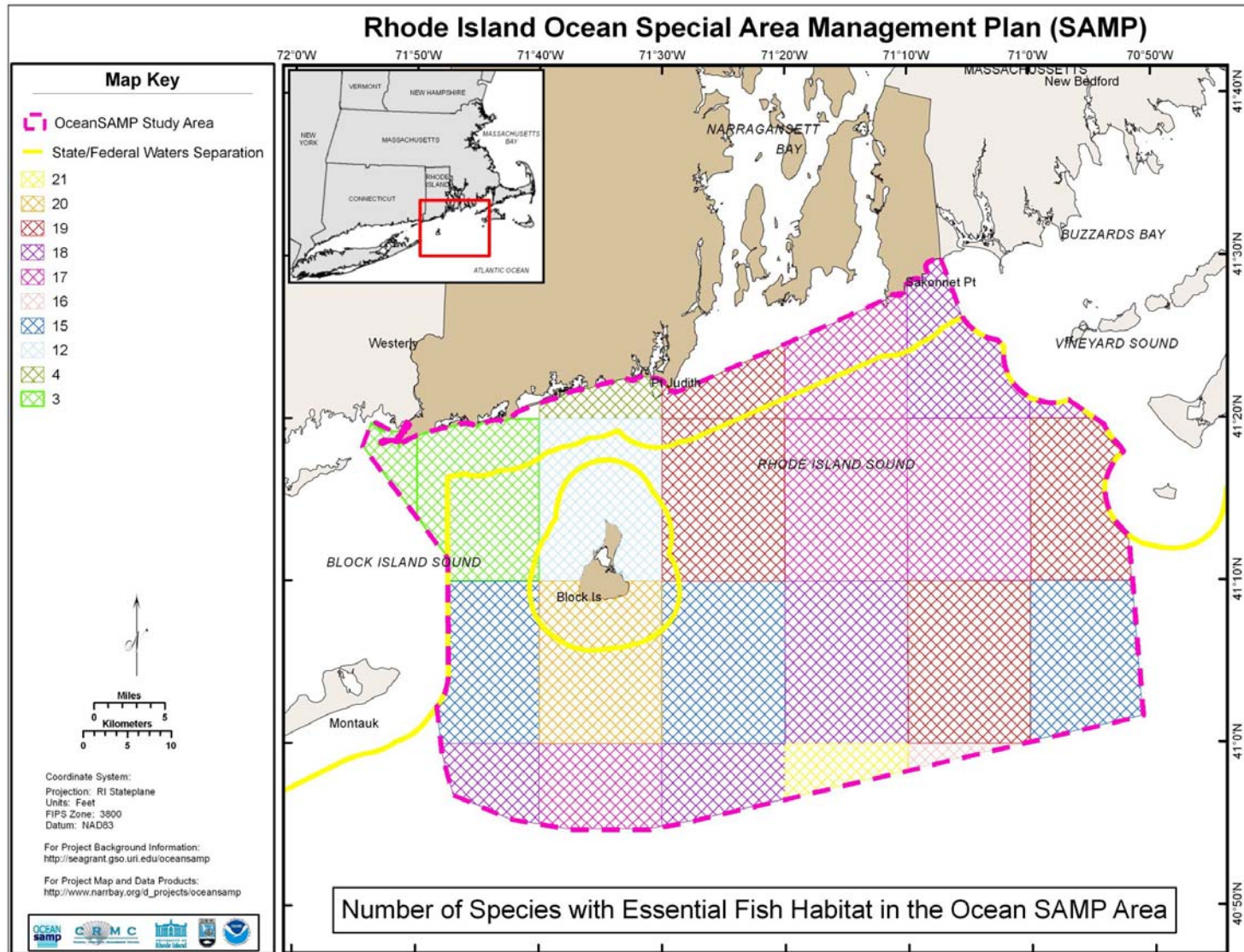


Figure 12. Number of Species per Ten Minute Square with Essential Fish Habitat, Egg Life Stage
 (Data: NMFS; Map prepared by RIDEM Div. Fish and Wildlife, 2010)

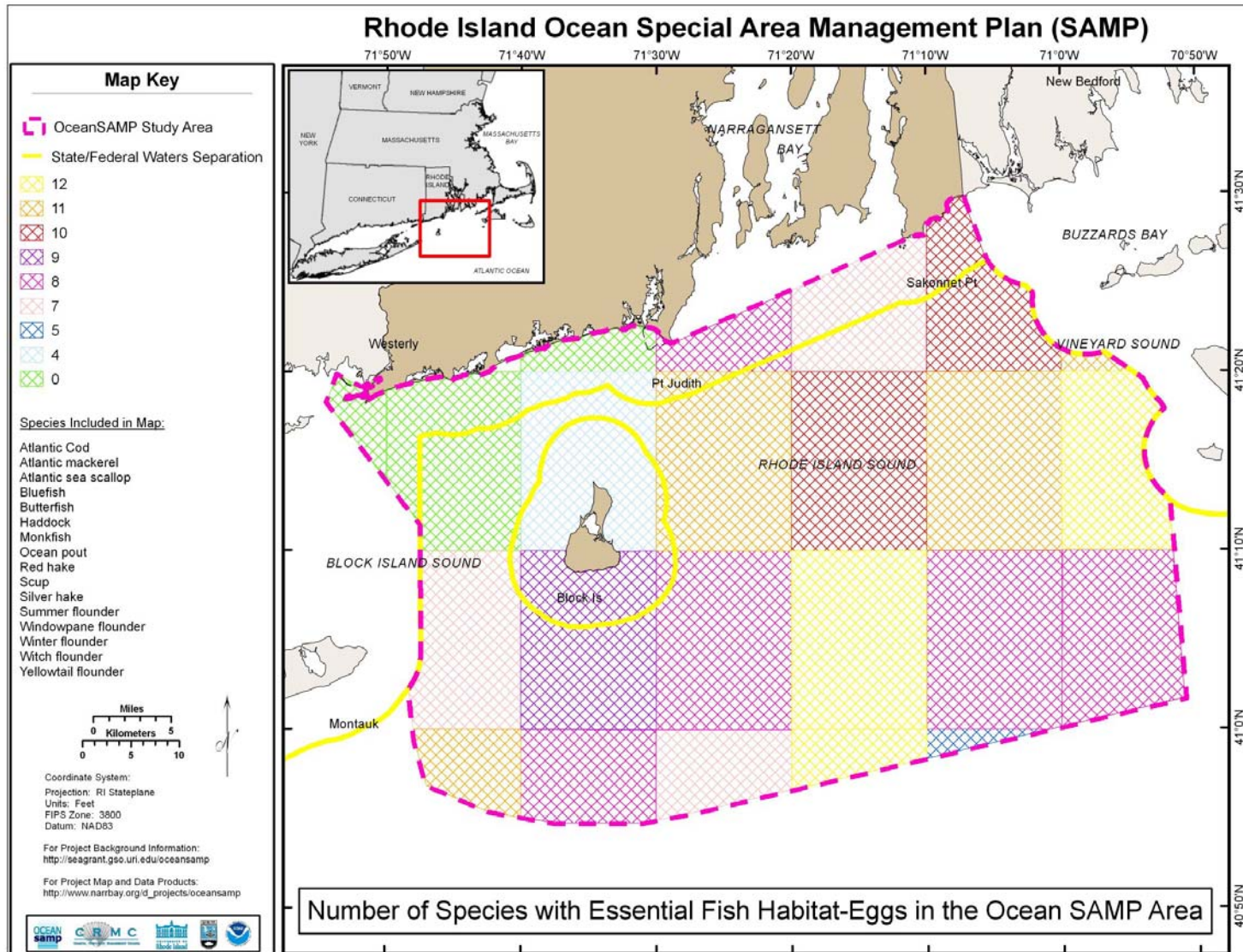


Figure 13. Number of Species per Ten Minute Square with Essential Fish Habitat, Larval Life Stage (Data: NMFS; Map prepared by RIDEM Div. Fish and Wildlife, 2010)

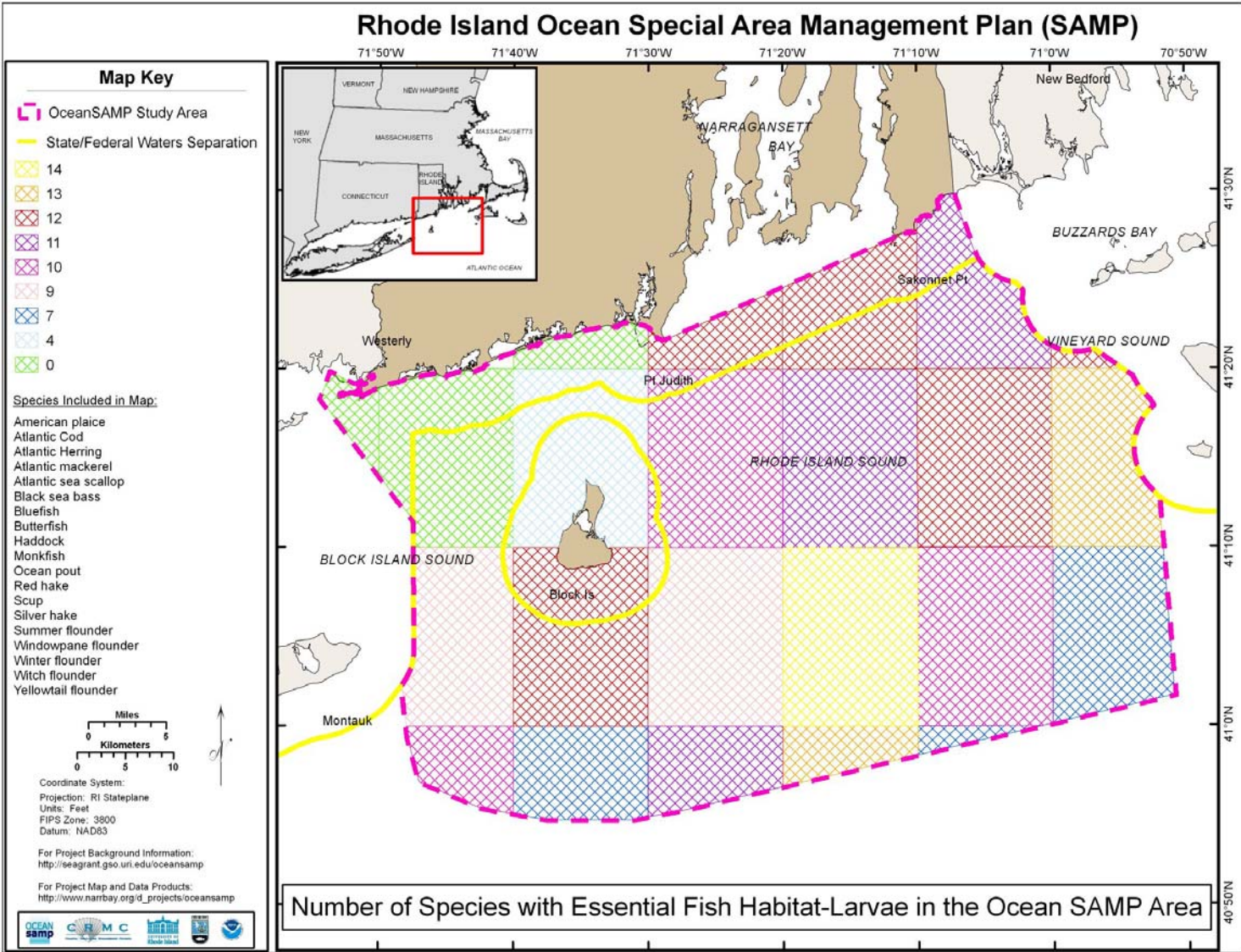


Figure 14. Number of Species per Ten Minute Square with Essential Fish Habitat, Juvenile Life Stage (Data: NMFS; Map prepared by RIDEM Div. Fish and Wildlife, 2010)

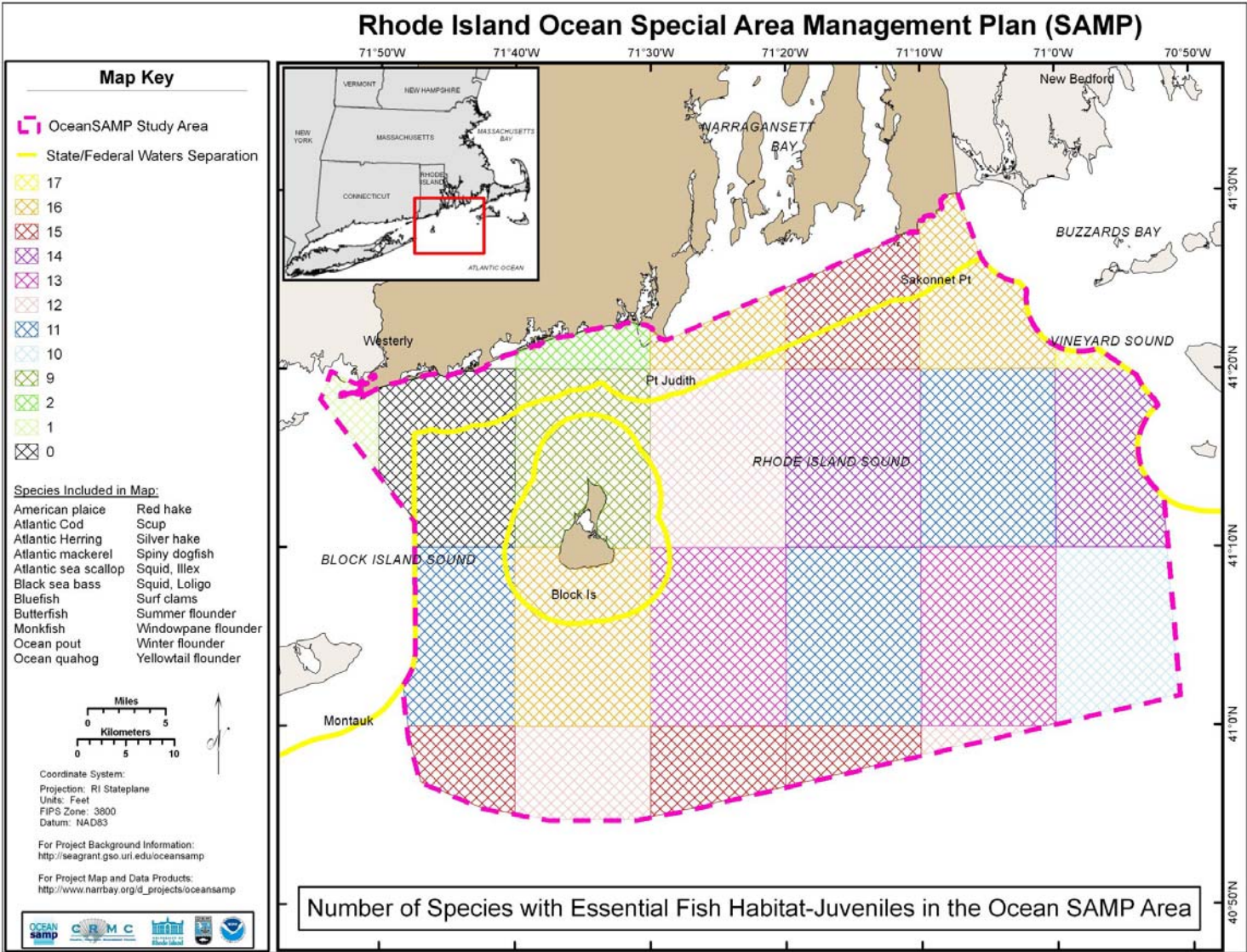
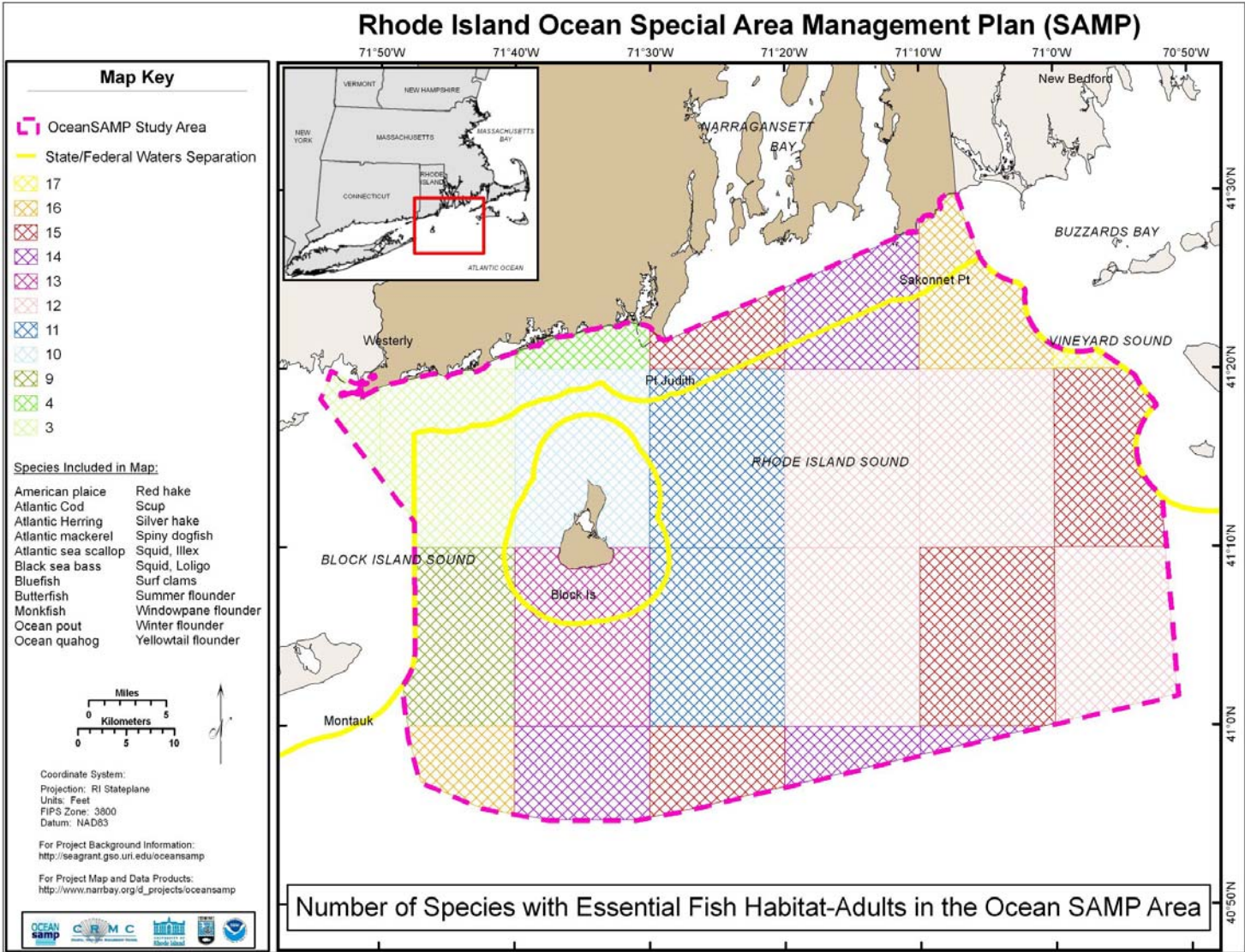


Figure 15. Number of Species per Ten Minute Square with Essential Fish Habitat, Adult Life Stage (Data: NMFS; Map prepared by RIDEM Div. Fish and Wildlife, 2010)



3. Under the Magnuson-Stevens Act, federal agencies must consult with NMFS on actions that adversely affect EFH. Part of an EFH consultation is an EFH assessment, which is a site- and project-specific analysis of the potential impacts of an action on EFH. See Section 560 of this chapter as well as *Chapter 10: Existing Statutes, Regulations, and Policies* for further information on EFH consultations and assessments.

520.4 Critical Habitat

1. Under the Endangered Species Act (16 U.S.C. §§ 1531 *et. seq.*), “Critical Habitat” is designated for species listed under the Act as threatened or endangered. The ESA describes Critical Habitat as those areas that are “essential to the conservation of the species and which may require special management considerations or protection.” There is no Critical Habitat for any listed finfish species within the SAMP area.

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Section 530: Commercial and Recreational Fisheries in the SAMP Area

530.1 History of Fisheries in Rhode Island

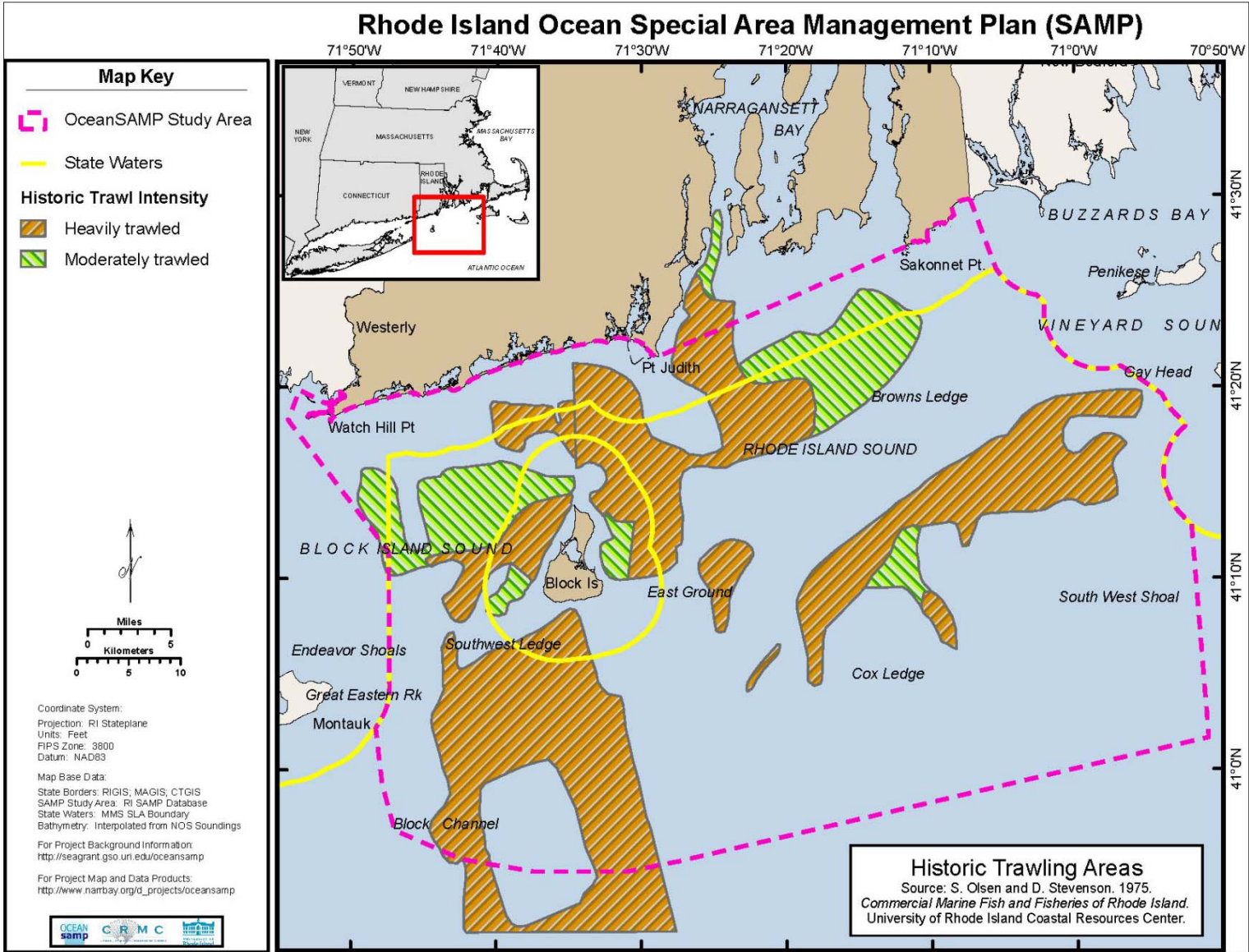
530.1.1 Commercial Fishing History

1. The commercial fisheries of Newport and Sakonnet Point have origins dating back to the 17th century (Hall-Arber et al. 2001). Colonial fishermen in Rhode Island used a hook and line and fished from a small skiff, or set seine nets along the shore. The small fish caught with seines were used primarily as manure in the fields (Olsen et al. 1980). Seining usually involved leaving a net in the water for an hour or so, and returning to pull up the net and whatever it had caught. Poggie and Gersuny (1974) describe the fishing gangs in South Kingstown who would have fish houses along the beach equipped with bunks, where they would stay while fishing for striped bass. Each fishing gang typically used two boats and a seine.
2. The historically important food species of fish in Rhode Island have been striped bass, scup, tautog, bluefish, and mackerel (Sedgwick et al. 1980). During the mid-1800s, the use of staked and floating fish traps, set close to shore, came into prominence as a fishing technique, eclipsing the hook and line method. This new method of fishing was much more efficient (Olsen et al. 1980). At the time, traditional hook and line fishermen claimed that the waters of Rhode Island were being overfished by these new technologies. In 1870, the Rhode Island General Assembly appointed a special committee to investigate these claims (Poggie and Gersuny 1974). By 1910 there were 400 fish traps in use throughout Rhode Island. Eventually, because they were so numerous, the state placed restrictions on where and when they could be used (Olsen et al. 1980).
3. Fishermen also seined for menhaden using larger nets, usually requiring a more substantial operation with four men rowing the boat, two men to throw the net overboard, and about sixteen men on shore to haul the net ashore. Typically, neighbors would assist in the process in exchange for a share of the catch. Menhaden were generally used for rendering fertilizer and fish oil rather than food, and as many as 100,000 were sometimes taken in a single catch (Poggie and Gersuny 1974). Menhaden became a highly important industrial fishery in Rhode Island and throughout New England in the late 1800s and early 1900s. In 1889, there were a reported 127 million pounds of fish landed in Rhode Island, of which 89 percent were menhaden (Olsen and Stevenson, 1975). Menhaden plants, which rendered the fish for oil, were common throughout the New England coastline around the turn of the century. Scup and alewives were also important species in this period (Poggie and Pollnac, eds. 1981).
4. The development of the fishing industry coincided with the development of markets for fish and with the ability to store and transport fish. Around the turn of the last century, fish could be shipped by steamship from Newport to New York, or via railroad. There is evidence that ice was used in keeping fish as early as 1900, but its early use was limited because of cost (Poggie and Gersuny 1974). Other methods of shipping fish included boxing them or placing them in barrels (Sedgwick et al. 1980).

5. During the 1920s and 1930s, menhaden began to disappear off the coast of New England as stocks were overfished, and many of the menhaden plants were forced to close. Fishermen were pushed to pursue other species (Poggie and Pollnac, eds. 1981). In the 1930s, the first otter trawls were used off Rhode Island (Olsen and Stevenson 1975). Marine diesel engines were also introduced around this time, allowing fishermen to travel further offshore in pursuit of fish (Poggie and Pollnac, eds. 1981). Trawling quickly became the dominant method of fishing, and trap fishermen soon began criticizing trawlers for a decline in stocks. Whiting (silver hake) and red hake, both used for industrial purposes, usually in the form of fertilizer or protein, were the two species initially targeted by otter trawls (Poggie and Pollnac, eds. 1981). As trawling became more commonplace, the species being caught as well as people's preferences for food fish both changed, and flounder, which had previously been considered "trash" fish, eclipsed scup, bluefish, and mackerel in the marketplace (Sedgwick et al. 1980). See Figure 16 for offshore areas used by trawlers during the 1970s.

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Figure 16. Historic Trawling Areas



6. During the 1960s, significant stocks of lobsters which had not previously been fished were discovered offshore, providing a large boost to landings and value in the state's lobster fishery (Sedgwick et al. 1980). Around this time, traps replaced trawling as the dominant method for catching lobsters offshore, and this also significantly boosted lobster landings and revenues (Poggie and Pollnac, eds. 1981).
7. As in other states around the country, the presence of foreign fishing fleets was a contentious issue in Rhode Island in the 1960s through the mid-1970s, until the passage of the Magnuson Stevens Fishery Conservation and Management Act in 1976, which declared a 200-mile limit on U.S. waters. Rhode Island offshore fisheries continued to grow even during the time of massive fishing efforts by foreign fleets, as some of the offshore stocks were not heavily exploited by foreign fleets, and were thus targeted by Rhode Island vessels. A significant period of development in fisheries followed the passage of the Act, in which Rhode Island fishermen, more so than other New England fishermen, diversified their targeted species to include butterfish, whiting (silver hake), and squid, based both on the abundance of these species in Rhode Island waters compared with northern New England, where their geographic range does not extend, and also on a willingness of Rhode Island fishermen to target non-traditional species (Sedgwick et al. 1980). This led to rapid expansion of Rhode Island fisheries in the late 1970s and early 1980s. In 1979, there were a record 264 offshore vessels landing at Rhode Island ports, although some of these vessels were home ported elsewhere. As the number of vessels grew in this period, so did vessel length, tonnage, and horsepower, and the traditional wooden eastern rigged side trawler was replaced by new steel-hulled stern trawlers (Sedgwick et al. 1980).
8. Rhode Island's important squid fishery began in the late 1800s as a bait fishery, and a market for human consumption developed during the 1960s. Whereas longfin squid have been harvested since the late 1800s, the shortfin (ilex) squid fishery began somewhat more recently as a bait fishery. From the late 1960s through early 1980s, longfin squid were heavily exploited in Rhode Island waters by foreign fishing fleets. After the departure of foreign vessels from U.S. waters, Rhode Island vessels were among the first to target squid in large numbers; Rhode Island commercial landings for longfin squid increased by an order of magnitude from 1981 through 1992 (DeAlteris et al. 2000).
9. During the 1980s, the commercial fishing industry in Rhode Island was growing, increasing by 24 percent in total landings from 1980 through 1987, while landings in the other New England states declined by 37 percent. This increase was due in part to an increase in fish consumption nationwide, to the increased harvesting of what at the time were underutilized species (such as squid, butterfish, and silver hake), and also to a significant increase in international exports from Rhode Island, particularly to Japan. This growth was also aided by public investment into the fishing industry during the late 1970s and 1980s, including the development of piers at both Newport and Galilee (Intergovernmental Policy Analysis Program, University of Rhode Island, 1989).

530.1.2 Recreational Fishing History

1. Recreational fishing, also known as sport fishing, also has a long and important history in Rhode Island. However, as with many other types of recreation, there is very little documentation of recreational fishing history, both in Rhode Island and throughout the U.S. In the late 19th-century, recreational boating became a popular pastime, and Newport and other Rhode Island coastal communities became destinations for wealthy people seeking leisure time and recreational activities. Coastal recreation and tourism activities, including boating and beach-going, became increasingly popular with the emergent middle class during the early- to mid-20th century. Recreational fishing also emerged as a popular activity during this time.
2. Rhode Island's many fishing clubs and organizations are a testament to the presence of recreational fishing within the state's history. The Narragansett Salt Water Fishing Club, for example, has been in existence since 1936, and the club had as many as 800 members in the 1940s and 50s. Historically, there were tuna clubs in coastal communities such as Block Island, where the Atlantic Tuna Club had a club house in 1915 (Allen, 2010). The RI Party and Charter Boat Association was established by 15 party and charter boat operators in 1962 in order to promote their industry; today, membership has grown to 70 members from throughout the state with vessels ranging in size from 18 to 100 feet long (Bellavance., pers. comm., April 28, 2010). The RI Saltwater Anglers Association was established more recently, in 1999, as a forum and advocacy organization for recreational fishermen, and currently has approximately 1,800 members (Hittinger, pers. comm., April 8, 2010).
3. Rhode Island has a long history of recreational fishing tournaments, many of which are focused on species found in the SAMP area. The Atlantic Tuna Tournament, alternately known as the Point Judith Tuna Tournament, is one of the better known of these tournaments. This tournament began in the 1940s (Conley 1986) and became especially popular in the 1950s and 1960s, drawing large crowds to Galilee. Galilee was known as the Tuna Capital of the World until the tournament was moved to Gloucester in 1973 (Olsen and Stevenson 1975). Other large recreational fishing tournaments described in a 1986 history of Rhode Island include the Rhode Island Tuna Tournament, the Point Judith Masters Invitational, the Snug Harbor Shark Tourney, the Block Island Bluefish Tournament, and the Block Island Striper Tournament (Conley 1986).
4. Recreational fishing in Rhode Island has also expanded in recent years through the growth of the party and charter boat industry. RI Department of Environmental Management (DEM) licensing data indicates that 240 party and charter boats are currently licensed; this is more than twice the number than were licensed in 1999 when the licensing program first took effect (RIDEM 2009b).

530.2 Rhode Island's Commercial and Recreational Fishing Ports

1. Rhode Island today has two major commercial fishing ports, Point Judith and Newport, as well as several smaller fishing ports used by both commercial and recreational fishermen. These ports have seen significant changes over the years, as the fishing

industry has given way to tourism and other waterfront development. However, Rhode Island's ports still serve as the physical and social nexus of fishing activity within the state, and have an important place in the state's history and culture.

2. Rhode Island's commercial fishing ports serve commercial fishermen and fishing vessels both from within the state of Rhode Island and from other states along the East Coast. The nature of fishing regulations and markets is such that at various times of the year, fishermen from as far away as North Carolina and Florida may be fishing in the SAMP area, and may make use of the infrastructure present in the state to unload and sell their catch. Likewise, Rhode Island fishermen may land their catch in other states at times.
3. Because of the importance of recreational fishing to Rhode Island, recreational fishermen, and boats used either occasionally or frequently for recreational fishing, can be found in every port and harbor in the state. Point Judith and Newport, critical to the state's commercial fishing industries, also host much of the state's recreational fishing activity, particularly for vessels fishing within the SAMP area.

530.2.1 Point Judith/Galilee

1. Commercial fishing did not become a prominent industry at Point Judith until the 1930s. During the 17th and most of the 18th centuries, farming was the primary activity in the South Kingstown/Narragansett area (Narragansett was part of the town of South Kingstown until splitting off in 1888). A textile industry developed in 1802, and was a prominent industry here throughout the 19th century (Poggie and Gersuny 1974).
2. The development of the Point Judith commercial fishing industry coincided with the development of the Harbor of Refuge. Between 1892 and 1915, the US Army Corps of Engineers built three breakwaters at Point Judith to create the Harbor of Refuge (Olsen and Stevenson 1975). Previously, Point Judith had presented a hazard to navigation between Boston and New York, and the shifting sands of the pond had made it impossible for use as a harbor. In 1934 and 1935, the state and the Public Works Administration built two state piers and dredged a 35-acre anchorage basin – these improvements allowed the commercial fishing industry to prosper here. Landings of commercial fish at Point Judith grew exponentially from 300 tons in 1895 to 3,000 tons in 1935, and then from 17,000 tons in 1945 to 30,000 tons in 1970 (Poggie and Gersuny 1974). The fishery during the 1950s was primarily an industrial fishery, largely for whiting and red hake used as industrial feeds. This fishery had a rapid decline after peaking in 1956, but other fisheries continued to be robust (Olsen and Stevenson 1975).
3. One major force in the development of the commercial fishing industry at Point Judith was the creation of a cooperative. The Point Judith Fishermen's Cooperative was founded in 1948 by returning World War II veterans, and served as a marketing cooperative for local fishermen, rather than as a fishing cooperative. At its start, it had 65 members and 20 fishing vessels (Poggie and Gersuny 1974). The coop provided its members with organized marketing and with lumpers (fish handlers). They provided low-cost insurance and unemployment compensation to members. The coop also had a store where they sold equipment and supplies such as line, boots, gloves, and replacement

parts, saving the coop members valuable time and money by not having to go elsewhere. The coop also provided fuel and ice. By 1973, the coop had 129 members and employed 82 people. There were approximately 120 trawlers and lobster boats landing regularly at the coop, and most of the fish was sold to Fulton Fish Market in New York (Olsen and Stevenson 1975).

4. During the 1970s, as commercial fisheries expanded due to the creation of the 200 mile limit, membership in the coop increased to the point where a moratorium was placed on membership. In the 1980s, the coop increased its processing capacity by moving into a larger building. During the moratorium, other companies developed to fill this gap, and after its expansion there were few incentives to join the coop. The combination of increased competition and growing operating costs (which were not accompanied by growth in membership) contributed to the coop's ultimate demise, and it shut its doors in 1994 (Griffith and Dyer 1996). Declining fish stocks and low prices also contributed to the coop's closure. The coop exists today as an independent fish marketing organization (Clay et al. 2008).
5. Point Judith did not become a significant commercial fishing port until the 1930s, so it lacks the long tradition of fishing of some other New England towns, including Newport. Many of the fishermen do not come from fishing families with a long fishing history, but became fishermen during the 1960s or 1970s as the industry was expanding. However, many of the fishermen also have last names found in the 1774 census for South Kingstown, indicating that many of the fishermen are from families who have lived in the area for generations (Poggie and Gersuny 1978). Most of the commercial fishermen who dock their vessels here live within a 20-mile radius of Point Judith, but not in the immediate vicinity of the port, because of a lack of housing around Point Judith. However, there is still a distinct community of fishermen, and culture of fishing, in Point Judith (Hall-Arber et al. 2001).
6. Today Point Judith is the center of the Rhode Island commercial fishing industry. The vast majority of vessels docked at Point Judith use the port on a full-time basis, rather than being transient among multiple ports. Most of Point Judith's fishermen land there throughout most of the year, although they frequently change targeted fisheries several times throughout the year (Sedgwick et al. 1980).
7. Point Judith has sufficient infrastructure to support its commercial fishing industry as well as to provide shoreside services to fishermen around the state. There are a number of docks, processing facilities, and dealers, and a commercial bait dealer to serve trap fishermen (Clay et al. 2008). The Division of Coastal Resources of the Rhode Island Department of Environmental Management is responsible for the development and management of the port of Galilee. There are over 230 commercial fishing vessels, including charter fishing boats, berthed in Galilee (RIDEM Division of Coastal Resources n.d.).
8. The largest fish processors in Point Judith are the Town Dock Company and the Point Judith Fishermen's Company. Town Dock came to Point Judith in 1980 and is now one of the largest seafood processing companies in Rhode Island. Its facility supports

unloading, processing, and freezing facilities under one roof and services over half of the trawlers based out of Point Judith, or approximately 30 full time deep sea fishing trawlers, as well as a large day-boat fleet. They handle and process Mid-Atlantic species, such as squid, scup, and butterfish (Clay et al. 2008)

9. The Point Judith Fishermen's Company, which employs approximately fifteen people at its plant, processes squid which are sold wholesale at the Hunts Point Market in NY. Handrigan's is another unloading facility located in Point Judith. Several smaller processors located in the Point Judith area include: Deep Sea Fish of RI, Ocean State Lobster Co., Narragansett Bay Lobster Co., Fox Seafood, South Pier Fish Company, and Osprey Seafood (also known as the Black Point Fish Trap Company) (Clay et al. 2008).
10. Trawlworks, Inc. in Narragansett is a manufacturer, supplier and distributor of marine hardware and rigging supplies for industrial, institutional, and commercial fishing for both mid-water and bottom use. The corporation was formed in 1980. Superior Trawl is also located in Narragansett, and builds fishing gear sold throughout New England and the Mid-Atlantic. The Bait Company sells bait to local lobstermen (Clay et al. 2008).
11. The majority of commercial vessels docked at Point Judith are bottom trawlers, and most of these are between 45 and 75 feet in length. There are a few larger boats (70' and longer) which fish primarily for squid, herring, and whiting (silver hake), while many of the medium sized boats target a mix of pelagic and groundfish species. Typically, the smaller vessels have 1-2 person crews, while the larger boats may have a crew of four or five. Generally, fishermen in Point Judith are flexible, and target whatever species are available and marketable. Fishermen in Point Judith have the advantage of being close to fish stocks, and of being able to switch between mid-Atlantic stocks such as butterfish as well as traditionally northern fisheries such as the groundfish species complex, which includes bottom-dwelling fish such as cod, haddock, and flounders. Squid are usually caught year round, with the bulk of squid fishing done in May; herring are caught December to April, mackerel are caught from March through May, and both whiting and scup are caught year-round. Groundfishing boats fish both inshore and offshore depending on the season, targeting traditional groundfish species offshore, and yellowtail, winter, and summer flounder closer to shore. There are also a number of lobster boats located in Point Judith, including both inshore and offshore lobster boats (Hall-Arber et al. 2001). Much of the fish landed at Point Judith ends up either at the Hunts Point Fish Market in New York or the Boston Fish Exchange. Fish product from Point Judith is usually considered to be of high quality, and fetches a good price. Most of Rhode Island's fish exports are made up of squid and lobster (Hall-Arber et al. 2001).
12. Today Point Judith is still a major commercial fishing port. In 2009, there were 179 vessels with federal permits home ported in the Point Judith area (NMFS 2010e). The most valuable species landed here were squid, butterfish, and mackerel, followed by lobster. In 2008, it was ranked 17th among U.S. fish ports for total value of landings in the United States, and 21st for weight (NMFS 2009a).
13. Point Judith is also a significant recreational fishing port. The majority of charter boats in the state are based at Point Judith or in the port of Galilee, and all of the state's party

boats are found here. By one count, between 2001-2005, 66 different charter and party boats made a total of 7,709 trips out of Point Judith, carrying almost 100,000 anglers (Clay et al. 2008). The shores around Point Judith Pond are filled with marinas and private docks, supporting a large number of recreational boats, a majority of which will spend some time fishing within the SAMP area. Snug Harbor, across the pond from Point Judith and Galilee, is home to numerous recreational fishing boats and hosts several fishing tournaments.

14. Commercial and recreational fisheries are presently competing for space in Point Judith. While the commercial fishing presence has diminished in Point Judith, as it has done elsewhere around the state, recreational and for-hire fishing has expanded as part of the state's growing recreation and tourism economy. Many of the former gathering spots for fishermen have been converted to ice cream shops and seafood restaurants. The commercial fishing infrastructure cannot be further expanded because of competition from the recreational boating sector (Hall-Arber et al. 2001). However, because of the significant economic value of fishing, both recreational and commercial, in Point Judith, and the cultural importance of both commercial and recreational fishing to this area, commercial fishing is likely to retain a stronghold in Point Judith alongside a thriving recreational fishing industry.
15. Point Judith has a Blessing of the Fleet celebration for the commercial fishing fleet, featuring food, games, parades, and other festivities. Traditionally, visitors would get to tour a fishing vessel and participate in the parade. However, the fishermen's insurance companies refused to cover the liability of any non-fisher who might be injured on one of the vessels, and much of the commercial fleet had to stop participating in the event (Griffith and Dyer 1996). The Blessing of the Fleet still takes place today, and features a road race and seafood festival, but primarily involves recreational vessels. This event has shifted away from a tradition of cultural importance for fishermen toward a tourism-oriented event (Hall-Arber et al. 2001).

530.2.2 Newport

1. Newport's history and cultural traditions are strongly tied to tourism and recreational boating, and commercial fishing has also always had a presence here (Hall-Arber et al. 2001). Newport has one of the best natural harbors in the Northeast (Olsen and Stevenson 1975). Although not much historical information is available on fishing during Newport's early history, it is a safe assumption that fishing played a vital role in Newport's economy in the early days when the city was first settled by Europeans (Poggie and Pollnac, eds. 1981). Before the port of Galilee was developed, Newport was the center of both shipping and fishing in Rhode Island. During the 1870s, there were four industrial fish processing plants on Aquidneck Island processing menhaden, mackerel, herring, and scup as agricultural fertilizers (Sedgwick et al. 1980). Commercial fishing declined in prominence here after World War II, just as the Naval Base was gaining in size and importance to the economy.
2. Newport was Rhode Island's principal commercial fishing port in the 1930s but was surpassed by Point Judith when its industrial fishery blossomed in the late 1940s and 50s.

Some suggested factors in the decline of commercial fishing in Newport at that time include the growth of recreational boating and tourism, and commercial fishermen being enticed to New Bedford and Point Judith by the increase in services and infrastructure in those ports (Poggie and Pollnac eds. 1981). During the 1960s, Newport again became an important port for trawlers from New Bedford (Olsen and Stevenson 1975). At this time, many of the trawlers fishing in New Bedford and other ports, including many New Jersey vessels, were dissatisfied with the dealers in these locations, and were enticed to Newport by the dealers there (Poggie and Pollnac, eds. 1981). Olsen and Stevenson noted of Newport in 1975 that the vessels landing here were on average larger than those landing in Point Judith, making longer trips out to Georges Bank as opposed to shorter trips closer to home. Newport was still the dominant commercial fishing port in Rhode Island until around 1973 (Hall-Arber et al. 2001), but fishing here has declined considerably since that time. During the 1970s, Newport's waterfront underwent a dramatic transformation as recreational boating, tourism, and residential development out-competed commercial fishing for use of much of the city's waterfront. There have been no new commercial fishing-related businesses coming into the fishery in Newport for close to thirty years. This has been the result of increasing property values, restricting fishing-related businesses from opening, and increased competition for dock space with recreational vessels (Hall-Arber et al. 2001).

3. Traditionally, a number of transient commercial vessels from New Bedford and other ports have landed in Newport. These are usually long-trip boats fishing for scallops or groundfish on Georges Bank that come to Newport to sell to one of the fish buyers here. There are also a number of lobster boats that fish out of Newport. The Division of Coastal Resources of the Rhode Island DEM is responsible for managing and maintaining State Pier 9 in Newport, the only state-owned commercial fishing facility in Newport. The pier provides dockage for approximately 60 full-time commercial fishing vessels (RIDEM Division of Coastal Resources n.d.), the majority of which are lobster boats (Clay et al. 2008).
4. Newport has the infrastructure and services to support its commercial fishing fleet, but has been losing fishing-related business in recent years, and at present commercial fishermen must go to New Bedford or Point Judith for most fishing supplies. The city has several seafood wholesalers and retailers. The most significant of these include: Omega Sea, which markets scallops and coldwater shrimp; Aquidneck Lobster, a large lobster wholesaler; and Parascandolo and Sons, which buys finfish. Other commercial fishing-related businesses here include International Marine Industries, Long Wharf Seafood, a retail and wholesaler, and Neptune Trading Group. Parascandolo and Sons maintains a private dock, primarily used by the multispecies groundfish fleet who land fish here, but they also have a substantial number of vessels landing squid here. Parascandolo and Sons requires a large volume in order to be able to maintain their business (Clay et al. 2008).
5. In 2009, there were 41 commercial vessels with federal licenses listing Newport as their home port (NMFS 2010e). Newport was ranked 75th among U.S. fish ports for landings value in 2008, and 60th by weight (NMFS 2009a). In recent years, scallops and lobster have been among the most valuable commercial species landed in Newport (Clay et al. 2008).

6. Recreational fishing is an important activity in Newport because of the large number of recreational boats located here. The harbor's location means that recreational boats can easily access the SAMP area. There are also several charter boats located in Newport harbor.
7. Newport also has an annual Blessing of the Fleet that takes place each December as part of the city's Christmas celebrations, where both recreational and commercial vessels are decorated for a parade (Clay et al. 2008).

530.2.3 Sakonnet Point

1. Sakonnet Point in Little Compton is a considerably smaller port than either Point Judith or Newport, but fishermen here also fish within the SAMP area. Commercial fishing is considered to be one of the most important economic activities in Little Compton. Most fishermen based in Sakonnet Point are combination lobster-gillnet fishermen (Hall-Arber et al. 2001). There are a number of fish traps outside of Sakonnet Harbor and at the mouth of the Sakonnet River, many currently operated by Parascandolo and Sons. Some of the permits and sites for the traps date back to colonial times (Clay et al. 2008).
2. There are three major fishing related businesses here. Sakonnet Lobster is a lobster wholesaler located in Sakonnet Point adjacent to the harbor (Clay et al. 2008). The Point Trap Company and H.N. Wilcox Inc. are primarily engaged in trap fishing (Little Compton Harbor Commission, 2008).
3. The fishery at Sakonnet Point is small but highly diverse. According to the Sakonnet Harbor Management Plan, there are currently approximately 30 commercial fishing vessels based in the harbor, which may include both vessels with federal permits and vessels with state permits (Little Compton Harbor Commission 2008). According to NMFS, in 2009 there were 17 vessels with federal permits home ported in the Sakonnet Point/Little Compton area (NMFS 2010e). There are also one or two transient fishing vessels that use the harbor regularly. About three quarters of these vessels engage in commercial lobstering, primarily from April through November. The remainder of the boats target finfish or shellfish using a variety of different gear types including fish traps. Vessels that fish in the winter months primarily engage in gillnetting, and many of the harbor's lobster boats can be adapted for this use (Little Compton Harbor Commission 2008). The most valuable commercial species landed at Sakonnet Point in recent years have included monkfish, summer flounder, scup, black sea bass, and lobster (Clay et al. 2008).

530.2.4 Block Island

1. Block Island has a small commercial fishing presence; in 2009, there were 10 federally licensed fishing vessels listed as having their home port in Block Island (NMFS 2010e). Similar to Sakonnet Point, the most valuable commercial species landed at Block Island in recent years have included monkfish, summer flounder, scup, black sea bass, and lobster (Clay et al. 2008).

2. Block Island is an important port for recreational fishing, with at least seven charter boats listed for the island. There are several recreational fishing tournaments held out of Block Island each year (Clay et al. 2008). Consultation with Rhode Island recreational fishing stakeholders has indicated that many recreational fishing vessels, including charter boats, docked at other ports in Rhode Island will fish the waters around Block Island.

530.2.5 Other Commercial and Recreational Fishing Ports

1. While Rhode Island does have several other ports involved in fisheries, the vast majority of commercial fishing activity out of other ports takes place within Narragansett Bay (e.g. quahogging) and is thus outside of the Ocean SAMP waters. However, there are a few other fishing vessels scattered around Narragansett Bay that may make use of or pass through the SAMP area. North Kingstown, Tiverton, and Jamestown have a small number of lobster boats that may fish within Rhode Island Sound. Warren has a couple of hydraulic dredge clam boats that fish for ocean quahogs in the waters south of the Ocean SAMP area at around 35 to 40 fathoms; if quahog populations rebound in Rhode Island and Block Island Sounds, they may again fish this area.
2. In the Davisville area of North Kingstown there are two large freezer trawlers owned by Sea Freeze that target squid, herring, mackerel, and butterfish within the SAMP area as well as further offshore. The most valuable species landed in North Kingstown in recent years have included squid and mackerel. Port-specific landings value data are not available for North Kingstown as this information is kept confidential by NMFS in order to protect the privacy of the one major company located in this port (Clay et al. 2008).
3. Numerous other ports throughout the state serve an important role for recreational fisheries, as recreational vessels docked at any location throughout Rhode Island may occasionally or frequently fish within the SAMP area. As noted above, the majority of the state's recreational fishing party and charter boats are based out of Point Judith and, to a lesser extent, Newport. Point Judith and Newport also provide dockage and support services for numerous private recreational fishing vessels that operate in the SAMP area. In addition, many private recreational fishing vessels that operate in the SAMP area are based in the ports of Sakonnet Point and Block Island (discussed above), as well as Charlestown, Westerly, Wickford, Warwick, and East Greenwich (R. Hittinger, pers. comm., April 8, 2010).

530.3 Description of Rhode Island's Fisheries

1. For the purposes of the Ocean SAMP, fisheries have been divided up into commercial and recreational fisheries. Commercial fisheries is further divided into two categories – mobile gear and fixed gear fisheries. Mobile gear fisheries are those in which fishing gear such as an otter trawl is deployed while in motion aboard a vessel, while fixed gear fisheries employ static gear such as lobster pots, fish pots, and gillnets, which are set in one location and then retrieved later. The term recreational fisheries is used here to describe both recreational anglers and recreational fishing aboard private boats and party and charter boats. See below for further discussion.

530.3.1 Bottom Types, Seasonal Migrations, and Fishing

1. Commercial and recreational fishing activity can be further characterized by the fisherman's target species and the benthic features, or bottom types, which may present the fishermen with the best possible harvest of those species. Many migrating bottom species congregate in areas of habitat change, known as transition zones or "edges," whenever possible because they can exploit the benefits of both habitats in order to find food or shelter, or for reproductive purposes. Transition zones include, but are not limited to, the edges that represent changes from mud to sand, sand to gravel, gravel to boulders, and boulders to ledge. In the SAMP area, many targeted species make seasonal migrations from offshore to inshore, and back offshore; each transition zone provides a point in that migration where fish can stop and exploit the benefits of both habitat types. Fishermen know these seasonal migratory patterns as well as the tendency of fish to congregate in these transition zones, and concentrate their fishing effort accordingly.
2. These migratory patterns are particularly pronounced for species such as lobster that are targeted by fixed gear fishermen (both lobstering and gill netting), and so transition zones such as moraines and moraine edges are especially important to these fishermen. Transition zones of other bottom types can be equally important to fixed gear fishermen following fish on their seasonal migrations. Mobile gear fishermen such as bottom trawlers also follow fish on their seasonal migrations and seek to exploit transition zones, although the nature of bottom trawling limits the types of bottom that can be trawled, and so these fishermen only exploit transition zones that are conducive to this gear type. Bottom trawling typically takes place on smooth bottom types (e.g. sand, mud, and gravel), although trawlers with rockhopper gear can trawl in areas with boulders. See *Chapter 2: The Ecology of the SAMP Area* for further discussion of moraines and other benthic features, as well as a broader discussion of the geology and benthic ecology of the SAMP area.

530.3.2 Mapping Fisheries Activity Areas

1. Commercial and recreational fishing takes place throughout most of the SAMP area. A two-part approach was taken to map fishing activity for inclusion in the SAMP document. First, commercial and recreational fishing activity was characterized and mapped through qualitative input from fishermen. In a series of interviews and meetings

that took place in 2008-2009, Rhode Island commercial and recreational fishermen were asked to indicate, on nautical charts, areas where they fish (see Appendix B for detailed methodology). Second, commercial fishing activity was characterized and mapped through analysis of quantitative fisheries-dependent data collected from 1998 - 2008. As a means of monitoring fisheries activity, NMFS requires commercial fishermen with federally-permitted groundfish, scallop, and monkfish vessels to submit one Vessel Trip Report (VTR) for each fishing trip. On each report, the fisherman reports the location of that trip as one set of coordinates (latitude/longitude or Loran). These maps were created by aggregating the VTRs of all RI-based vessels using these gear types from 1998 – 2008 as a set of point data, and then creating a density plot using a 1-minute by 1-minute grid overlay to determine the relative density of fishing trips. Darker-shaded areas represent the areas with a higher density of fishing activity. Although these VTR maps are based on quantitative data, they must still be viewed with caution. VTR location information is only an approximation of fishing activity because the fisherman self-reports only one set of coordinates for the trip, despite the fact that one trip may include multiple tows that take place in many different locations across a much wider area.

2. Figure 17 shows total fishing activity based on qualitative input from fishermen. Figure 18 shows total commercial mobile gear and gillnet fishing based on NMFS VTR data. Additional maps are provided in the subsequent sections below to illustrate fishing activity by gear type. See Appendix B for a detailed methodology and additional maps. Together, these mapping processes resulted in a series of maps that create an accurate approximation of many types of SAMP area fishing activity. However it is important to note that fishing is a very dynamic activity and as such is inherently difficult to capture through a static mapping exercise. Fishing effort varies widely throughout the year, and from year to year, depending on the individual fisherman, vessel type, target species, regulatory environment, and market demand. In addition, fishing effort varies in location and intensity throughout the year because fishermen follow their target species on their seasonal migrations. A number of the targeted species move within the SAMP area, while others move into and out of the SAMP area, throughout the course of a year.

Figure 17. Mobile Gear, Fixed Gear, and Recreational Fishing Areas Based on Qualitative Input

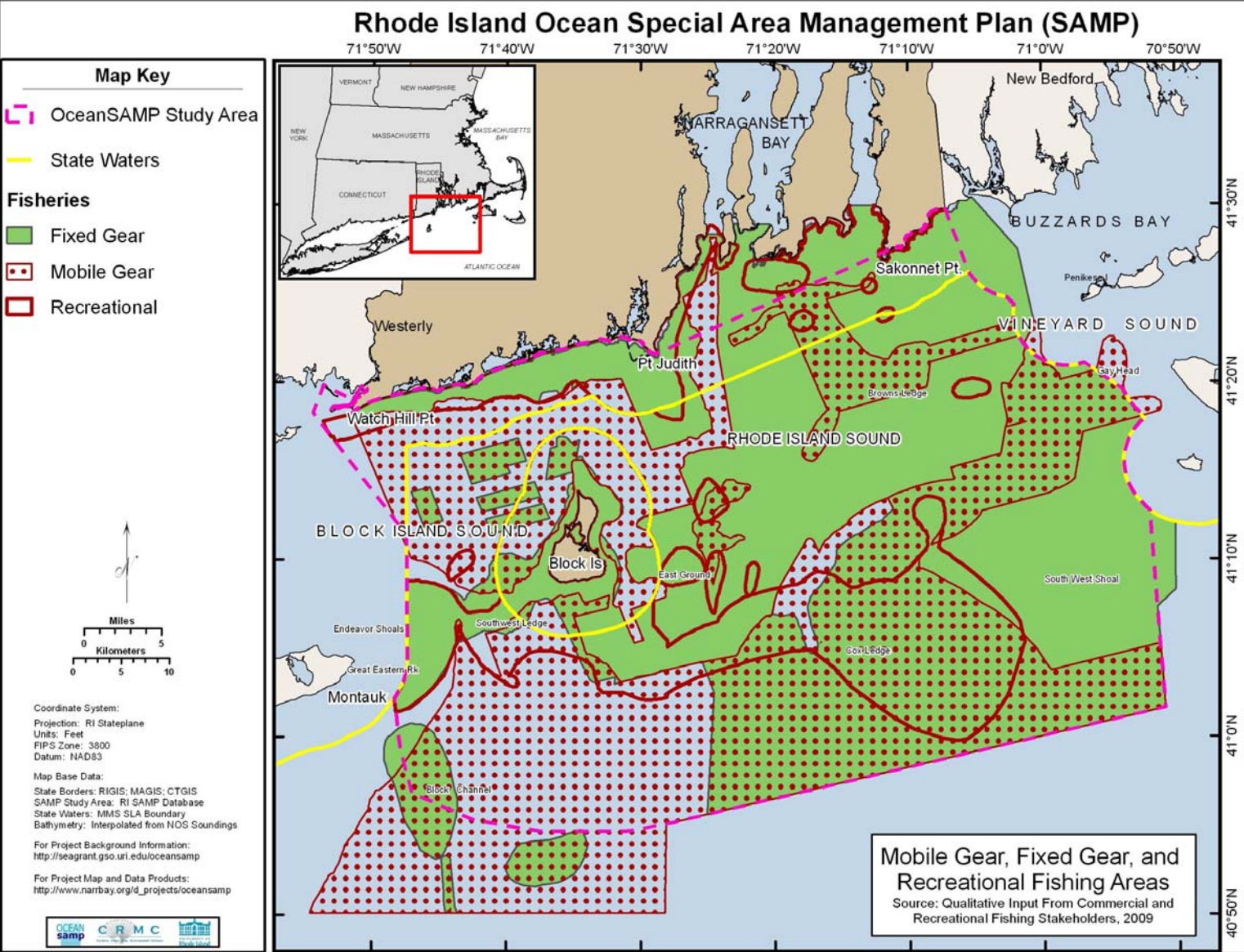
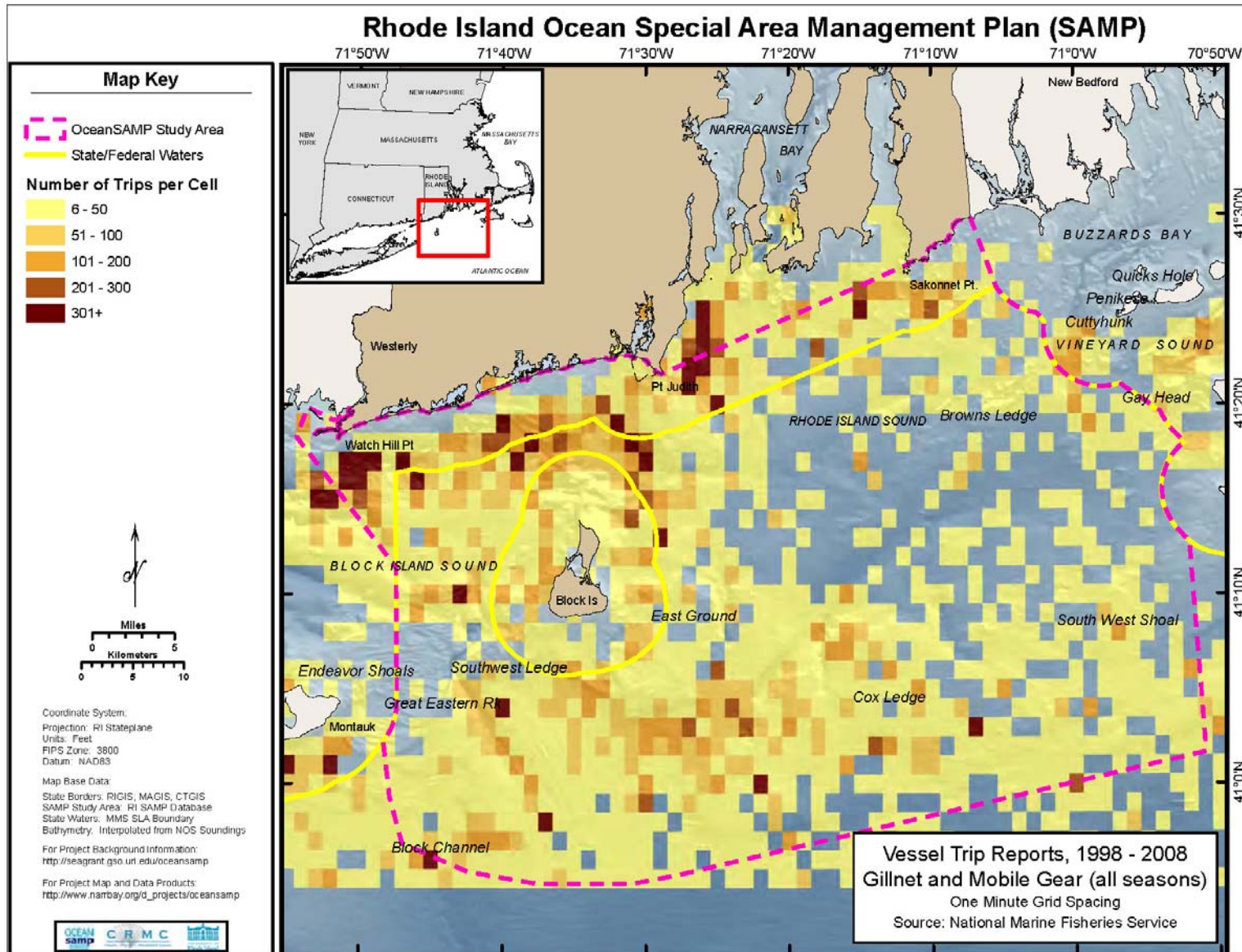


Figure 18. Commercial Mobile Gear and Gillnet Fishing Areas Based on NMFS Vessel Trip Reports, 1998 - 2008



530.4 Commercial Mobile Gear Fisheries

530.4.1 Description

1. Commercial fishing activity in the SAMP area can mostly be divided into two categories – mobile gear and fixed gear fisheries. Mobile gear fisheries are those in which the fishing gear is being actively employed from a vessel while capturing the fish, as opposed to fixed, or static, gear, which is set in one location to fish and then retrieved later (for more on fixed gear fisheries, see Section 530.4). Mobile gear fishing methods employed in fisheries in the SAMP area include: bottom and mid-water trawling (also called dragging), dredging, purse seining, and rod and reel fishing. While the majority of mobile gear fishing taking place within the Ocean SAMP area is by Rhode Island-based vessels, trawlers from other states will frequently transit through or fish in the federal waters of the SAMP area at certain times of year.
2. One of the most common and traditional methods for fishing within the SAMP area is otter trawling (commonly referred to as dragging), in use in Rhode Island since the 1930s. Trawlers fishing within the SAMP area are primarily either day boats or short-trip boats (at sea from one to three days). Species traditionally targeted by the trawlers in the SAMP area include squid, butterfish, fluke, scup, hake, cod, monkfish, yellowtail flounder, and winter flounder. Rhode Island fishermen, more so than fishermen from elsewhere in New England, typically fish for “mixed species” throughout much of the year, including squid, butterfish, and scup, or whiting (silver hake), all of which are fished with an otter trawl. Squid are at present the most important fishery to Rhode Island fishermen, both in terms of landings value and landed weight (see section 530.6 for further discussion). Most of the fishing for squid takes place outside the SAMP area by large trawlers. However, from May through July or August, squid can often be found within the northern SAMP area in the waters south of Point Judith and Charlestown. Many of the smaller inshore draggers as well as some larger vessels from Rhode Island ports will focus on this fishery during these months, and vessels will sometimes come from Massachusetts to target these squid as well. During those months, this is an important fishery for the dayboat fleet. Whiting, or silver hake, is another important fishery for Rhode Island fishermen, who will fish for it all year long, frequently within the southern portions of the SAMP area. Many of the Rhode Island fishermen will target groundfish species when available. Most of the groundfish targeted in the SAMP area are flounder and are harvested from the smoother bottom areas south of Block Island. Codfish catches within the SAMP area have been improving and are a late winter/early spring target. Skates are both a directed fishery and bycatch.
3. Rhode Island mid-water trawlers will fish in the SAMP area for herring and mackerel in the fall and winter months. Other vessels from ports including Massachusetts, Maine, New Jersey, and North Carolina come to Rhode Island Sound just for this season. When the herring are close to shore, a number of vessels will participate in this fishery. This is an important fishery for small boats in Rhode Island during the months these fish are in the area.

4. A number of vessels with general access scallop permits, which limit them to 400 pounds of scallops per day, may fish in the SAMP area. Scalloping is traditionally done using a dredge towed behind the vessel. These boats make up a small percentage of total sea scallop landings for Rhode Island, but this is an important fishery for vessels without limited access permits for scallop. This fishery is generally restricted to smaller boats that take day trips to the southern part of the SAMP area.
5. There is a commercial rod and reel harvest in the SAMP area for striped bass, tuna, scup, and fluke. It is not possible to ascertain the exact number of Rhode Island-based commercial rod and reel vessels using available fisheries licensing and landing data. RI DEM state fishing permits do not specify commercial rod and reel, and similarly, federal and state commercial fisheries landings data do not specify whether fish have been landed using rod and reel gear.

530.4.2 Mobile Gear Fisheries Activity Areas

1. Mobile gear fishing takes place throughout most of the SAMP area. Characterizing the locations of fishing activity requires both qualitative input from fishermen as well as analysis of NMFS fisheries dependent datasets. Together, these data create an accurate approximation of mobile gear fishing activity. However it is important to note that fishing is a very dynamic activity and as such is inherently difficult to capture through a static mapping exercise. Fishing effort varies widely throughout the year, and from year to year, depending on the individual fisherman, vessel type, target species, regulatory environment, and market demand. In addition, fishing effort varies in location and intensity throughout the year because fishermen follow their target species on their seasonal migrations. A number of the targeted species move within the SAMP area, while others move into and out of the SAMP area, throughout the course of a year.
2. Figure 19 shows mobile gear fishing areas based on qualitative input from fishermen. See Appendix B for the methodology used to develop these maps. All of the areas shown as mobile gear fishing areas are used at some point in the course of the fishing season. However, because of the dynamic nature of fishing described above, all mobile gear fishing areas are not in use all of the time. This does not, however, diminish the importance of the use of these areas.
3. Figure 20, Figure 21, and Figure 22 show bottom trawling, scallop dredging, and mid-water trawling areas based on NMFS Vessel Trip Report data. As noted above, bottom trawling and scallop dredging are the two main types mobile gear fishing in the SAMP area. As a means of monitoring fisheries activity, NMFS requires commercial fishermen with federally-permitted groundfish, scallop, and monkfish vessels to submit one Vessel Trip Report (VTR) for each fishing trip. On each report, the fisherman reports the location of that trip as one set of coordinates (latitude/longitude or Loran). These maps were created by aggregating the VTRs of all RI-based vessels using these gear types from 1998 – 2008 as a set of point data, and then creating a density plot using a 1-minute by 1-minute grid overlay to determine the relative density of fishing trips. Darker-shaded areas represent the areas with a higher density of fishing activity. Although these VTR maps are based on quantitative data, they must still be viewed with caution. VTR location information is

only an approximation of fishing activity because the fisherman self-reports only one set of coordinates for the trip, despite the fact that one trip may include multiple tows that take place in many different locations across a much wider area. See Appendix B for a more detailed discussion of data sources and methodology.

4. A comparison of Figure 19 (which represents both methods of mobile gear fishing) with figures 20-22 reveals that these maps create a relatively consistent depiction of mobile gear fishing in the SAMP area. Bottom trawling is concentrated in the waters between Block Island and the mainland, as well as the waters south and southeast of Block Island. Scallop dredging is concentrated in the furthest offshore parts of the SAMP area, including waters south and southwest of Block Island and the Cox's Ledge area.
5. Mobile gear fishermen follow their target species on their seasonal migrations and work the areas with bottom type suitable to their gear types. For example, while much dragging takes place in areas with soft bottom, some scallop dredging takes place in rockier areas. One fishing area of particular importance is Cox's Ledge, which is used by mobile gear as well as fixed gear and recreational fishermen. Distinct polygons shown within the shaded mobile gear areas represent areas that are only used by mobile gear fishermen during certain parts of the year; these areas are used during other times of the year by fixed gear fishermen through informal cooperative agreements between fishermen. See section 530.5 for further discussion of fixed gear fisheries, and section 530.7 for further discussion of recreational fisheries.

Figure 19. Mobile Gear Fishing Areas

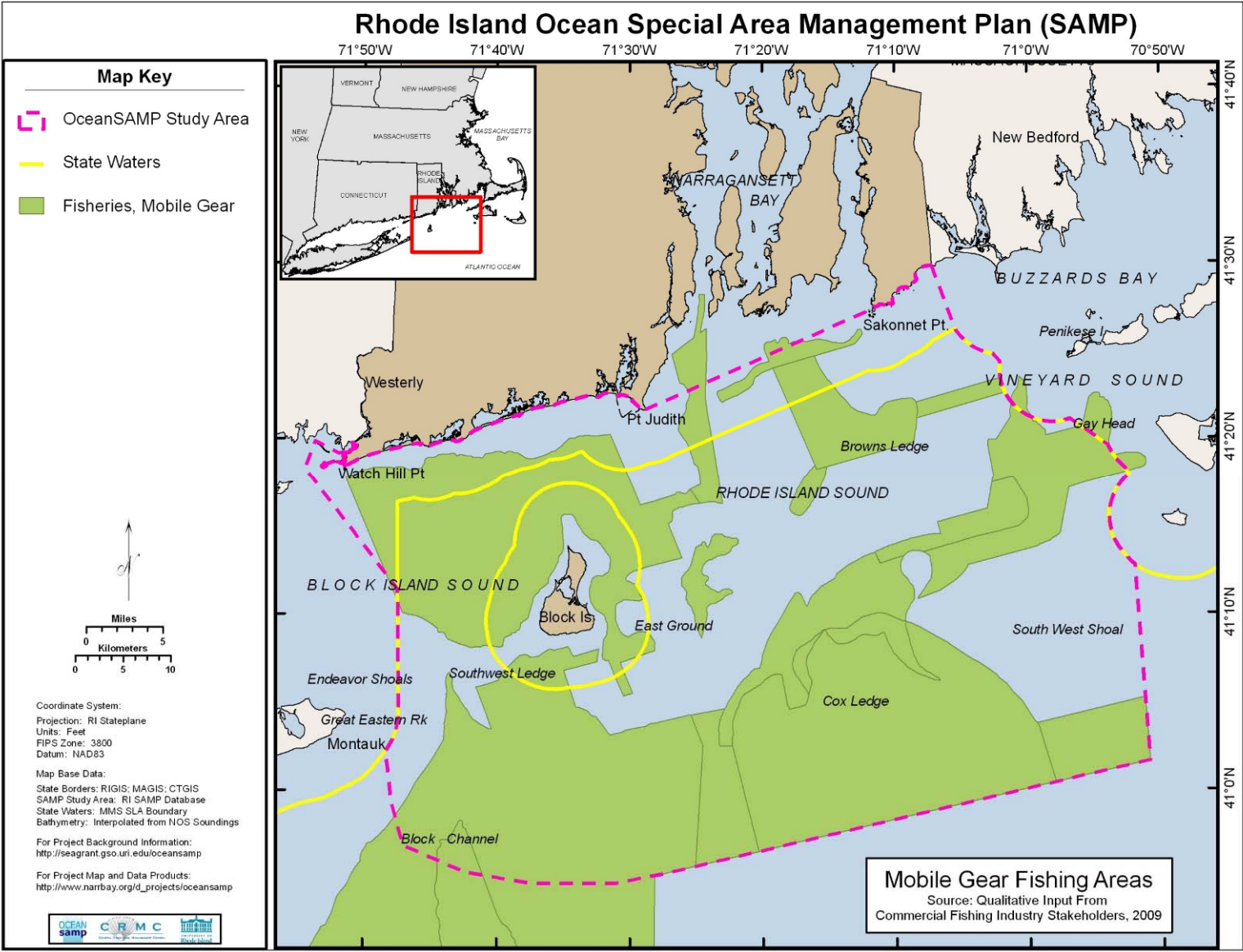


Figure 20. Bottom Trawling Areas Based on NMFS Vessel Trip Report Data, 1998 - 2008

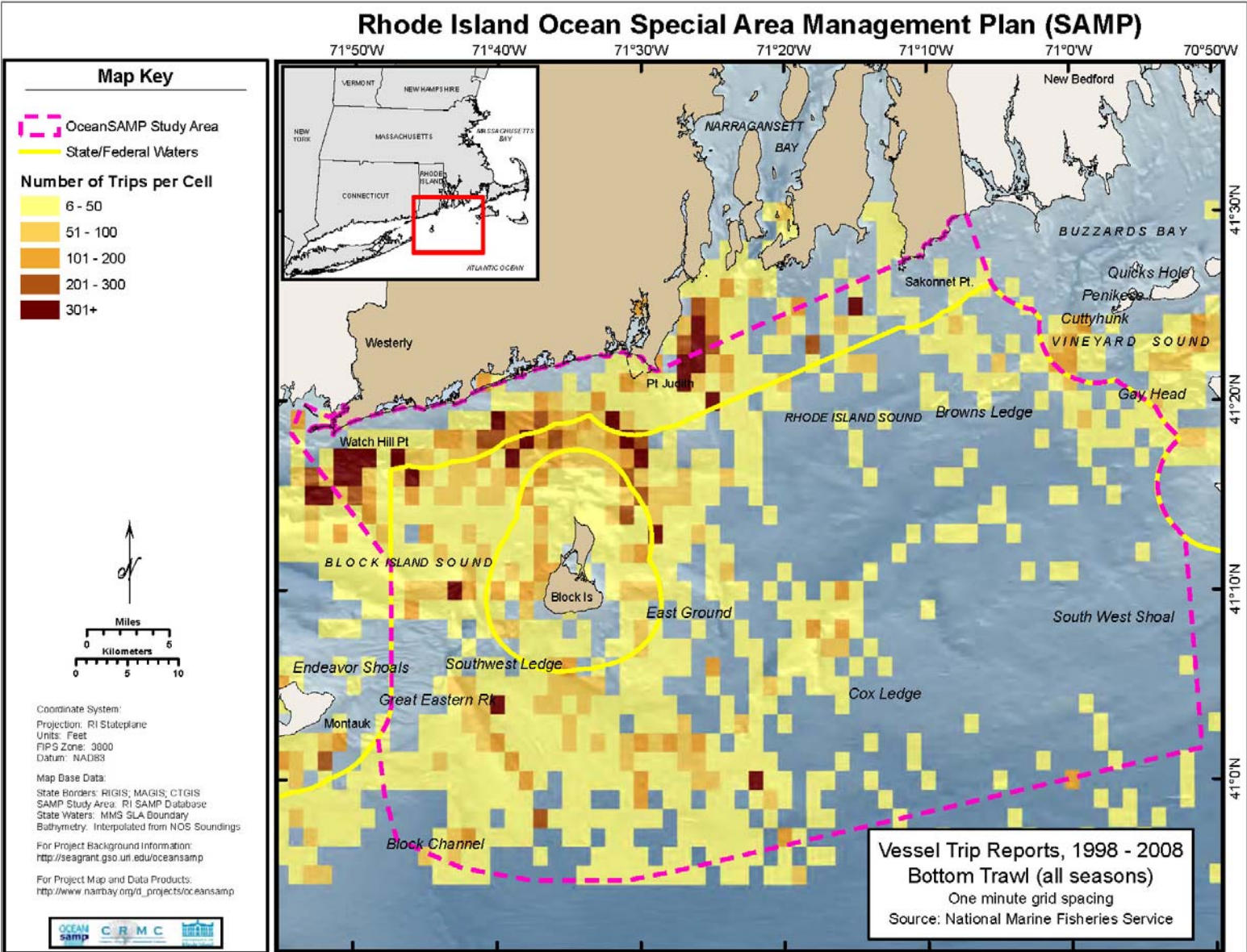


Figure 21. Scallop Dredging Areas Based on NMFS Vessel Trip Reports, 1998 - 2008

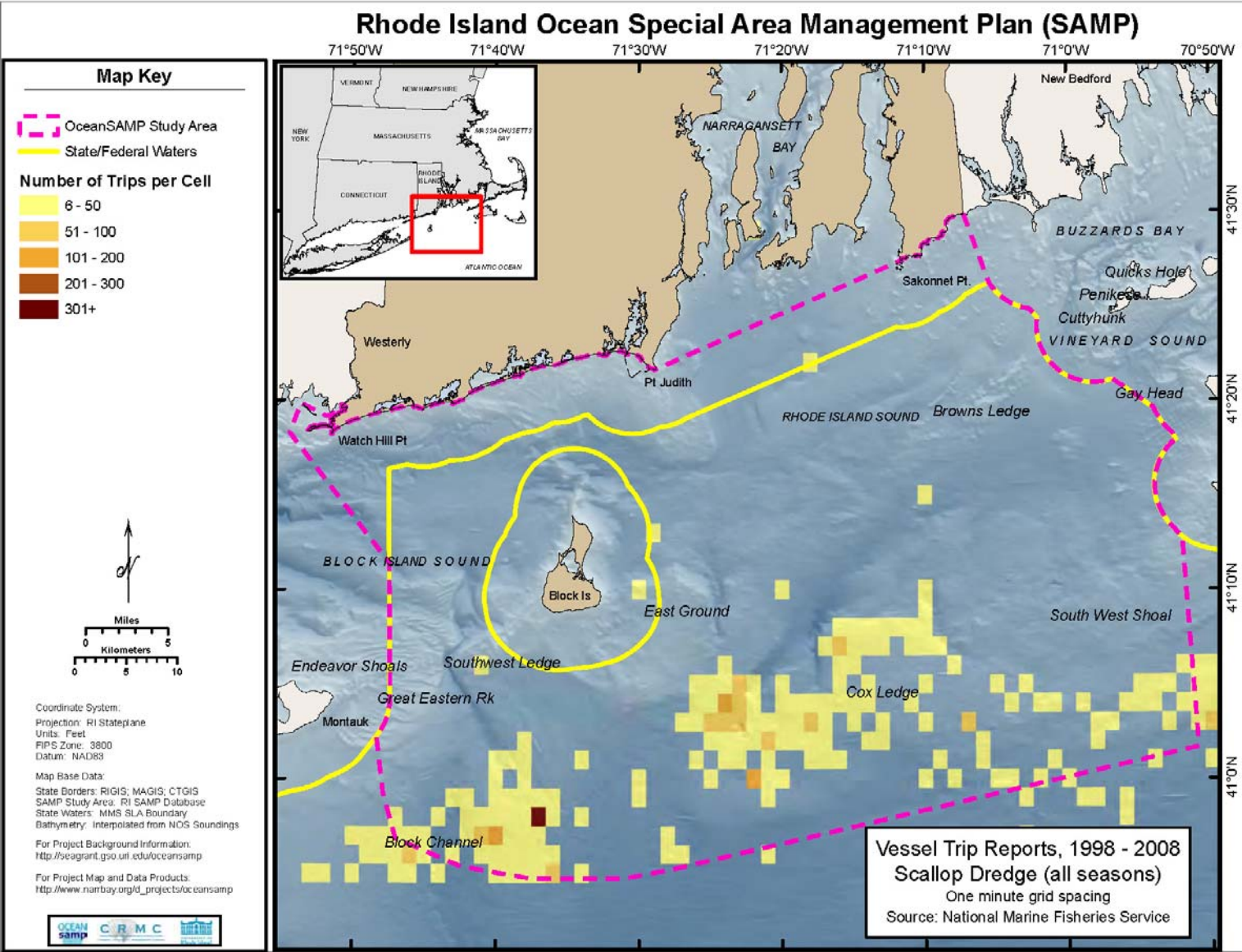
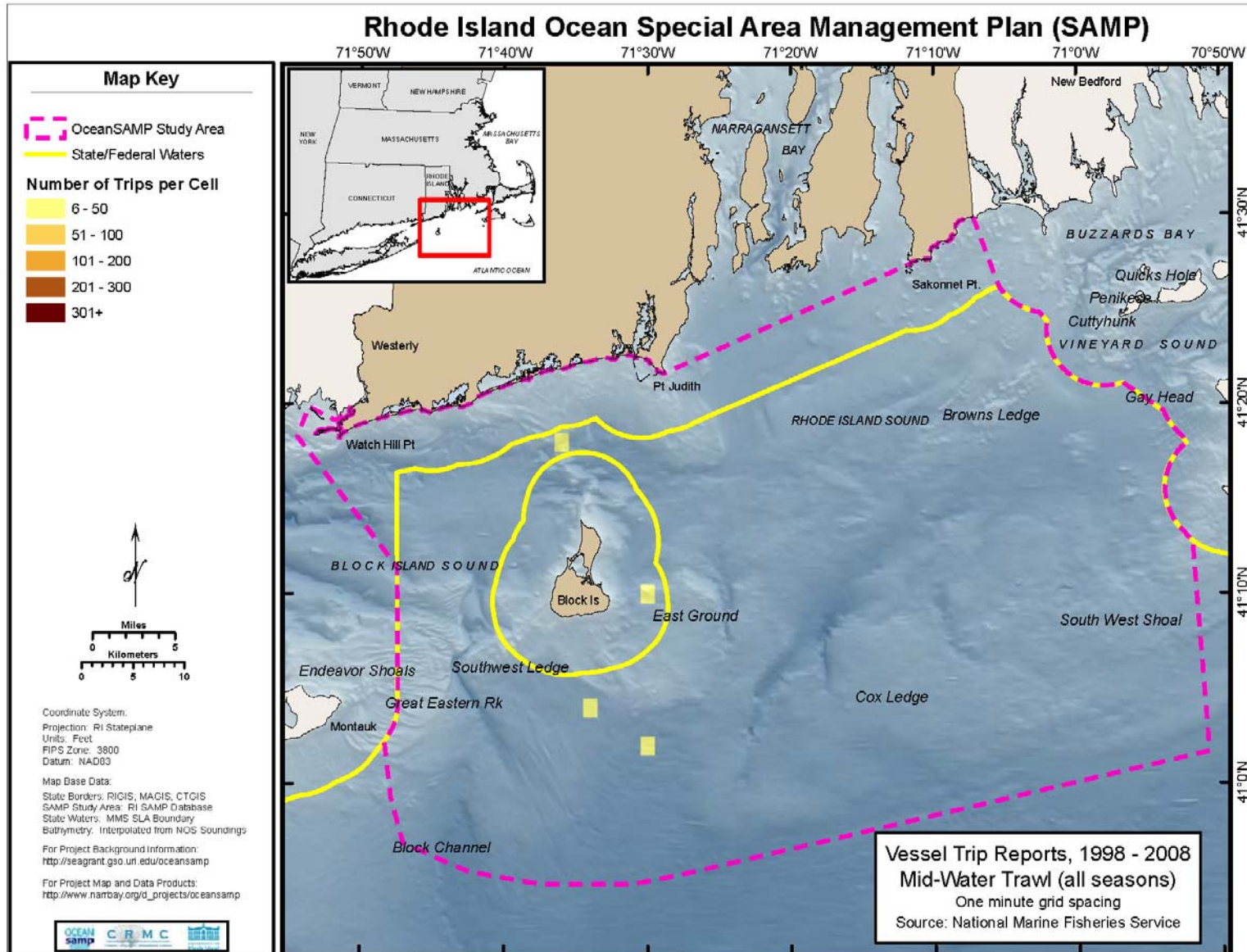


Figure 22. Mid-Water Trawling Areas Based on NMFS Vessel Trip Reports, 1998 - 2008



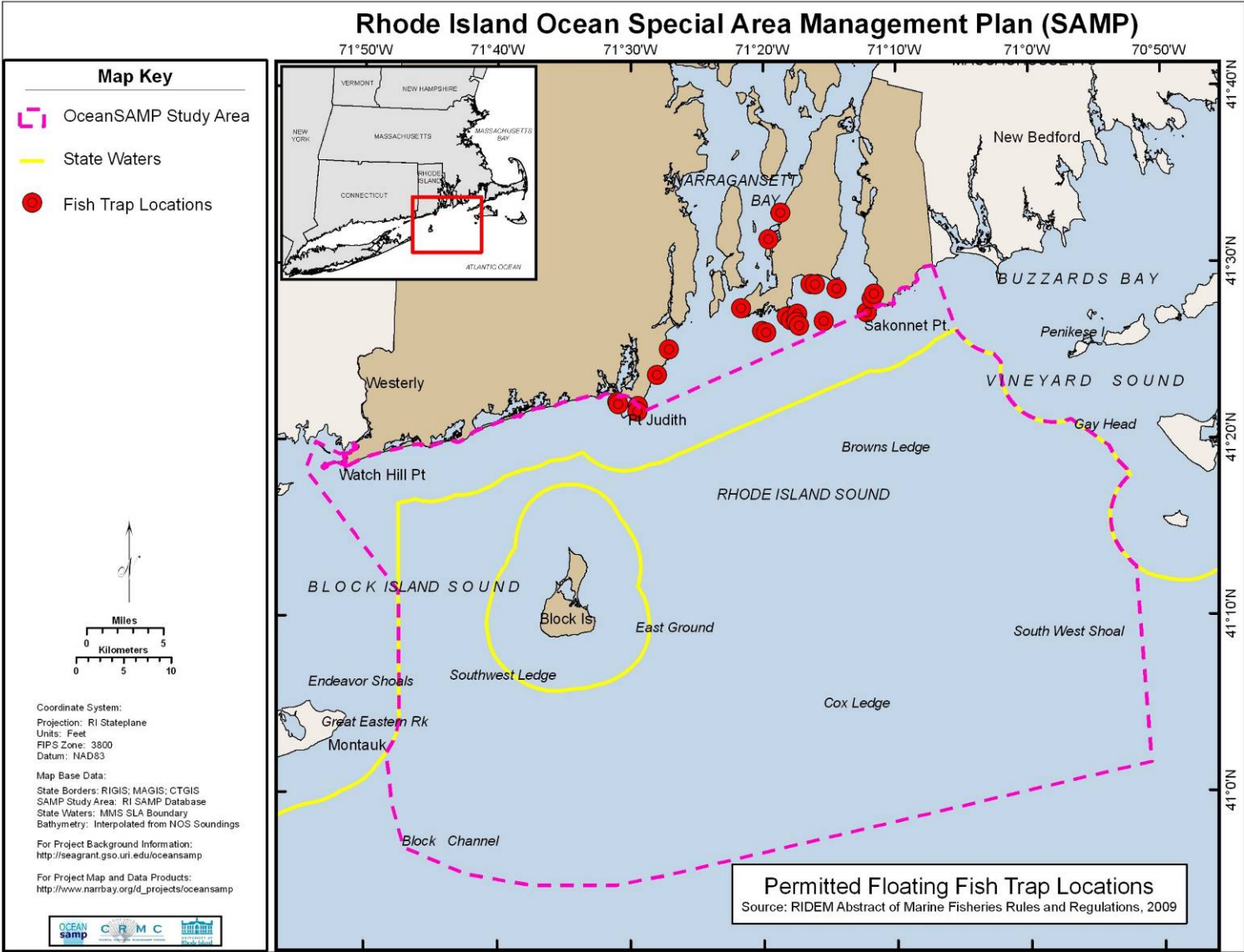
530.5 Contemporary Commercial Fixed Gear Fisheries

530.5.1 Description

1. Rhode Island has a number of significant fixed gear commercial fisheries. These include trap fisheries, used primarily for lobsters, gillnets, and fish pots. These fisheries are primarily near shore fisheries, conducted on day trips using smaller vessels, usually with a crew of only one or two fishermen. Because these fisheries tend to occur near shore, the vast majority take place within the SAMP area. Also, because of the nearshore nature of these fisheries, the majority of fishermen and vessels participating in this fishery are based out of Rhode Island.
2. Fishing for lobster using traps is common throughout the SAMP area; most lobsters landed within Rhode Island are caught in this area. Lobster fishing is generally seasonal, and takes place primarily from the spring through late December. Lobster fishing within the SAMP area is commonly done by small boats with a crew of one or two, while offshore lobstermen will travel further out beyond the SAMP area to fish the canyons. Lobster boats are permitted to set up to 800 traps, and typically a boat will set a few dozen strings of 15-25 traps each. Before 1950, lobsters were primarily taken as incidental catches in trawls for demersal finfish. Of lobsters landed in Rhode Island, 98.5% are taken with traps, and the remaining 1.5% by otter trawl (DeAlteris et al. 2000).
3. Rhode Island has a significant floating fish trap fishery concentrated in state waters. Figure 23 shows currently active or permitted fish trap locations. Most floating fish traps are located off of Sakonnet and Newport, and off of Narragansett and Pt. Judith. It should be noted that there are additional possible fish trap locations that are identified in RI DEM regulations but not presently active.⁹ Floating fish trap primary catch includes scup, squid, striped bass, and other migratory fish. Floating fish trap fishermen would be seriously affected if these targeted fish were diverted to other areas.
4. Gillnets make up an important segment of the state's fixed gear fisheries. Gillnet fishermen target a number of species including groundfish, scup, bluefish, fluke, and skate. Gillnets are also the primary gear used in the monkfish fishery; a large majority of the Rhode Island monkfish fishery takes place within the SAMP waters. There are a number of gillnet fishermen out of Sakonnet Point who fish primarily within the Ocean SAMP area.

⁹ See RI Marine Fisheries Statutes and Regulations, Part XIV – Fish Traps, online at <http://www.dem.ri.gov/pubs/regs/regs/fishwild/rimf14.pdf>, for further information on fish trap locations.

Figure 23. Currently Active or Permitted Floating Fish Trap Areas



530.5.2 Fixed Gear Fishery Activity Areas

1. Fixed gear fishing, which here includes fishing with lobster pots, fish pots, and gillnets, also takes place throughout most of the SAMP area. As noted above in section 530.4.2, characterizing the locations of fishing activity requires both qualitative input from fishermen as well as analysis of NMFS fisheries dependent datasets. Fixed gear fisheries are similar to mobile gear fisheries in that fishing effort varies widely throughout the year, and from year to year, depending on the individual fisherman, vessel type, target species, and regulatory environment. In addition, fishing effort varies in location and intensity throughout the year because fishermen follow their target species on their seasonal migrations.
2. Figure 24 shows fixed gear fishing areas based on qualitative input from fishermen. See Appendix B for the methodology used to develop these maps. All of the areas shown as fixed gear fishing areas are used at some point in the course of the fishing season, though not all fixed gear fishing areas are not in use all of the time. One fishing area of particular importance is Cox's Ledge, which is used by fixed gear as well as mobile gear and recreational fishermen. Distinct polygons shown within the shaded fixed gear areas represent areas that are only used by fixed gear fishermen during certain parts of the year; these areas are used during other times of the year by mobile gear fishermen through informal cooperative agreements between fishermen. See section 530.4 for further discussion of mobile gear fisheries, and section 530.7 for further discussion of recreational fisheries.
3. Figure 25 shows gillnetting areas based on NMFS Vessel Trip Report data. As noted above, gillnetting and lobstering are the two main types fixed gear fishing in the SAMP area. As noted above, NMFS requires commercial fishermen with federal-permitted vessels to submit one Vessel Trip Report (VTR) for each fishing trip; each VTR includes self-reported location information about the trip. It is important to note that no Vessel Trip Report data, or equivalent data, are available for lobstering. NMFS does not collect VTRs from lobstermen because the lobster fishery is managed by the ASMFC (see section 510.2.1). Whereas RIDEM collects logbook data from lobstermen, these data include location information reported by statistical area, not by latitude/longitude or Loran, and therefore do not allow for a fine-resolution analysis of lobstering activity. See section 530.3.2 above and Appendix B for further discussion of data sources and methodology.
4. On Figure 25, darker-shaded areas represent the areas with a higher density of gillnetting activity. This map reveals that some gillnetting is concentrated in a couple of areas just outside the mouth of Narragansett Bay, whereas other gillnetting activity is concentrated much further offshore in the waters southeast and east of Block Island and in the Cox's Ledge area. It is difficult to accurately compare figures 19 and 20 given the absence of VTR lobstering data.

Figure 24. Fixed Gear Fishing Areas

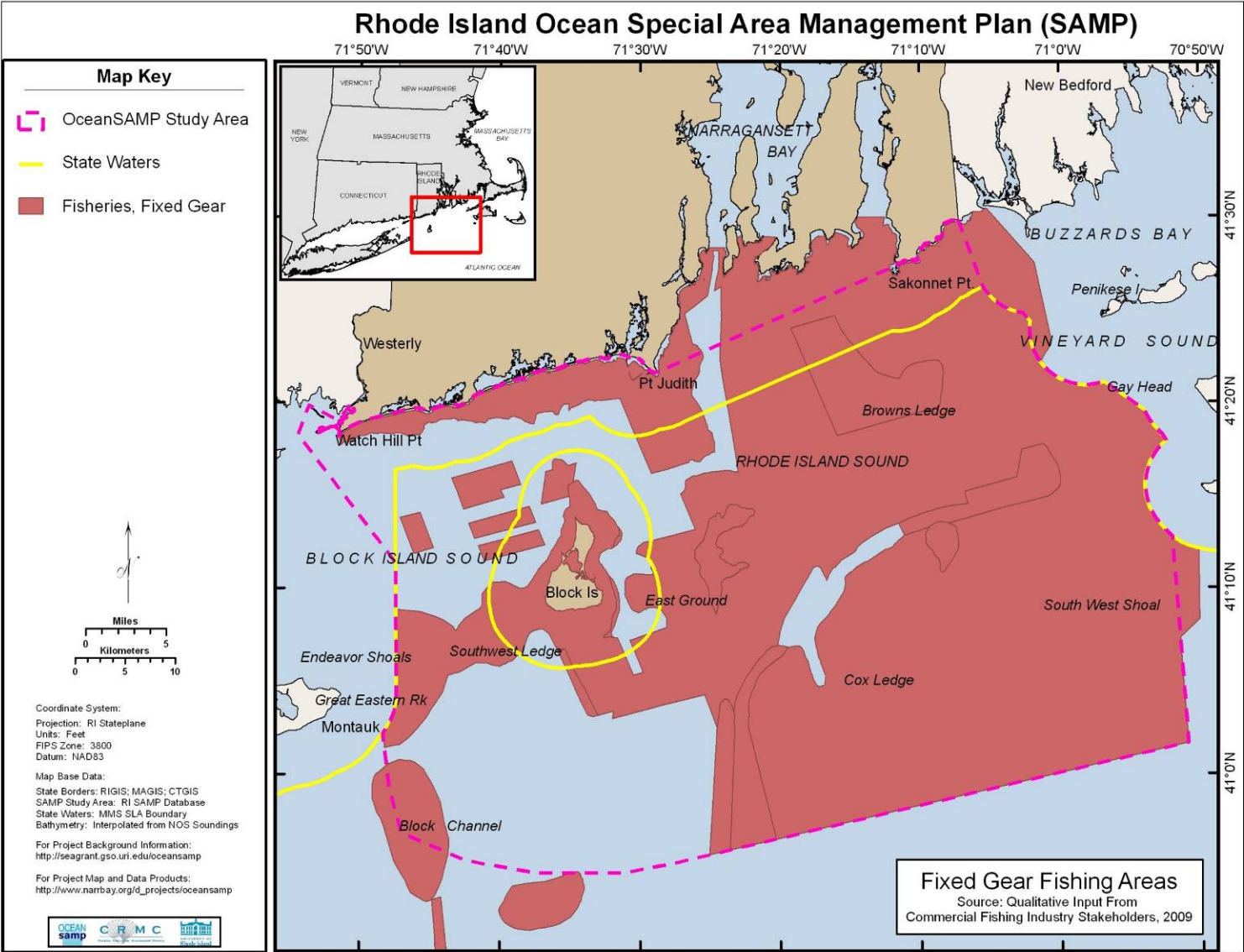
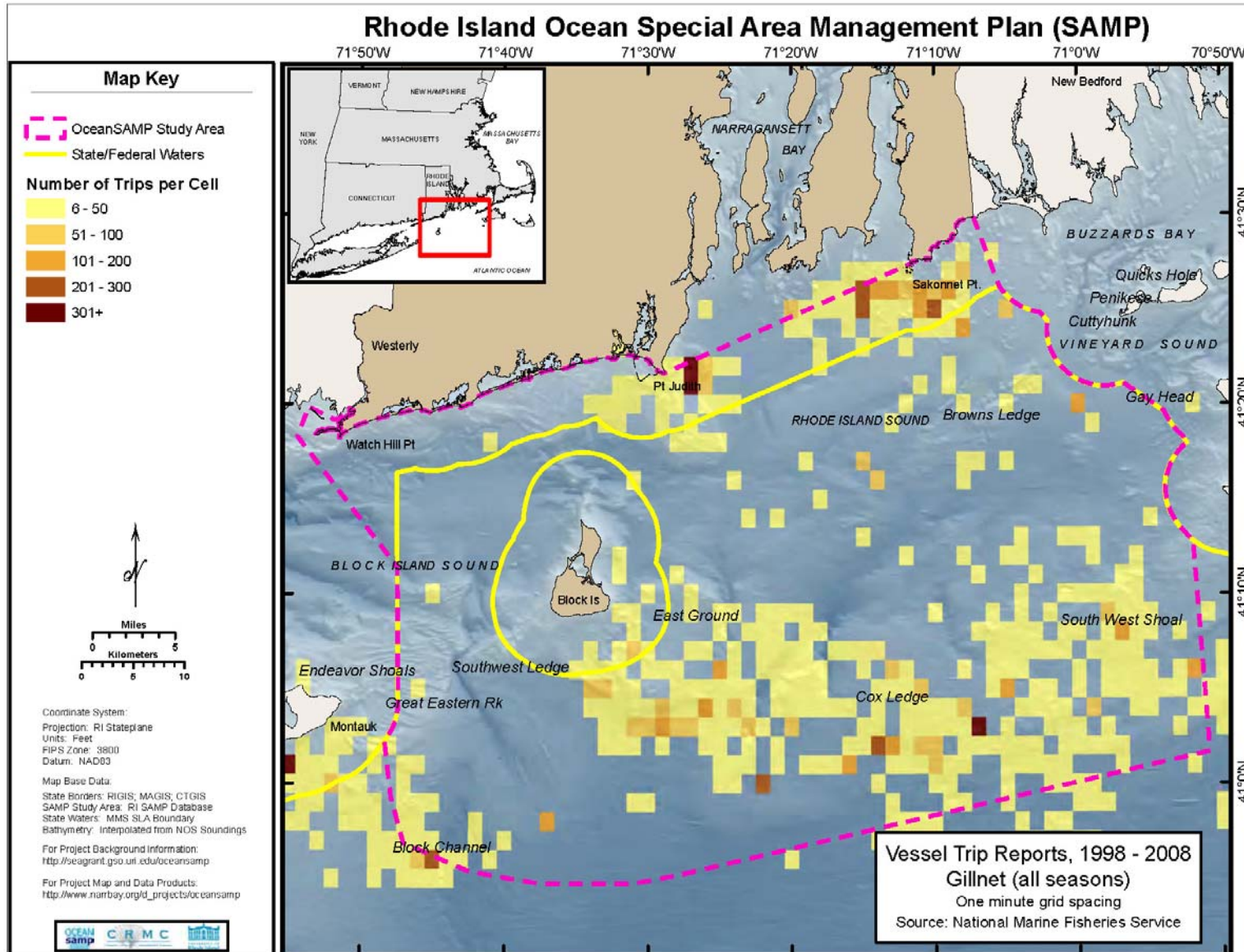


Figure 25. Gillnetting Areas Based on NMFS Vessel Trip Reports, 1998 - 2008



530.6 Rhode Island Commercial Fisheries Effort and Landings

Note: all landings data and discussion in section 530.6 will be updated to a consistent time series, 1999-2008, pending release of updated data from NMFS.

530.6.1 Rhode Island Commercial Fisheries Landings

1. Commercial fisheries landings data presented below are provided by the National Marine Fisheries Service, Fisheries Statistics Division. Landings data for the state of Rhode Island is dealer reported; seafood dealers within the state report twice per week to the Standard Atlantic Fisheries Information System (SAFIS) on the pounds and ex-vessel dollar value of landings sold at each dealer.¹⁰ These data encompass all landings taking place at Rhode Island ports. Vessels based in Rhode Island may at times land their catch outside of the state, in New Bedford, for example. Likewise, some of the landings in Rhode Island may be from vessels based outside of the state; during the winter months, boats from New Jersey and other Mid-Atlantic states will fish in Rhode Island waters, and land their catch here. Landings data do not include where the catch was actually harvested. Thus, it is not possible to differentiate among catch from within the SAMP area or outside of the SAMP area.
2. Much of the effort data provided here, given as the numbers of trips taken by vessels and the number of trips on which vessels caught certain species, are provided only for Rhode Island state fishing licenses. This means these data include only vessels targeting certain species managed at the state level, such as lobster and herring, or vessels fishing only within state waters (within three miles of shore). Thus, much of the activity taking place within the SAMP area, including fishing done through federally-permitted vessels and fishing done by out-of-state vessels, is not encompassed in this effort data provided below. In lieu of effort data for federal waters, included below are federal data on the pounds and dollar value of Rhode Island landings, broken down by gear type, which provide some insight into fishing effort. These landings data reflect federally permitted vessels which land their catch in Rhode Island.
3. The top fishery in Rhode Island in 2007 by weight was *loligo* (longfin) squid, followed by “other shellfish” and Atlantic herring (see Table 32).¹¹ Shellfish are not commonly fished within the SAMP area, but herring is an important species for this area. The next species by weight is little skate, which is taken in large numbers but is often considered a trash fish or used as bait. Herring and mackerel are taken in midwater trawls, and are part of an important fishery occurring within the SAMP area. Of all Rhode Island commercial fisheries, finfish caught in Narragansett Bay account for only 5%, meaning the remaining 95% of finfish landings were caught in the SAMP area or beyond. Similarly, Narragansett Bay accounts for about 10-25% of all lobster landings, leaving the remaining 75-90% to the SAMP area and further offshore (DeAlteris et al. 2000).

¹⁰ The Standard Atlantic Fisheries Information System (SAFIS) is an electronic reporting system developed by the National Marine Fisheries Service (NMFS) and the Atlantic Coastal Cooperative Statistics Program.

¹¹ “Other shellfish” is the term used by NMFS to report some shellfish landings. NMFS landings data are sometimes classified broadly in this way (finfish or shellfish) in order to protect the confidentiality of dealers purchasing the species. See NMFS Fisheries Statistics Division. 2009. “Data Caveats.” Online at <http://www.st.nmfs.noaa.gov/st1/commercial/landings/caveat.html>.

**Table 32. Top landed species in Rhode Island by weight in 2007
(NMFS, Fisheries Statistics Division 2009a)**

Important Species in the SAMP area are italicized

Table will be replaced with an average of the time series 1999-2008, as well as total landings 1999-2008, pending release of updated data from NMFS.

Species	Pounds
<i>Longfin Squid (Loligo)</i>	15,872,735
Other Shellfish ¹²	7,846,502
<i>Atlantic Herring</i>	7,537,170
<i>Little Skate</i>	7,466,995
<i>Silver Hake (Whiting)</i>	4,432,279
<i>Mackerel</i>	4,242,105
<i>Scup</i>	3,934,411
<i>Goosefish (Monkfish)</i>	3,120,690
<i>Lobster</i>	2,301,390
Rock Crab	2,157,225
Jonah Crab	2,056,799
<i>Skates</i>	2,056,767
Other Clams or Bivalves	1,654,233
<i>Summer Flounder</i>	1,516,995
<i>Sea Scallop</i>	1,356,839
<i>Winter Flounder</i>	1,168,607
<i>Butterfish</i>	776,117
Northern Quahog	652,896
<i>Bluefish</i>	635,641
<i>Cod</i>	635,171
Spiny Dogfish	525,139
<i>Yellowtail Flounder</i>	428,759
Red Hake	396,712
<i>Black Sea Bass</i>	356,929
Haddock	342,996
Softshell Clams	269,665
<i>Striped Bass</i>	240,658
Witch Flounder (Grey Sole)	120,708
Channeled Whelk	117,353
Plaice	101,585
Eastern Oyster	88,107
<i>Tautog</i>	63,489
<i>Yellowfin Tuna</i>	55,362

4. Figure 26 and Figure 27 below show landings of species both by pounds and by value for all of Rhode Island for 2007. Both pounds and value are dominated by *loligo* squid. After squid, the greatest landings in pounds for Rhode Island are of Atlantic herring and little skate; both of these species rank low for value, however. Lobster, which makes up 21% of landed value for Rhode Island fisheries, makes up only 4% of landings by pounds, and sea scallops, which represent 15% of the landings value for Rhode Island, only represent

¹² Ibid.

2% by weight. See Section 540.1 for more on the value of commercial fisheries landings within Rhode Island.

**Figure 26. Top landed species in Rhode Island by pounds in 2007
(NMFS, Fisheries Statistics Division 2009a)**

Figure will be revised to an average of the time series 1999-2008 pending release of updated data from NMFS.

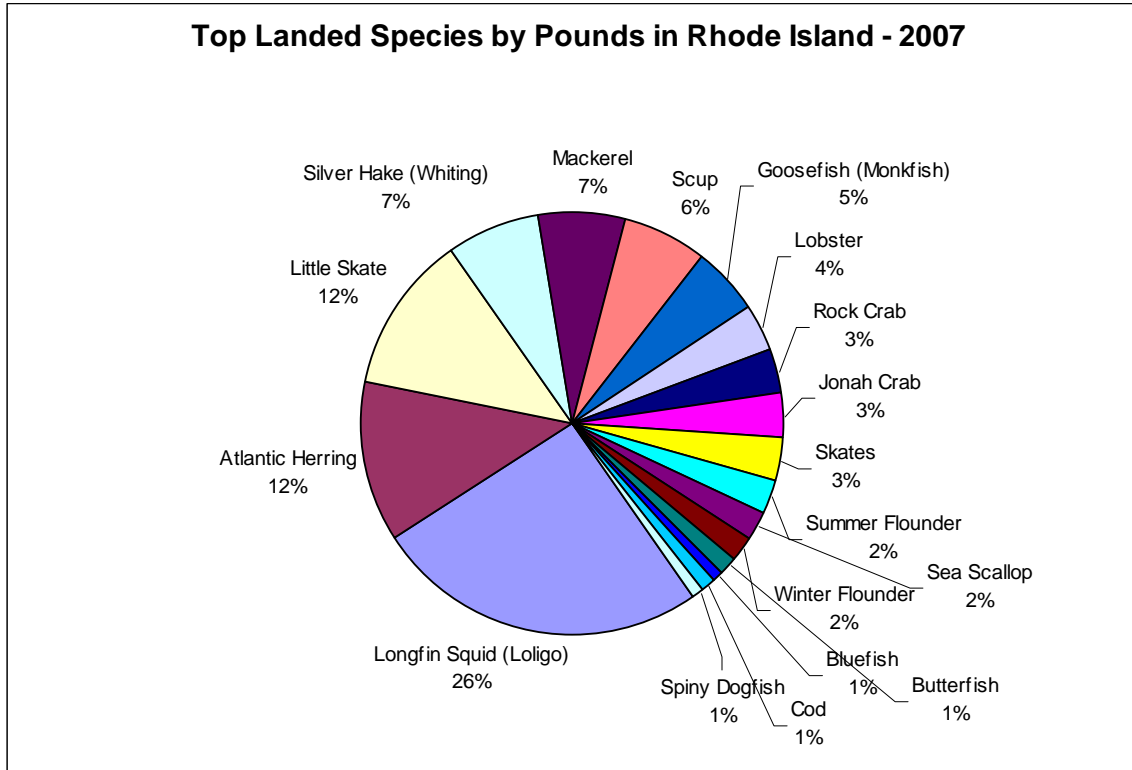
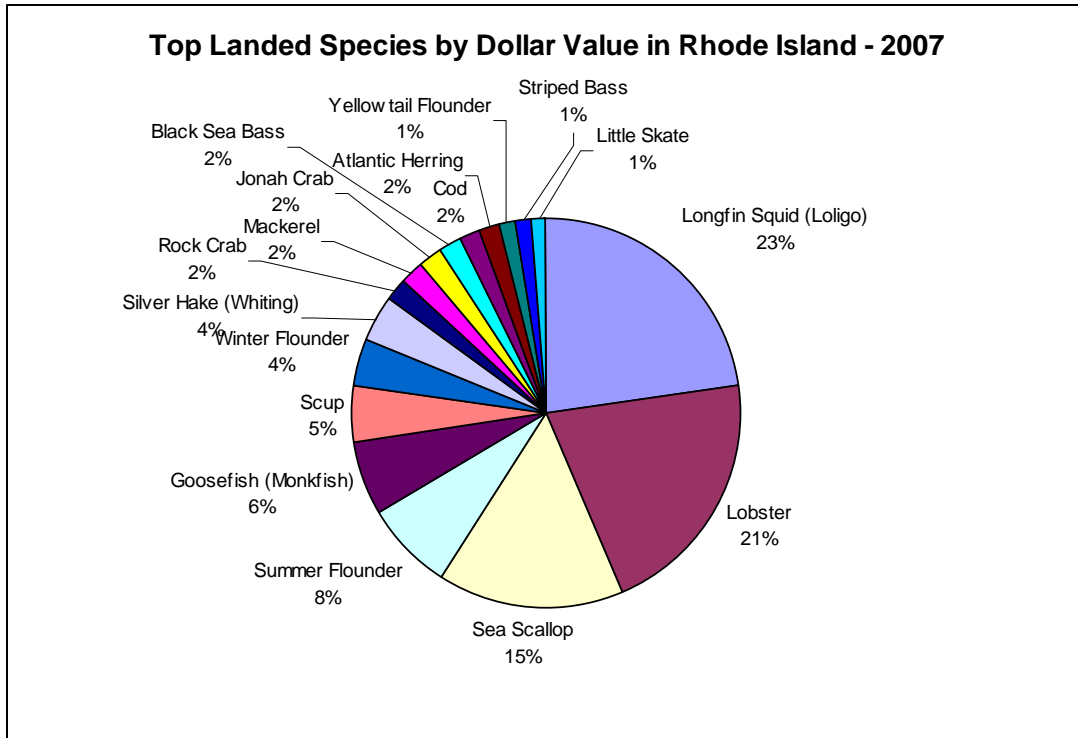


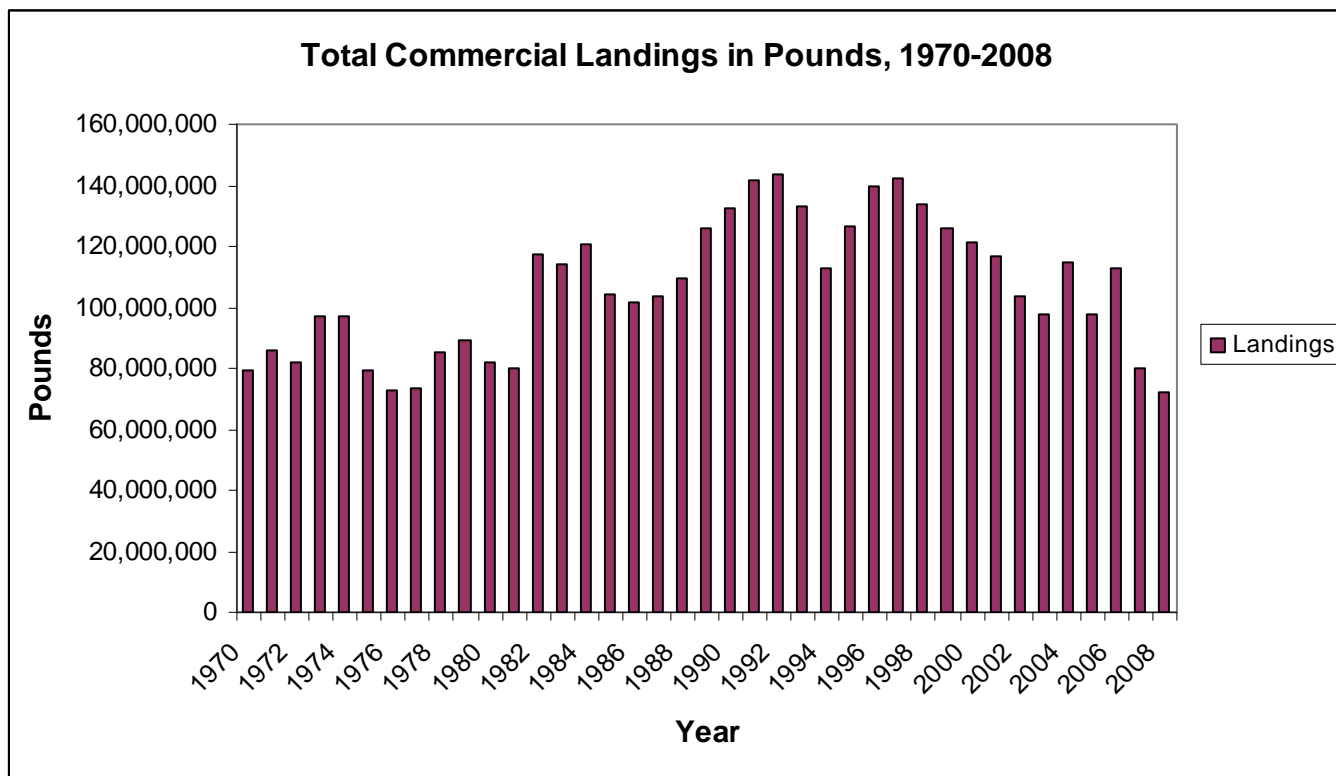
Figure 27. Top landed species in Rhode Island by dollar value for 2007 (NMFS, Fisheries Statistics Division 2009a)

Figure will be revised to 2008 pending release of updated data from NMFS.



5. Figure 28 below shows a longer-term time series of total commercial fisheries landings by weight from 1970 - 2008. Landings increased to a high in the early and mid-1990s, and have been declining since then.

Figure 28. Rhode Island Landings by weight, 1970-2008
(NMFS, Fisheries Statistics Division 2009a)



530.6.2 Rhode Island Commercial Fisheries Effort

1. Commercial fisheries effort is defined as the amount of fishing activity that takes place within a specified period of time. Effort is typically quantified by the number of fishing trips, and/or the number of “days at sea” (as defined by the management regime, not a calendar day). Data provided below includes the numbers of trips on which various species were caught, indicating how often those species are harvested, although not necessarily how often they are targeted. Effort is also not indicative of the volume of catch. Data are also provided for the weight and dollar value for landings of various gear types, indicating which types of fisheries produce the greatest harvest and have the greatest economic value within the state. Some of the data provided below are only for state-licensed vessels, while others are for federally permitted fisheries.
2. Table 33 below lists species caught in 2007 in NMFS statistical area 539 by vessels with state permits, and the number of trips within each month on which those species were caught. See Figure 29 for a map showing statistical area 539. Only species caught on more than ten trips within at least one month are included. These data include only species landed with a state permit, and therefore include only species caught within state waters, including Narragansett Bay, and do not include species caught within federal waters of the SAMP area, or by vessels possessing federal permits. This means these data do not reflect the majority of activity taking place in the SAMP area. These numbers reflect effort, but not necessarily abundance, as certain fisheries may be closed during

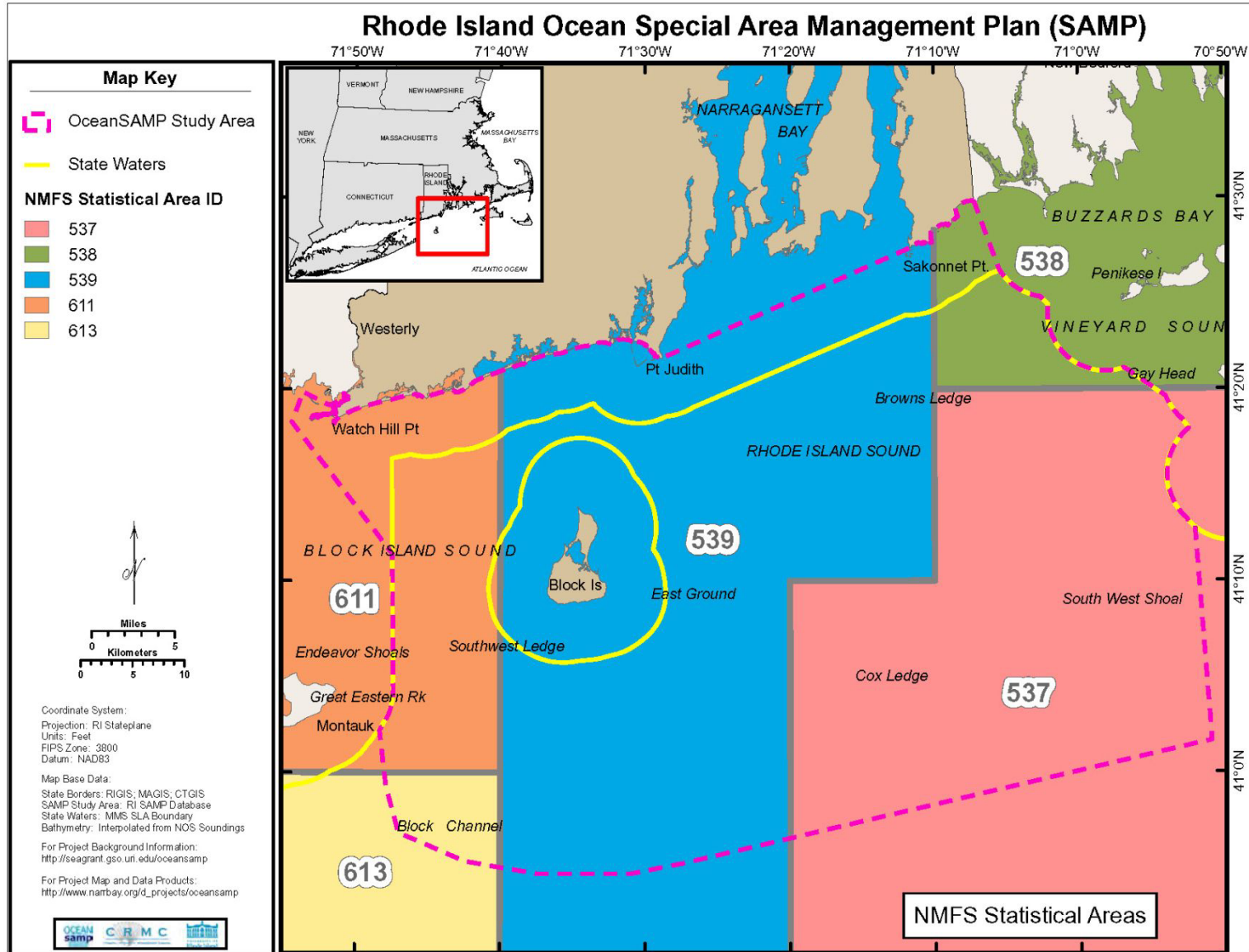
certain times of the year (e.g. monkfish, tautog), and effort may be shifted elsewhere during that month.

Table 33. Number of Trips on which Species were Landed (state data only), 2007 (RIDEM 2009b)¹³

Species	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
American Eel	-	-	-	1	16	14	14	21	38	32	5	-
Atlantic Herring	15	5	1	2	-	-	-	-	-	-	1	18
Atlantic Mackerel	8	1	-	7	16	-	2	4	5	4	1	6
Black Sea Bass	1	-	-	25	414	547	702	737	598	544	103	-
Bluefish	-	-	-	1	107	308	387	309	212	165	47	-
Bonito	-	-	-	-	-	13	17	40	25	22	-	-
Butterfish	10	-	-	11	120	83	49	25	13	16	21	3
Cod	-	1	5	12	15	1	3	-	2	-	19	1
Conger Eel	-	-	-	3	9	16	40	72	83	111	16	1
Crab, Green	-	-	-	2	8	-	3	-	9	24	14	2
Crab, Horseshoe	-	-	5	14	21	6	1	1	1	-	-	-
Crab, Jonah	8	4	8	10	18	23	12	12	23	19	9	6
Crab, Rock	1	2	-	1	7	8	15	15	10	5	1	8
Cunner	-	-	-	-	6	5	6	11	29	36	5	-
False Albacore	-	-	-	-	-	-	-	11	40	23	-	-
Gray Triggerfish	-	-	-	-	-	12	51	74	64	43	-	-
Hickory Shad	-	-	-	4	14	28	27	19	3	-	-	-
Lobster, American	289	115	125	225	535	1107	1803	1397	745	494	410	344
Menhaden	-	-	-	12	37	33	45	24	5	7	4	3
Monkfish	2	-	2	4	38	44	24	7	-	12	37	6
Red Hake	-	-	-	1	15	11	4	2	5	7	7	2
Scup	-	-	-	43	395	677	1009	944	747	720	105	-
Sea Raven	-	-	-	11	25	4	14	4	2	1	-	-
Sea Robin	-	-	-	5	75	55	25	16	4	1	-	-
Silver Hake	12	1	-	-	10	25	12	-	1	-	5	4
Skate	13	7	15	42	177	147	131	61	23	14	18	6
Smooth Dogfish	-	-	-	-	29	29	23	8	14	1	-	-
Spiny Dogfish	-	-	-	-	46	71	58	13	11	3	-	1
Squid, Ilex	-	-	-	4	47	5	7	6	-	2	-	-
Squid, Loligo	11	-	-	18	166	69	35	36	17	11	24	4
Striped Bass	-	-	-	4	59	1207	102	64	301	286	5	2
Summer Flounder	3	3	2	14	1366	1418	1944	1341	23	2	40	4
Tautog	1	-	-	49	384	1	124	155	15	265	222	1
Weakfish	-	-	-	8	50	41	34	21	15	13	3	-
Windowpane Flounder	2	-	-	18	34	3	2	-	-	-	-	-
Winter Flounder	20	4	15	60	229	56	35	8	8	20	26	5
Yellowfin Tuna	-	-	-	-	-	-	-	12	3	-	-	-
Yellowtail Flounder	-	-	-	5	1	-	-	1	-	1	3	-

¹³ 2007 is the most recent data provided by RI DEM and the only year for which complete finfish and crustacean data are available. RI DEM did not collect data on species other than lobsters prior to 2007. Please note that monthly effort is affected by closures and other regulatory measures.

Figure 29. NMFS Statistical Areas



3. Prior to 2007, RI DEM only collected data on lobster trips; these data are available from 2003 to 2006. In 2003, 8,964 lobster trips took place in NMFS statistical area 539; 8,812 trips in 2004; 10,226 trips in 2005; and 10,797 trips in 2006 (RIDEM 2009b). Though these data represent too few years to indicate a trend, they suggest a short-term increase in the number of lobster trips in area 539.

4. Table 34 and Figure 30 below show what types of fishing gear are used most commonly by Rhode Island fishermen, and how much they land for each gear type, both by pounds and the dollar value of landings. The gear used by Rhode Island fishermen to catch the most fish by weight is the otter trawl, and the value of species landed by otter trawl is the highest among all gear. In addition to the groundfish species such as cod and flounders landed with an otter trawl, the small-mesh net otter trawl is used in Rhode Island's squid fishery, which is why this gear represents more than 50% of landings by weight. The next gear type by value is pots and traps (other), which may include some lobster landings as well as squid landings. The dredge (other) category represents more than \$9 million in landings; despite the fact that dredge (sea scallop) is listed separately, most sea scallops are accounted for in the dredge (other) category.

5. Of the gear types listed below, most are used either predominantly or partially in the SAMP area. Most of the lobster traps are fished in the SAMP area, and fish pots and gillnets occur almost exclusively in the SAMP area.¹⁴

**Table 34. Rhode Island landings by gear type, 2007
(NMFS, Fisheries Statistics Division 2009a)**

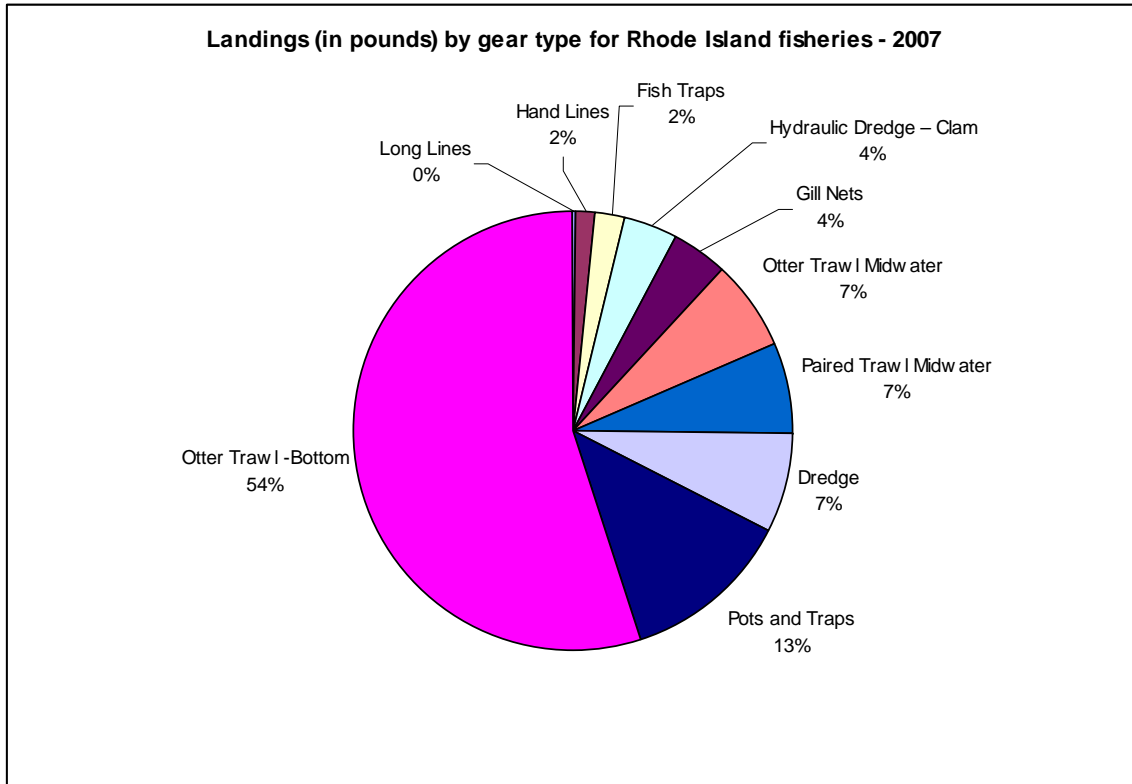
Table will be revised to time series 1999-2008 pending release of updated data from NMFS

Gear Type	Pounds	Dollar Value (Landings – 2007 dollars)
Otter Trawl Bottom – Fish	24,359,805	11,676,888
Pots and Traps – Other	5,533,985	10,294,400
Dredge – Other	3,160,872	9,005,851
Paired Trawl - Midwater	2,961,320	352,805
Otter Trawl - Midwater	2,940,352	404,023
Gill Nets	1,870,401	1,861,203
Hydraulic Dredge – Clam	1,649,920	907,456
Fish Traps / Pound Nets	985,067	712,711
Hand Lines	687,520	1,237,501
Rakes	423,535	3,785,550
Diving	179,319	1,132,160
Dredge – Sea Scallop	84,860	519,545
Lobster Pots and Traps - Inshore	78,993	291,510
By Hand	78,901	318,763
Long Lines – Set with Hooks	61,763	162,357
Otter Trawl Bottom – Other	47,871	116,578
Long Lines – Reef Fish	42,293	28,775

¹⁴ NMFS and RI DEM use different categories for differentiating fishing activity by gear type (see **Table 35** below). For this reason it is not possible to accurately compare federal and state data by gear type.

Figure 30. Rhode Island landings (in pounds) by gear type for 2007 (NMFS, Fisheries Statistics Division 2009a)

Figure will be revised to an average of the time series 1999-2008 pending release of updated data from NMFS



- Table 35 below again displays commercial fishing effort in 2007 in NMFS statistical area 539 for vessels with state permits. This table shows the number of trips per month by gear type, this time broken out into the number of fishing trips taken with each gear type for each month. These data show that commercial rod and reel trips were most prevalent in 2007, and lobster trips were the second most common type of commercial fishing activity. As stated above, these data are only for state fisheries, and include fishing effort within Narragansett Bay. These numbers indicate the frequency with which these gear types are used, which is very different than the above table illustrating the pounds of fish taken by each gear type, and the value of the landings taken with each gear type.

**Table 35. Number of Trips per Month by Gear Type, 2007 (state fishing licenses only) ¹⁵
(RIDEM 2009b)**

Gear Type	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Total
Rod and Reel	1	1	5	15	861	2252	1964	1516	755	739	193	2	8304
Pots and Traps, Lobster	273	112	125	217	502	1031	1685	1291	723	497	418	348	7222
Pots and Traps, Fish	1			1	100	299	463	441	398	438	72	1	2214
Gillnet			11	51	384	249	226	165	45	59	57		1247
Otter Trawl	30	13	6	16	170	183	189	160	45	39	36	24	911
Floating Fish Trap				18	132	65	70	50	25	27			387
Other	5		4	6	14	21	25	6	2	1	7	1	92
Grand Total	310	126	151	324	2163	4100	4622	3629	1993	1800	783	376	20377

530.7 Contemporary Recreational and For-Hire Fisheries

530.7.1 Description

1. Recreational fishing, which here includes both recreational fishing that takes place aboard for-hire party and charter boats as well as recreational anglers fishing aboard private boats, has a long history in Rhode Island. Marine recreational fishing is a major recreational activity for Rhode Islanders as well as a major tourist attraction that brings in visitors from out-of-state. Recreational fishing also has a significant economic impact on the state, which is discussed below in section 540.2. Recreational fishing in the SAMP area is done both from shore and by boat, including both private vessels and party and charter boats. Whereas there is a great deal of recreational fishing that takes place within Narragansett Bay, this section is focused primarily on fishing that takes place outside of the Bay in offshore waters.
2. Recreational fishermen, or anglers, who fish aboard private vessels or from shore, are regular users of the SAMP area. According to NMFS, the most common recreationally targeted species in marine waters in RI include Atlantic bonito, Atlantic cod, black sea bass, bluefish, scup, striped bass, summer flounder, tautog, winter flounder, and yellowfin tuna (NMFS 2008b). A different recreational fishing study, commissioned by the RI DEM, found striped bass and bluefish to be the two most popular species targeted by recreational anglers in Rhode Island . This survey includes anglers fishing both within and outside of Narragansett Bay. The most popular shore sites for fishing according to this survey were all bordering along the SAMP area, and include shore sites in Narragansett, Newport, and Jamestown (RI DEM 2006).
3. Some recreational fishermen who fish in the SAMP area only fish there occasionally, while others are regular users of the area. The Rhode Island Saltwater Anglers

¹⁵ 2007 is the most recent data provided by RI DEM and the only year for which complete finfish and crustacean data are available. RI DEM did not collect data on species other than lobsters prior to 2007. Please note that monthly effort is affected by closures and other regulatory measures. .

Association (RISAA), which is the largest recreational fishing organization in the state, estimates that of its 1,800 members, approximately 30% fish outside of Narragansett Bay in the SAMP area on a regular basis – roughly once a week, whereas 70% of their members fish in the SAMP area at least once a year. RISAA further estimates that there are recreational fishing vessels from every RI coastal town that use the SAMP area. Almost half of all boaters who use the SAMP area launch their boats directly from Point Judith boat ramps (Hittinger, pers. comm., April 8, 2010).

4. Recreational fishermen may also participate in organized fishing tournaments. RISAA currently sponsors 15 special fishing tournaments each year. According to RISAA, of these events, the Fluke, Team Fluke, Junior Catch and Release All-Species, Cod, Black Sea Bass, Bluefish/Striped Bass Combo, and Fall Bluefish/Striper Catch and Release tournaments all involve a significant amount of fishing in the SAMP area. In addition, RISAA sponsors a “Yearlong Tournament” which targets 15 different species. According to RISAA, of these species, the cod, haddock, striper, false albacore, bonito, pollock, tuna, mahi mahi, and fluke categories are usually won by a fish caught in the SAMP area (RISAA 2010; Hittinger, pers. comm., April 26, 2010).

5. Most of the RI-based party and charter boats that run fishing trips regularly operate in the SAMP area. Charter boats are for-hire vessels operated by a licensed captain and crew, usually carrying up to six passengers who have hired out the boat for the entire trip. A party or head boat, on the other hand, is typically a larger vessel where passengers pay individually for a space fishing on the vessel. The Rhode Island Party and Charter Boat Association has 70 members, and there are other charter boats in Rhode Island that are not a part of the association (Bellavance pers. comm., April 28, 2010). However, many of the boats belonging to the association and most of the boats that are not members fish only on a limited basis. One member of the association estimated that about 30 party and charter boats are actively fishing, each making at least 30 trips each year (Donilon, pers. comm., June 23, 2009). All of these vessels fish within the SAMP area for most or all of the year, although they move to different fishing grounds based on the time of year and the species they are targeting. The vast majority of the charter boats are based in Galilee, with one or two in Watch Hill, and one or two located further up in Narragansett Bay. The charter boats located in the Upper Bay often fish in the Bay instead of going out to the SAMP area, but they do fish in the SAMP area, as do the boats in the Lower Bay (Rainone, pers. comm., July 4, 2009).

6. Table 36 below lists the number of charter and party boat licenses issued each year since 1999, when the licensing program took effect. The license is for two years; thus in 2009, there are 240 active charter and party boat licenses within the state of Rhode Island, reflecting those issued in 2008 - 2009.

Table 36. Party and Charter Boat Licenses Issued by Year (RI DEM 2009b)

Year	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
Licenses	90	21	31	24	29	27	36	63	167	94	146

7. There are five party boats fishing out of Rhode Island, all of them based in Galilee. The larger party boat operation runs about 700 trips each year, and carries approximately 18,000 passengers a year (Blount, pers. comm., July 13, 2009).

530.7.2 Recreational Fishing Catch and Effort Data

1. Recreational fishing catch, effort, economic impact, and activity areas are generally more difficult to characterize than those of commercial fishing because, generally speaking, less information on recreational fishing is collected and published by federal and state regulatory agencies. This is in part because there is no federal recreational fishing licensing program currently in place in the northeastern U.S., though it should be noted that the National Saltwater Angler Registry and the Rhode Island Recreational Saltwater Fishing License Program, both of which took effect in 2010, are both designed to improve recreational fishing data collection.¹⁶
2. This section and section 540.2, below, include the most recent and best available existing data and information that has been published to date by federal and state agencies and other parties. Recreational data sources used here and in section 540.2 include the NMFS Marine Recreational Fisheries Statistics program (MRFSS) (updated through 2008). The MRFSS program provides data extrapolated from surveys administered to a sampling of recreational fishermen. The MRFSS program consists of two independent surveys - an intercept survey of marine anglers at fishing access sites, and a random digit dial telephone survey conducted in coastal counties. Survey results are then extrapolated to estimate fishing effort across the nation. Because of these methods and the associated margin of error, these data should be viewed as estimates, rather than verifiable facts. Moreover, the MRFSS data must be interpreted with additional caution, as methodological issues have recently been identified with the program's survey methods, such that NMFS is developing a new program to gather data on recreational fishing.¹⁷ However, because the MRFSS data are among the few available datasets to characterize recreational fishing, they may be considered the best available data and are included here for illustrative purposes. In this section and section 540.2 below, MRFSS data are supplemented with other data and information provided in recent surveys and reports, though it should be noted that these documents and all other sources should also be viewed with caution insofar as they include survey-based estimates of recreational fishing activity.
3. Figure 31 and Table 37 below show average estimated recreational catch, by species, for 1999 – 2008, as illustrated by MRFSS data. These data include only fish caught in the ocean waters, including both federal and state waters, and not fish caught within Narragansett Bay. Striped bass and summer flounder (fluke) are the two most commonly

¹⁶ See <https://www.countmyfish.noaa.gov/index.html> for further information on the National Saltwater Angler Registry and <http://www.dem.ri.gov/programs/bnatres/fishwild/reclie.htm> for further information on Rhode Island's Recreational Saltwater Fishing License Program.

¹⁷ In 2006 the National Research Council studied the MRFSS program and identified several problems with the program, including issues a lack of resources and problems with the sampling and survey methods. See National Research Council. 2006. "Report in Brief: Review of Recreational Fisheries Survey Methods." Online at http://dels.nas.edu/dels/rpt_briefs/rec_fish_brief_final.pdf. Because of these issues, the MRFSS program will be replaced with the Marine Recreational Information Program (MRIP).

caught species, followed by bluefish and scup. Although bluefish and striped bass are often cited as the two most commonly targeted recreational species within the state, much of the fishing for these species takes place within the waters of Narragansett Bay. These data are only projected estimates of catch, and have a large standard error associated with the projected numbers.

Figure 31. Estimated Average Recreational Catch by Species, 1999-2008, Based on MRFSS Data (Pers. comm., NMFS Fisheries Statistics Division, MRFSS, 2010)

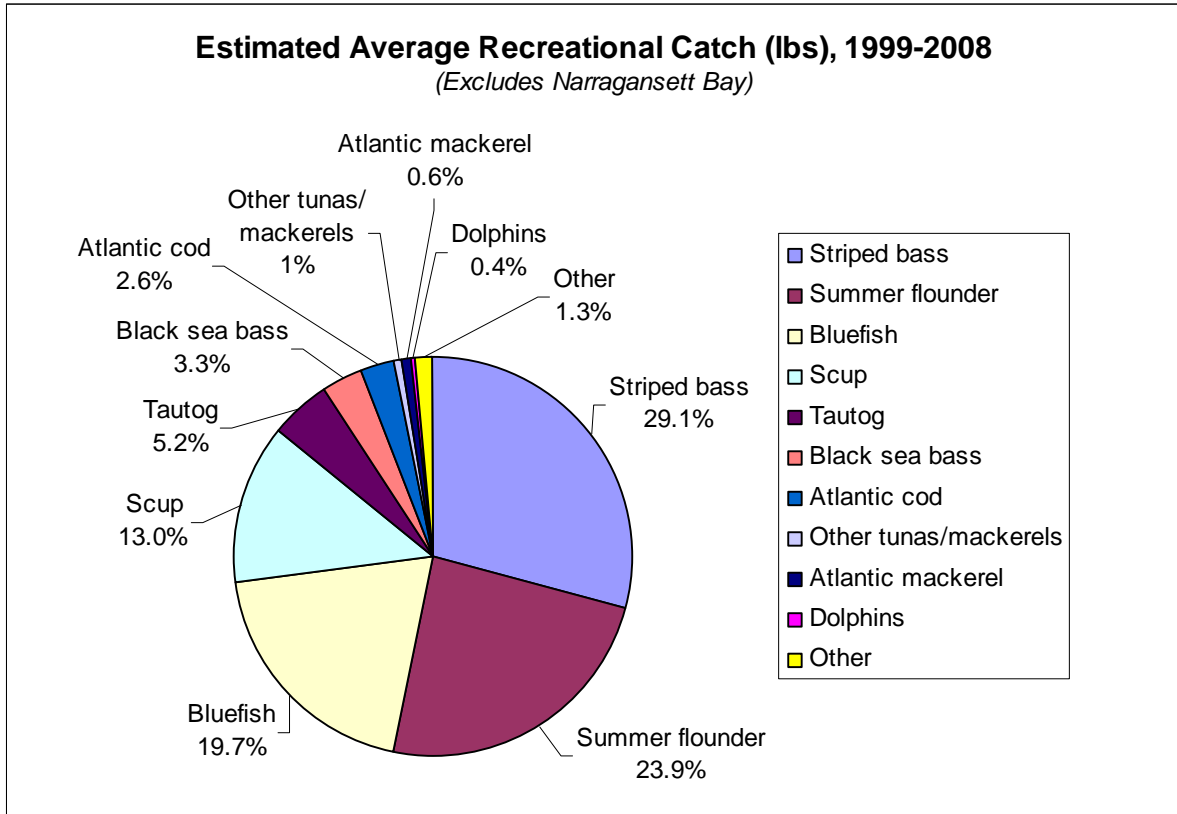


Table 37. Estimated Average Recreational Catch, 1999-2008, Based on MRFSS Data (Pers. comm., NMFS Fisheries Statistics Division, MRFSS, 2010)

Species Name	Average catch (lbs)
Striped bass	835,941
Summer flounder	687,416
Bluefish	566,135
Scup	374,226
Tautog	149,944
Black sea bass	94,146
Atlantic cod	74,431
Other tunas/mackerels	22,096
Atlantic mackerel	18,499
Dolphins	12,493
Winter flounder	11,650
Little tunny/Atlantic bonito	8,573
Other sharks	4,234
Other fishes	2,612
Dogfish sharks	1,953
Weakfish	1,721
Skates/rays	1,468
Cunner	1,197
Herrings	1,085
Other cods/hakes	853
Red hake	678
Pollock	652
Triggerfishes/Filefishes	574
Sea robins	345
Other jacks	266
Spanish Mackerel	130
Sculpins	29
Eels	20
King mackerel	7
Other flounders	2

4. According to the MRFSS program, it is estimated that during 1999-2008, an average of nearly 385,000 people participated in recreational ocean fishing in RI each year, making over 785,000 fishing trips yearly. These figures include both RI residents and out-of-state fishermen; for this time period, an average of approximately 143,000 (37%) Rhode Islanders and 242,000 out-of-state residents (63%) fished in RI ocean waters. These data include only recreational fishing in ocean waters, including both federal and state waters, and not fishing within Narragansett Bay. As these figures are estimates, they vary considerably from year to year. Figure 32 and Figure 33 below show the number of trips and participants from 1999-2008, as well as the annual breakdown of participants by residency. Together, these figures show that while the number of trips varies year to year, participation in recreational fishing has generally been growing over the past decade. Figure 33 also illustrates how out-of-state fishermen consistently comprise the majority

of recreational fishermen fishing in RI ocean waters. For more information on the economic impact of these activities, see section 540.2 below.

- Figure 34 shows the breakdown of recreational fishing trips by mode. These data include only recreational fishing in ocean waters, including both federal and state waters, and not fishing within Narragansett Bay. Shore-based fishing makes up nearly 50% of recreational ocean fishing trips in Rhode Island. Fishing by private boat, whether owned or rented, makes up over 45% of saltwater fishing trips within the state, and many of these trips will take place in the SAMP area. Party and charter boat fishing (for-hire fishing), while having the smallest number of trips of the three fishing modes surveyed, occurs almost entirely in the SAMP area. In addition, it should be noted that, because of the nature of the activity, party and charter boat fishing likely represents a higher percentage of those who participate in recreational fishing, because several anglers are fishing at once.

Figure 32. Estimated Recreational Fishing Trips and Participants, 1999-2008
(Pers. comm., NMFS Fisheries Statistics Division, MRFSS, 2010)

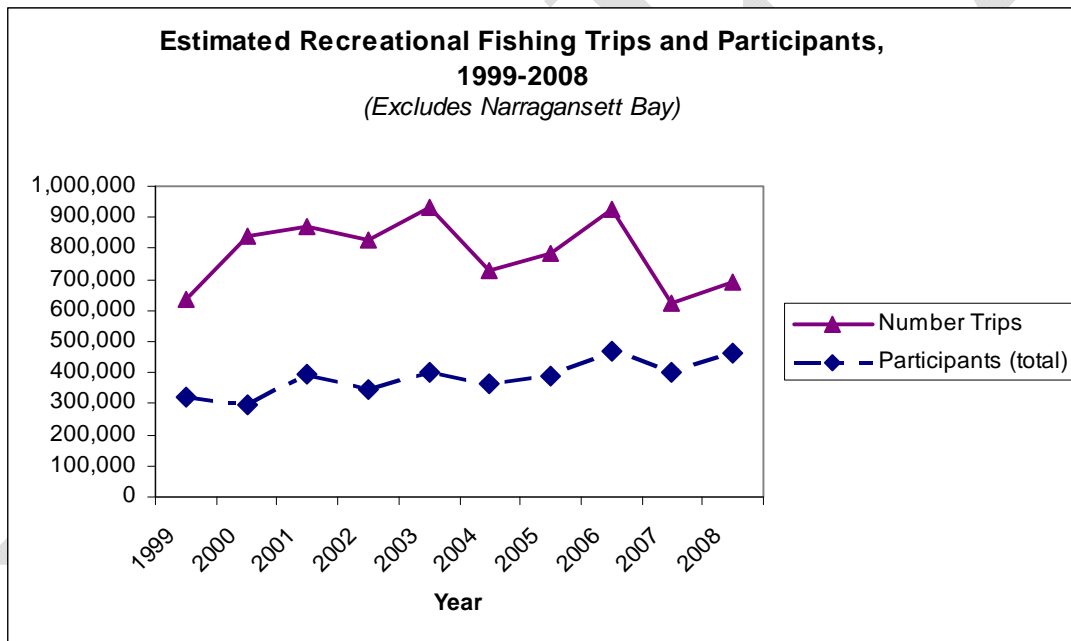


Figure 33. Estimated Recreational Fishing Participants by Residency, 1999-2008
(Pers. comm., NMFS Fisheries Statistics Division, MRFSS, 2010)

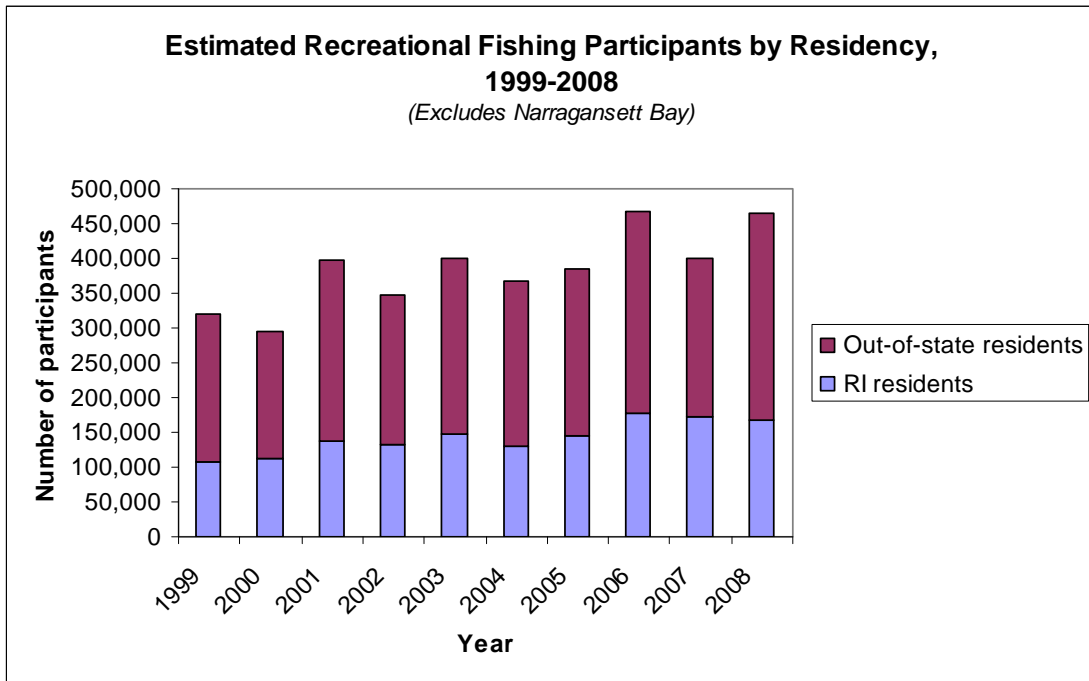
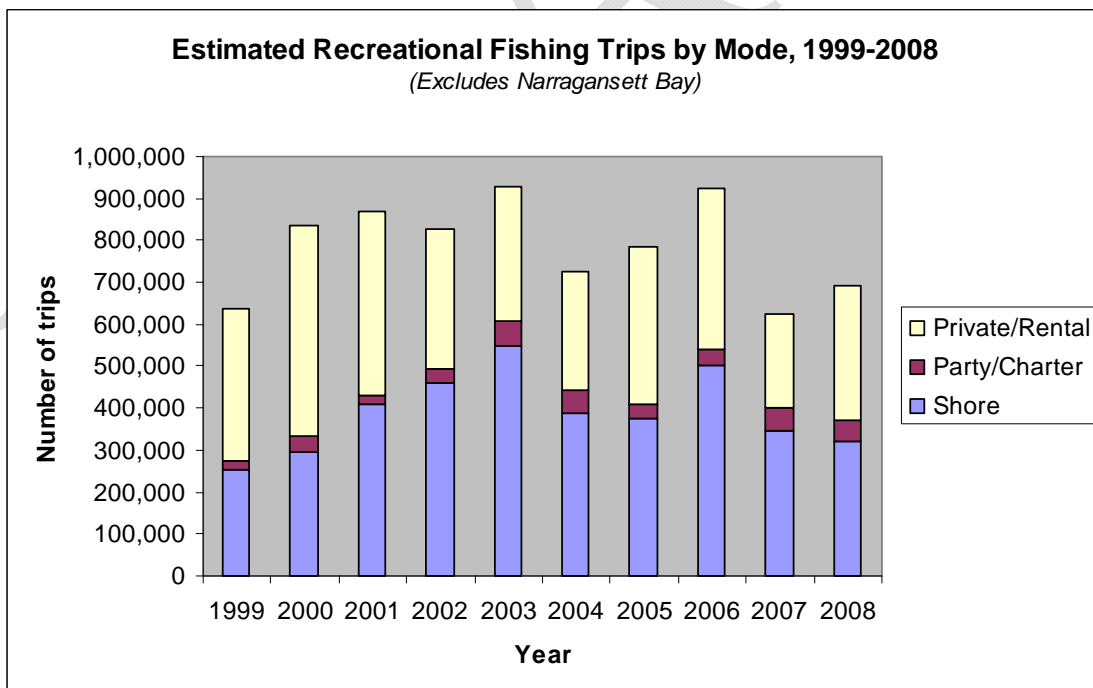


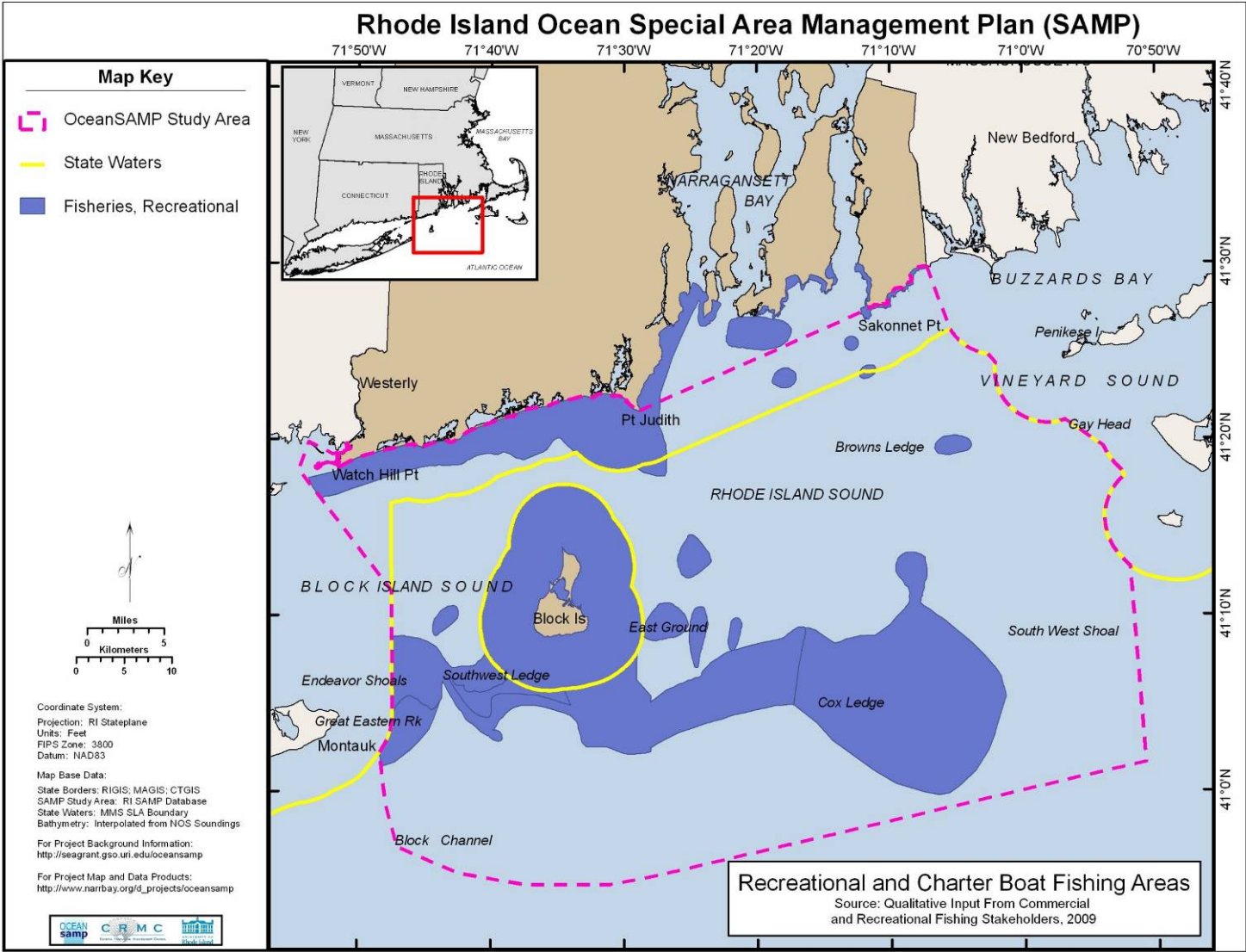
Figure 34. Estimated Recreational Fishing Trips by Mode, 1999-2008, Based on MRFSS Data
(Pers. comm., NMFS Fisheries Statistics Division, MRFSS, 2010)



530.7.3 Recreational and For-Hire Fishing Areas

1. Recreational fishing takes place throughout much of the SAMP area. For the Ocean SAMP, recreational fishing has been characterized primarily through qualitative input from recreational fishermen. Figure 24 shows areas based on qualitative input from fishermen. Recreational fishing areas shown on this map represent both private recreational fishing and recreational fishing aboard for-hire party and charter boats. See Appendix B for the methodology used to develop these maps. It should be noted that fishermen involved in this mapping effort clearly indicated that all state waters surrounding Block Island were heavily used for recreational fishing. Other fishing areas of particular importance to recreational fishermen are the waters southwest of Block Island, including Southwest Ledge, and Cox's Ledge. Like commercial fishing, recreational fishing effort varies widely throughout the year, and from year to year, depending on the individual fishermen, vessel type, target species, regulatory environment, and seasonal migrations of target species.
2. During the spring, Rhode Island-based party and charter boats are almost exclusively targeting cod, which have started to make a recovery to numbers suitable for recreational fishing. Most fishing for cod is done on Cox's Ledge and south of Block Island. During the summer, most recreational fishing is focused on striped bass and bluefish, with some boats targeting fluke closer to shore. Later in the summer, some of the recreational fishing boats will move further offshore to target sharks, which are generally caught anywhere from 20 to 50 miles offshore. Sharks targeted include blue, mako, thresher, and hammerhead sharks, and most shark fishing is catch and release. Some tuna fishing also takes place within an area east of Block Island and northwest of Cox's Ledge known as the Mud Hole (often called Deep Hole by commercial fishermen). Starting in September, much of the fishing switches to sea bass and scup around Block Island, or to striped bass closer to shore at that time of year.
3. Some out-of-state party and charter boats from Connecticut, Massachusetts, and New York also regularly fish within the SAMP area. Some of these boats fish in Rhode Island state waters surrounding Block Island, target striped bass on Southwest Ledge off the southwest corner of the island and summer flounder in various areas around the island. Some of these boats also fish for scup, black sea bass, and tuna in federal waters south of Block Island (Bellavance, pers. comm., February 19, 2010).

Figure 35. Recreational and Charter Boat Fishing Areas



Section 540: Economic Impact of Commercial and Recreational Fisheries

1. Commercial and recreational fisheries are both significant contributors to Rhode Island's economy. However, it is not possible to directly and accurately compare the values of commercial fisheries and recreational fishing. For commercial fisheries, the value of the fishery is primarily determined by the value of the fish landed within the state, regardless of where the fish were caught. Some economic analyses of commercial fisheries may also consider related activities, such as seafood processing and distribution, employment, and the multipliers associated with commercial fishing. By contrast, recreational fishing cannot be assessed by fish landed as many fish are not landed at all (but are caught through catch-and-release fishing), and none are sold on the market. Instead, the economic value of recreational fishing is in the act of fishing itself, and as such is measured by assessing the industry itself – i.e. income and employment associated with charter boat businesses, boat manufacturers, and tackle shops.

540.1 Commercial Fisheries Landings Value and Economic Impact

Note: all landings data and discussion in section 540.1 will be updated to a consistent time series, 1999-2008, pending release of updated data from NMFS.

1. Commercial fishing is an important contributor to the state's economy. The economic contribution of commercial fishing is determined by the landings values of the fish landed within the state, the export of fisheries products, the impact of processing, distribution, and retail, the resulting employment, and other factors. The section below includes discussion of the ex-vessel revenue associated with commercial fisheries landings, and also summarizes available data on the broader economic impact of commercial fisheries to RI.
2. Because of the nature of fisheries activity and fisheries data, it is not possible to directly attribute a dollar amount to the contribution of fisheries in the SAMP area. Commercially harvested species that are landed in RI ports may be harvested anywhere; conversely, species harvested in the SAMP area may be landed in an out-of-state port and accounted for in that state's landings data. This section summarizes information about the value of all state landings as well as the economic impact of commercial fishing to the state. Where possible, distinctions are made to emphasize the particular value of SAMP area fishing to the state of Rhode Island.
3. A 2008 study conducted by NMFS found that ex-vessel revenue from commercial fisheries landings increased 41% (adjusted for inflation) from 1997 through 2006 in New England. This increase was largely due to an increase in revenue from shellfish – the revenue from finfish landings decreased in this period. The total landings revenue in Rhode Island in 2006 was roughly \$98.6 million. This included \$28 million in revenue for finfish landings, and more than \$70 million in revenue for shellfish landings (which includes sea scallops, lobster, and squid) (NMFS 2008a).¹⁸

¹⁸ At the time of this writing, NMFS "Fisheries Economics of the United States 2006" is the most recent commercial fisheries economic study available.

4. Table 38 below shows that the most valuable landings overall in Rhode Island in 2007 were *loligo* squid (\$13,426,037), lobster (\$12,146,415), and sea scallops (\$8,962,836). The most valuable species per pound in 2007 was oysters at \$18.26/pound, followed by quahogs, averaging \$7.78/pound, sea scallops at \$6.61/pound, and lobster at \$5.28/pound. These figures include all ports in Rhode Island, and include species targeted both within and outside of the SAMP area, including Narragansett Bay. Of the species listed, all but oysters and quahogs are currently fished for within the Ocean SAMP area.

**Table 38. Top landed species in Rhode Island for 2007 by value
(NMFS, Fisheries Statistics Division 2009a)**

SAMP area commercially important species highlighted

Note: this table will be updated to 1999-2008 pending release of updated data from NMFS.

Data on landings values by port are based on the NOAA Fisheries commercial dealer weigh out data, which includes the pounds landed and sold to the dealer, and the total price paid for each species.

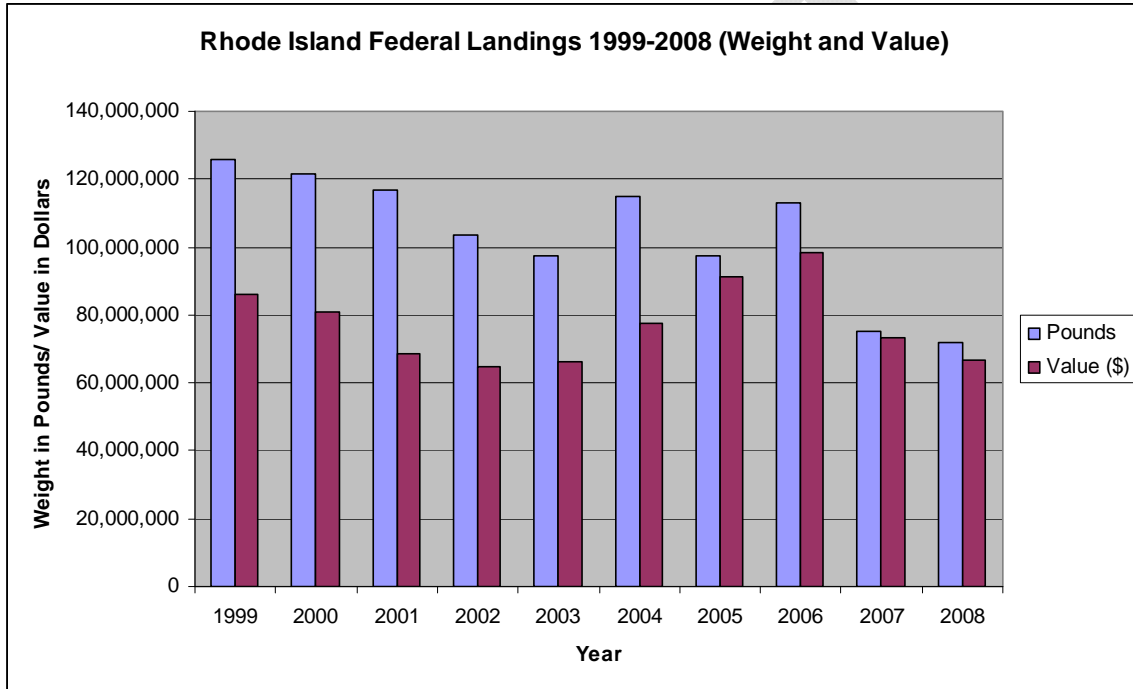
SPECIES	Pounds	Dollars	Price per Pound
<i>Longfin Squid (Loligo)</i>	15,872,735	13,426,037	0.85
<i>Lobster</i>	2,301,390	12,146,415	5.28
<i>Sea Scallop</i>	1,356,839	8,962,836	6.61
Northern Quahog	652,896	5,080,342	7.78
<i>Summer Flounder</i>	1,516,995	4,416,195	2.91
<i>Goosefish (Monkfish)</i>	3,120,690	3,532,837	1.13
<i>Scup</i>	3,934,411	2,783,083	0.71
<i>Winter Flounder</i>	1,168,607	2,390,046	2.05
<i>Silver Hake (Whiting)</i>	4,432,279	2,151,692	0.49
Other Shellfish	7,846,502	1,916,529	0.24
Softshell Clams	269,665	1,764,256	6.54
Eastern Oyster	88,107	1,608,892	18.26
Rock Crab	2,157,225	1,195,718	0.55
<i>Mackerel</i>	4,242,105	1,182,111	0.28
Jonah Crab	2,056,799	1,179,276	0.57
<i>Black Sea Bass</i>	356,929	1,099,769	3.08
<i>Cod</i>	635,171	996,279	1.57
<i>Atlantic Herring</i>	7,537,170	981,869	0.13
Other Clams or Bivalves	1,654,233	913,521	0.55
<i>Yellowtail Flounder</i>	428,759	795,263	1.85
<i>Striped Bass</i>	240,658	779,472	3.24
<i>Little Skate</i>	7,466,995	646,874	0.09
<i>Butterfish</i>	776,117	474,282	0.61
<i>Skates</i>	2,056,767	474,143	0.23
Haddock	342,996	452,192	1.32
Channeled Whelk	117,353	334,088	2.85
Witch Flounder (Grey Sole)	120,708	246,692	2.04
<i>Bluefish</i>	635,641	213,605	0.34
<i>Yellowfin Tuna</i>	55,362	138,870	2.51
Plaice	101,585	134,078	1.32
Red Hake	396,712	118,830	0.30
<i>Tautog</i>	63,489	114,110	1.80

Spiny Dogfish	525,139	103,641	0.20
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- Figure 36 below shows trends in landings and landings value in Rhode Island for the years 1999-2008. The dollar values here are nominal values only, and not adjusted for inflation, and therefore are weighted toward the more recent years. Landings have decreased over that time period, while the landings values have seen less fluctuation.

Figure 36. Rhode Island commercial fish landings by value, 1999- 2008
(NMFS, Fisheries Statistics Division 2009a)

Note: dollar values are not adjusted for inflation



540.1.1 Point Judith

- Clay et al. (2008) report that in 2006, there were 168 vessels with federal permits in Point Judith, and the total federal landings value in Point Judith was \$46,947,791 (see Table 39). The most valuable federally managed group of species was squid, mackerel, and butterfish (combined into one group for management purposes), with a 2006 landings value of \$13,188,211, followed by lobster, with landings of over \$8.6 million (see Table 40).¹⁹

¹⁹ Clay et al. 2008 represents the most recently published and best available data on port-specific landings and value.

Table 39. Federal vessel permits and landings value between 1997 and 2006 for Point Judith/Narragansett (Clay et al. 2008)

Year	# Vessels	Value of landings in Point Judith (\$)
1997	181	47,529,746
1998	175	42,614,251
1999	181	51,144,479
2000	184	41,399,853
2001	186	33,550,542
2002	179	31,341,472
2003	173	31,171,867
2004	174	36,016,307
2005	171	38,259,922
2006	168	46,947,791

Table 40. Dollar value of landings of federally managed groups of species for Point Judith (Clay et al. 2008)

	Average from 1997 - 2006	2006 only
Squid, Mackerel, Butterfish	11,298,781	13,188,211
Lobster	11,022,301	8,675,086
Summer Flounder, Scup, Black Sea Bass	4,718,136	6,495,568
Smallmesh Groundfish ²⁰	2,816,677	1,799,479
Monkfish	2,687,563	2,110,227
Largemesh Groundfish ²¹	2,451,647	3,383,452
Other ²²	2,056,576	2,697,425
Scallop	1,457,702	7,420,396
Skate	618,033	604,990
Herring	470,065	376,506
Tilefish	230,142	32,985
Bluefish	112,378	118,466
Dogfish	48,031	45,000
Red Crab	9,593	0

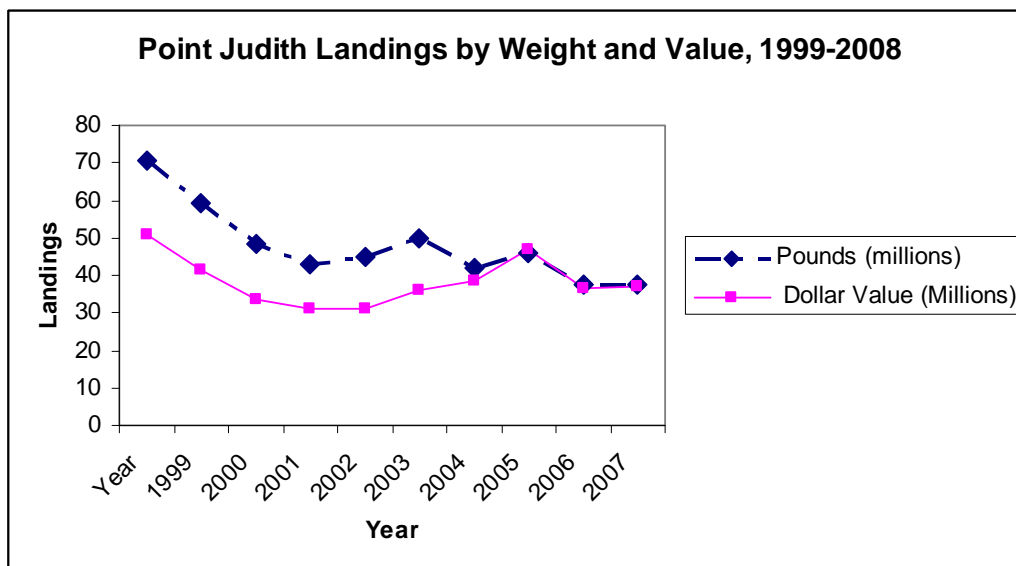
2. Figure 37 shows Point Judith commercial landings by weight and value from 1999-2008. The dollar values here are nominal values only, and not adjusted for inflation, and therefore are weighted toward the more recent years. The landings by weight indicate that whereas landings declined from 1999-2001, they have since remained fairly consistent.

²⁰ Smallmesh Multi-Species: red hake, ocean pout, mixed hake, black whiting, silver hake (whiting)

²¹ Largemesh groundfish: cod, winter flounder, witch flounder, yellowtail flounder, American plaice, sand-dab flounder, haddock, white hake, redfish, and pollock

²² "Other" species includes any species not accounted for in a federally managed group, including species managed at the state level

Figure 37. Point Judith Landings by Weight and Value, 1999-2008 (NMFS 2009a)
Dollar values not adjusted for inflation.



540.1.2 Newport

1. Clay et al. (2008) report that in 2006, there were 48 vessels with federal licenses listing Newport as their home port, and the total value of landings was \$20,837,561 (see Table 41).²³ The most valuable species landed in Newport in 2006 was scallops, with a landed value of \$13,267,494, followed by lobster, worth just under \$3 million (Clay et al. 2008) (see Table 42).

Table 41. Federal vessel permits and landings value between 1997 and 2006 for Newport (Clay et al. 2008)

Year	# Vessels	Value of landings in Newport (\$)
1997	52	7,598,103
1998	52	8,196,648
1999	52	8,740,253
2000	59	8,296,017
2001	52	7,485,584
2002	55	7,567,366
2003	52	9,082,560
2004	52	8,402,556
2005	54	14,281,505
2006	48	20,837,561

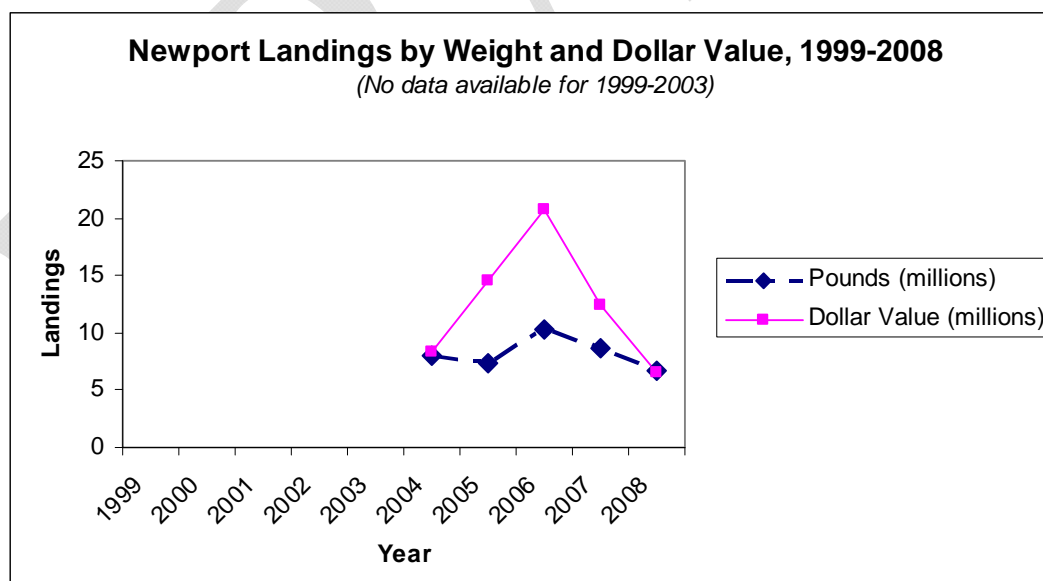
²³ Clay et al. (2008) represents the most recent and best available data on port-specific landings and value.

Table 42. Dollar value for landings of federally managed species for Newport (Clay et al. 2008)

	Average from 1997-2006 (\$)	2006 only (\$)
Lobster	2,758,908	2,971,680
Scallop	2,528,448	13,267,494
Squid, Mackerel, Butterfish	1,425,947	1,315,229
Largemesh Groundfish²⁴	1,039,962	445,273
Monkfish	878,265	1,068,547
Summer Flounder, Scup, Black Sea Bass	739,880	815,918
Other²⁵	334,103	401,779
Smallmesh Groundfish²⁶	179,296	43,165
Skate	58,481	224,184
Herring	42,538	267,164
Dogfish	26,441	6,037
Red Crab	15,560	0
Bluefish	11,759	9,878
Tilefish	9,230	1,213

- Figure 38 shows Newport commercial landings and value from 1999-2008. The dollar values are nominal values only and are not adjusted for inflation, and therefore are weighted toward the more recent years. Whereas the value of Newport’s landings seems to have fluctuated, the weight of landings stayed relatively consistent from 2004-2007.

Figure 38. Newport Landings by Weight and Dollar Value, 1999-2008 (NMFS 2009a)



²⁴ Largemesh groundfish: cod, winter flounder, witch flounder, yellowtail flounder, am. plaice, sand-dab flounder, haddock, white hake, redfish, and pollock

²⁵ “Other” species includes any species not accounted for in a federally managed group, including species managed at the state level

²⁶ Smallmesh Multi-Species: red hake, ocean pout, mixed hake, black whiting, silver hake (whiting)

- Figure 39 and Figure 40 track the ranking of Point Judith and Newport amongst all major U.S. fishing ports by both landings value and pounds landed. Point Judith has steadily been declining in ranking of pounds landed since 1998 and in landings value, although landings value has fluctuated more than pounds. The rank of Point Judith did climb in 2008 from 21st to 18th in value of landings, and from 24th to 21st in pounds. Newport did not appear in the rankings for 1999-2003. Newport climbed significantly in the rankings for both pounds landed and landings value for 2006, but declined again in 2007. Data for Newport for 2008 were not available (NMFS 2009a).

Figure 39. Ranking by pounds of commercial fishery landings at major U.S. ports, 1999-2008 (NMFS 2009a)

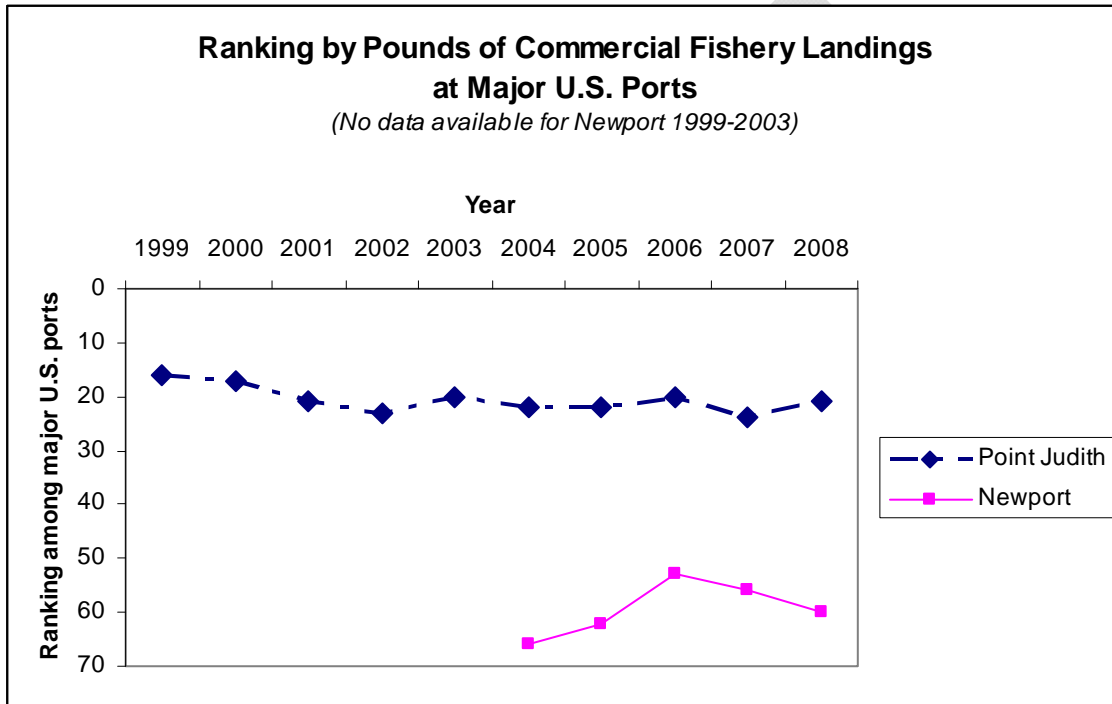
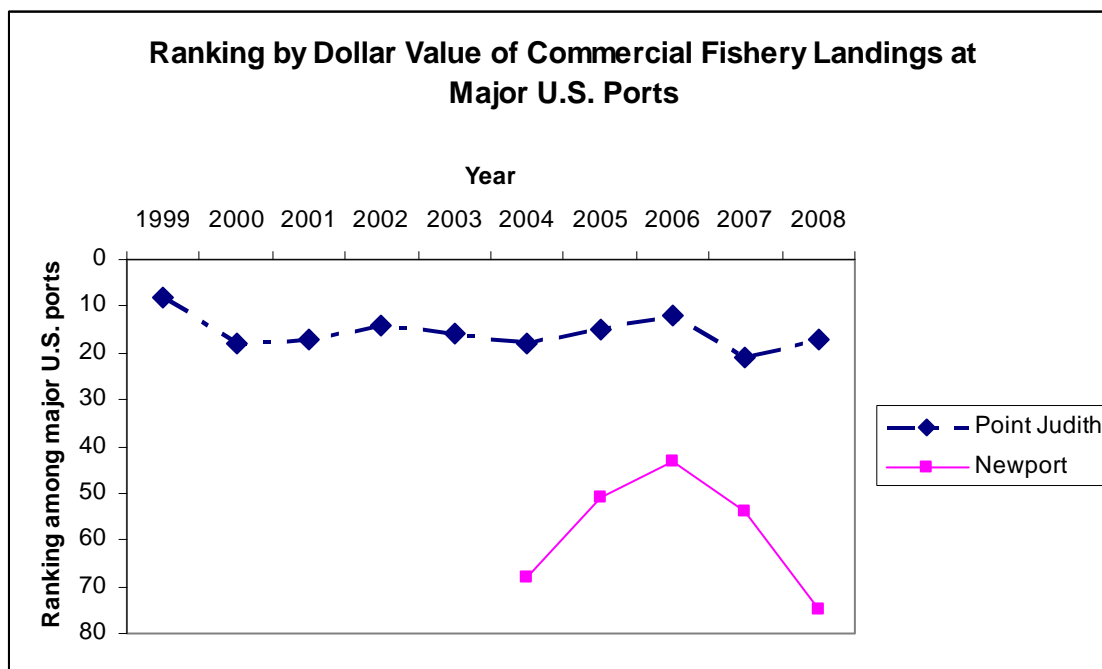


Figure 40. Ranking by dollar value of commercial fishery landings at major U.S. ports, 1999-2008 (NMFS 2009a)



4. While commercial fisheries landings have great value in themselves, the commercial fishing industry has a broader effect on Rhode Island’s economy through the jobs, income, and sales associated with the commercial fishing industry. However, accurately assessing the economic impact of the state’s commercial fishing industry is difficult because of a variety of reasons, including the fact that many fishermen are self-employed and fishing vessels do not always land their catch in the same state in which they are home ported. For this reason, estimates of the economic impact of commercial fishing vary by study. One 2008 study analyzed 2006 landings and employment data and determined that the RI commercial fishing industry represents approximately 1700 jobs and nearly \$98 million in wages, and accounted for \$11-18 million in vessel operation costs and another \$9-15 million in vessel maintenance costs. In total, this study found that the state’s commercial fishing industry is responsible for at least \$100 million in economic activity each year (RI Economic Monitoring Collaborative 2008).
5. A 2008 NMFS fisheries economic study found that the estimated total sales impacts from the Rhode Island commercial fishing industry were approximately \$705,938,000, and the estimated income impacts from this industry state-wide totalled \$378,396,000 (see Table 43). The majority of economic impacts in both areas came from the resulting impacts on the retail sectors of seafood sales. Commercial harvesting itself also provided significant economic impacts to the economy, with more than \$75 million in income impacts to the state, and over \$3 million in employment impacts (NMFS 2008a).²⁷ Once again, because it is not feasible to determine the amount or

²⁷ This NMFS study, *Fisheries Economics of the United States 2006*, is at the time of this writing the most updated and best available data on the economic impact of commercial fishing throughout the region.

value of landings originating within the SAMP area, it is impossible to determine what percentage of these impacts can be attributed to fishing activity and resources found within the SAMP area.

**Table 43. Economic Impacts of Commercial Fishing Industry in Rhode Island in 2006
(NMFS 2008a)**

	Sales Impacts	Income Impacts	Employment Impacts
Commercial Harvesters	\$171,075,000	\$75,223,000	\$3,308,000
Seafood Processors and Dealers	\$50,924,000	\$18,474,000	\$465,000
Seafood Wholesalers and Distributors	\$97,988,000	\$50,549,000	\$947,000
Retail Sectors	\$385,951,000	\$234,149,000	\$10,246,000
Total Impacts	\$705,938,000	\$378,396,000	\$14,966,000

6. A 2009 NMFS economic study of marine-related industries (Thunberg 2009) provides additional insight into the broader economic impacts of commercial fishing. According to this study, the number of establishments in Rhode Island involved in seafood commerce was 112 in 1999, and declined to 92 in 2005 (see Table 44).²⁸ Seafood commerce includes commercial fishing, seafood dealers, seafood processors, and retail seafood markets. The number of employees in these establishments was 2,291 in 1999, and fell to 1,925 by 2005 (see Table 44). In 2005, 68.0% of employment in the seafood commerce sector was made up of commercial fishing employees, 16.2% was made up of seafood dealers, 14.0% was in the processing sector, and 7.3% was in seafood retail. There were a total of 1,211 sole proprietors engaged in fishing in Rhode Island in 2005, and Rhode Island fishermen in sole proprietorships earned more than the average for the Northeast region. At the same time, wage-based income was higher for fishermen than income earned through a sole proprietorship in Rhode Island, but lower in many other Northeast states. The consumer price index adjusted annual fishing wages in Rhode Island in 2005 averaged \$31,546, while the adjusted average receipts for sole proprietorships in 2005 were \$27,954 (Thunberg 2009).

**Table 44. Total Number of Rhode Island Seafood Commerce Establishments and Employees
(1999-2005) (Thunberg 2009)**

Year	Number of Establishments	Number of Employees
1999	112	2,291
2000	110	2,240
2001	112	2,235
2002	104	2,057
2003	104	2,225
2004	105	2,057
2005	92	1,925

²⁸ This NMFS study, *Trends in Northeast Region Marine Industries* (Thunberg 2009) is based on data through 2005 and provides the most recent and best available data on commercial fishing-related businesses in RI.

7. This 2009 NMFS study also analyzed fishing-related employment in Rhode Island and found in New England, Bristol, Newport, and Washington Counties all had a fishing quotient higher than one, meaning fishing employment in these counties is higher than average, and these three counties would be disproportionately affected by a reduction in fishing employment. In 2005, the number of fishing employees and sole proprietorships in Bristol County was 76; in Newport County, 198; and in Washington County, 176 (Thunberg 2009).

8. NMFS further analyzed employment at seafood dealer establishments and found that in 2005, total employment in Rhode Island in the seafood dealer sector was 206 at 32 seafood dealer establishments. Rhode Island had as many as 66 seafood dealer establishments in 1993, but this number declined steadily through the 1990s and early 2000s. Overall, Rhode Island had more residents employed in seafood dealers as a percentage of all employment state-wide than the average for most Northeast states, and Newport and Washington Counties had the highest dependence on seafood dealer employment, with 61 employees in eight establishments in Newport County, and 70 employees in 12 establishments in Washington County in 2005 (Thunberg 2009) (see Table 45).

9. NMFS also investigated seafood processing establishments and found that Rhode Island had seven such businesses in 2005, employing 270 people. Like for seafood dealers, the percentage employment in seafood processing is generally higher in Rhode Island than the average employment in the sector for the Northeast. In 2005, Bristol County had two seafood processors with 192 employees, Newport County had two seafood processors with 63 employees, and Washington County had one processor with two employees. Rhode Island had 31 retail seafood markets in 2005 with 140 employees, which, again, was higher than the average employment for the Northeast (Thunberg et al. 2009) (see Table 45).

Table 45. Fisheries Sector Employment Impacts – 2005 (Thunberg 2009)

Sector		Bristol County	Newport County	Washington County	RI Total
Seafood Dealers	Number of Establishments	N/A	8	12	32
	Employees	N/A	61	70	206
Seafood Processors	Number of Establishments	2	2	1	7
	Employees	192	63	2	270
Retail Seafood Market	Number of Establishments	3	3	5	31
	Employees	5	23	34	140

540.2 Economic Impact of Recreational Fishing

1. While recreational fishing is different than commercial fishing in that fish caught are not landed and sold on the market, it nonetheless has a significant economic impact in the state of Rhode Island. Unlike commercial fishing, the value of recreational fishing lies in the act of fishing itself, and the expenditures associated with that act. As noted above in

section 530.7.2, recreational fishing catch, effort, and associated economic impact are generally more difficult to characterize because of the lack of data collected by state and federal regulatory agencies. Estimates of the economic impact of recreational fishing are typically based on surveys administered to a sampling of recreational fishermen and extrapolated to a larger population, combined with analysis of the businesses (i.e. tackle shops and boat manufacturers) associated with recreational fishing. Results of these studies tend to vary widely depending on the sample size and location, methods, and data sources used. For these reasons, all recreational fishing data should be regarded with caution and should be viewed as estimates, rather than verifiable facts.

2. Several studies have attempted to extrapolate from survey results to create estimates of the economic impact of recreational fishing in Rhode Island. One such study was conducted by NMFS in connection with the Marine Recreational Fisheries Statistics Survey (MRFSS) program, discussed above in section 530.7.2. Economic data on fishing expenditures were gathered from an economic survey added on to the traditional MRFSS survey; this was performed in 2006 (Gentner and Steinback 2008).²⁹ Other economic impact studies of RI recreational fishing include one commissioned by the Rhode Island Saltwater Anglers Association (RISAA) which incorporated 2006 angler intercept survey results as well as MRFSS and other pre-existing data sets (Ninigret Partners 2007), and one conducted by the U.S. Fish and Wildlife Service in 2006. Together, these studies represent the best available and most up-to-date recreational fishing economic impact data for Rhode Island; results of each study are summarized below. As is the case for commercial fishing data, it is infeasible to directly apportion a percentage of recreational fishing activity to within the SAMP area based on the available data. In addition it should be noted that the discrepancy between surveys and the lack of clear survey methods make recreational fisheries economic data difficult to compare with commercial fisheries economic data.
3. The most recent available recreational fishing economic data from NMFS are summarized in *Fisheries Economics of the United States, 2006* (NMFS 2008a) and detailed in Gentner and Steinback (2008). In this study, economic intercept surveys were added onto the traditional MRFSS survey methodology discussed above in section 530.7.2. This survey includes direct impacts, which occur when anglers spend money at fishing-related businesses, indirect impacts, based on expenditures by the fishing-related businesses on supplies and operating costs for their business, and inducted impacts, which occur when employees in the direct and indirect sectors make purchases as a part of normal household consumption. The resulting estimates of the multiplier effects from these activities represent the impacts from saltwater sportfishing expenditures to the economy (Gentner and Steinback 2008). The data include expenditures by both residents and non-residents; expenditures by non-residents are higher in Rhode Island than those for residents, typically because they have to travel further and are more likely to stay overnight in the state, producing an overall net increase in economic impacts from saltwater recreational fishing to the state (Gentner and Steinback 2008).

²⁹ A prior study was conducted in 1998 and published in 2004 (Steinback, Gentner, and Castle 2004). NMFS has conducted an updated study based on 2008 data, but at the time of this writing, study results are not yet available.

4. This study found that in 2006, recreational anglers spent an estimated \$182,606,000 on recreational fishing. This figure includes both trip expenditures and durable equipment expenditures. This study estimated that fishermen spent an estimated \$60,412,000 on fishing trips; Rhode Island residents fishing in-state spent \$18,727,000, and non-residents fishing in Rhode Island spent \$41,685,000. This study also found that total durable equipment expenditures for recreational fishing in Rhode Island, including fishing tackle, other equipment, boats, and the vehicles and second home expenses related to recreational fishing, at \$122,194,000. At over \$55 million, fishing tackle represents the greatest expenditure for recreational fishermen. In addition, because of the costs associated with owning and operating a boat, boat-based fishing is a significant economic driver within the state, with \$11 million in expenses by residents and an additional \$12 million by non-residents. . See Table 46 and Table 46 for more information.

Table 46. Angler Trip Expenses, 2006 (NMFS 2008a)

Fishing Mode	Expenditures- non-residents	Expenditures – residents
Private Boat	\$11,858,000	\$11,130,000
Shore	\$25,522,000	\$6,634,000
For-Hire	\$4,305,000	\$963,000
Total	\$41,685,000	\$18,727,000

Table 47. 2006 Durable Equipment Expenditures, 2006 (NMFS 2008a)

Durable Equipment	Expenditure
Fishing Tackle	\$55,326,000
Other Equipment	\$17,367,000
Boat Expenses	\$22,042,000
Vehicle Expenses	\$25,660,000
Second Home Expenses	\$1,799,000
Total Durable Equipment Expenditures	\$122,194,000

5. This study also estimated that in 2006, the total impact from RI marine recreational fishing was \$166,869,000 (see Table 48). This includes both resident and non-resident activity. The 2006 estimated value added for Rhode Island based on expenditures was roughly \$82 million, and the 2006 income impact was estimated at over \$52 million. This survey further estimated that 1,476 jobs in Rhode Island are the result of expenditures on marine recreational fishing, of which 1,001 are the result of direct expenditures (Gentner and Steinback 2008).

Table 48. 2006 Economic impacts from Recreational Fishing in Rhode Island
(Gentner and Steinback 2008)

Impact Type	Resident Status	Expenditures	Direct Impact	Indirect Impact	Induced Impact	Total Impact
Output (\$1,000)	Resident	\$75,823	\$50,586	\$14,441	\$13,688	\$78,684
	Non-Resident	\$106,783	\$57,765	\$14,913	\$15,506	\$88,184
	Total	\$182,606	\$108,351	\$29,324	\$29,194	\$166,869
Value Added	Resident	\$75,823	\$21,312	\$8,261	\$8,394	\$37,967

(\$1,000)	Non-Resident	\$106,783	\$26,535	\$7,916	\$9,628	\$44,079
	Total	\$182,606	\$47,847	\$16,177	\$18,022	\$82,046
Income (\$1,000)	Resident	\$75,823	\$15,247	\$4,964	\$4,503	\$24,714
	Non-Resident	\$106,783	\$17,588	\$4,834	\$5,285	\$27,707
	Total	\$182,606	\$32,836	\$9,798	\$9,787	\$52,422
Employment (jobs)	Resident	75,823	414	102	123	639
	Non-Resident	106,783	587	110	140	836
	Total	\$182,606	1,001	212	263	1,476

6. A prior NMFS study using 1998 survey data (Steinback et al 2004) also assessed the economic impact of recreational fishing in RI. This study indicated that recreational fishing supported 1,068 jobs and the total economic impact of recreational fishing expenditures exceeded \$93 million (2000 dollars). Note that this figure is not inflation-adjusted and therefore cannot be directly compared with the 2006 data presented above. While small methodological changes make it difficult to compare between this and the current study on a state-by-state basis, Gentner and Steinback (2008) indicate that for the nation as a whole, recreational fishing expenditures have increased 79% in comparison to inflation-adjusted estimates for 2000 (Gentner and Steinback 2008).

7. Another survey based on 2006 survey data, the U.S. Fish and Wildlife Service (FWS) National Survey of Fishing, Hunting, and Wildlife Associated Recreation, estimated a total of 158,000 anglers fishing in Rhode Island, of which 82,000 were from out of state³⁰. These figures, which are much more conservative estimates than those provided by the MRFSS program (see section 530.7.2 above), include both saltwater and freshwater fishing – saltwater fishing only had an estimated 122,000 anglers. This survey places the total recreational fishing-related expenditures in the state of Rhode Island at \$153,694,000 for both fishing trip and equipment expenses. This total includes both saltwater and freshwater fishing for an average of \$968 per angler. When only saltwater fishing is considered, the total expenditures are placed at \$115,913,000, a considerably lower estimate than for the MRFSS program (U.S. Fish & Wildlife Service 2006). There are a few reasons why the NMFS estimates are so much higher than the USFWS survey. The NMFS survey estimates much higher rates of participation in marine recreational fishing, in part because of differences in sampling procedures. The NMFS survey targets marine anglers specifically, as opposed to both salt and freshwater fishing. Additionally, the NMFS survey contains many more expenditure categories than does the USFWS survey (Gentner and Steinback 2008).

8. A 2007 recreational fishing economic impact study commissioned by RISAA incorporated results from an intercept study as well as pre-existing datasets from numerous other sources including NMFS (1998 data summarized in Steinback et al 2004) and a 2001 survey conducted by the FWS. This study found that the annual direct expenditures of RI recreational saltwater anglers are \$70 million, and that RI recreational fishing has a total economic impact of \$160 million (Ninigret Partners 2007). These

³⁰ This U.S. Fish and Wildlife Service survey is conducted every five years.

figures are more conservative than those included in the NMFS and FWS studies described above; this may be due to the fact that this study included older survey data than was included in the above-mentioned studies.

DRAFT

Section 550: Impacts of Existing Activities and Trends on Fisheries Resources and Habitats

1. By definition, fishing impacts fisheries resources. Other existing activities that will affect fisheries and fish habitat include, but are not restricted to: coastal development; introduced species; marine transportation; and marine fisheries diseases (Johnson et al. 2008). These impacts are discussed below.³¹
2. Potential future uses of the SAMP area, which may include offshore renewable energy development or other activities, may also have impacts on fisheries resources. See *Chapter 8: Renewable Energy* and *Chapter 9: Other Future Uses* for further discussion of these issues.

550.1 Fisheries and Overfishing

1. A significant impact on fisheries resources in the SAMP area comes from fishing activity. Fishing can have both primary and secondary impacts on fish populations and species assemblages, including population declines from overfishing (defined in the Magnuson Stevens Fishery Conservation and Management Act as fishing at a rate or level or mortality that jeopardizes the capacity of a fishery to produce the maximum sustainable yield on a continuing basis) and from shifts in community dynamics.
2. At present, seven of the species of importance to commercial and recreational fisheries are either listed as overfished or overfishing is occurring on the stock (Atlantic cod, American lobster, bluefin tuna, tautog, winter flounder, winter skate, and yellowtail flounder). Many of the other species found within the SAMP area have been in the past or are in danger of becoming overfished. Overfishing can lead to a reduction in recruitment, or of fish growing large enough and old enough to spawn, as well as to a decline in the average size of targeted species (e.g. Collie et al. 2008; Fogarty and Murawski 1998).³²
3. Fishing can change the species composition in the food web. The intense harvest of certain stocks will change the ecological balance of an area by causing the decline of that stock; that stock's decline may in turn have an impact on species which relied on the depleted stock for food, or have an impact on other species which become the new food source for hungry predators. For example, on Georges Bank, as groundfish populations have declined, dogfish and skate populations, which target similar prey, exploded (Fogarty and Murawski 1998). Likewise, a decline in cod populations in the North Atlantic has led to increased abundance of certain invertebrates such as lobster and crab that are commonly eaten by cod. In Narragansett Bay and in at least some parts of the SAMP area, it has been demonstrated that the species composition has shifted from one

³¹ Johnson et al. (2008) also list coastal-based issues including the alteration of freshwater systems, agriculture, and the chemical and physical effects from water intake and discharge facilities. These issues are not enumerated here because they primarily impact the near-shore environment, and are less relevant to the offshore areas of the SAMP. Additionally, Johnson et al. (2008) have listed energy-related activities and dredging and disposal activities as potentially impacting fish habitat. These activities are discussed further in *Chapter 9: Other Future Uses*.

³² It should be noted that a stock can be overfished with overfishing not occurring, or conversely, overfishing can occur on a stock that has not yet been found to be overfished.

dominated by benthic fish species to one dominated by pelagic fish and benthic invertebrates, in part because of the impact of fishing on benthic fish species (Collie et al. 2008). See *Chapter 2: Ecology of the SAMP Area* for further discussion of this shift.

4. Fishing activity can also impact fish habitat, particularly through the use of bottom fishing gear. Trawls and dredges have been found to physically damage the bottom and the benthic communities living there by damaging or removing the epifaunal species (such as sponges, corals, and tube worms) living in the bottom that provide habitat for other species, as well as providing food for fish species and shelter for juveniles. The particular effects will depend on the sediment type, the sensitivity of benthic organisms to disturbance, and the type of fishing gear being used. Some soft-sediment habitats, such as sand and mud, may be able to recover fully within a year, while other bottom types may take longer (Collie et al. 2004).

550.2 Coastal development

1. Threats to fish habitat in the SAMP area from coastal development primarily result from the discharge of nonpoint source pollution and urban runoff, and specifically the introduction of pathogens, petroleum products, heavy metals, pesticides, and other pollutants that can affect marine organisms, even in offshore environments. These pollutants may sometimes have direct toxic effects on fish, but are more likely to have sublethal effects which may inhibit the development and reproduction of marine organisms. Metals, for example, including mercury, lead, copper, and cadmium, can be lethal to fish at high concentrations, and may also produce effects such as reduced hatch rates of eggs, increased larval mortality, developmental problems in larvae, and endocrine disruption. While many of these problems may not have a significant effect on many marine organisms, metals as well as other compounds bioaccumulate, moving up the food chain through trophic levels resulting in higher and more damaging concentrations in top predators, as well as causing health problems in human consumers of fish (Johnson et al. 2008).
2. Eutrophication resulting from nutrient loading can also be a threat, particularly to the inshore portions of the SAMP. These threats can also impact sensitive estuarine nursery and spawning areas, including Narragansett Bay, of the fish species found in the SAMP area (Johnson et al. 2008).

550.3 Introduced species

1. The introduction of nonnative species is another threat to fish and fish habitat. Introduced species may include finfish, shellfish, plankton, bacteria, viruses, and pathogens. Introduced species can cause alterations to habitat, species communities, species diversity, and food webs, as well as introducing diseases, affecting the health of native species, and affecting water quality. For example, the green crab, one of the most common crustaceans in New England waters, is an introduced species from Europe that grazes on submerged aquatic vegetation and preys on newly settled winter flounder. *Didemnum* is an invasive tunicate that has colonized parts of Georges Bank as well as many coastal areas in New England. This benthic filter-feeder forms dense mats along

the seafloor that prevent the settlement of other benthic organisms, smother benthic organisms beneath it, and reduce food availability for juvenile scallops and groundfish. *Didemnum* also has the ability to change the benthic community structure; it has been observed to transform heterogeneous gravel habitat into a homogeneous tunicate mat, reducing important habitat for species such as cod, haddock, and scallops. The changes to the benthic habitat that occur from bottom trawling and scallop dredging are likely to contribute to the spread of *Didemnum* (Lengyel et al. 2009). Nonnative species are likely to be introduced through the ballast water of ships coming into or passing through the area from elsewhere, or through aquaculture operations (Johnson et al. 2008).

2. Introduced species are discussed in more detail in *Chapter 2: Ecology of the SAMP Area*.

550.4 Marine Transportation

1. There is a great deal of commercial shipping through the SAMP area, and this activity may have a variety of impacts on fisheries resources. Commercial shipping may create habitat disturbances by disturbing sediment when operating close to shore, in shallow waters, or when anchoring. It may also increase underwater noise, which may affect some fish species (see *Chapter 8: Renewable Energy* for further discussion). Vessel operations may also increase the likelihood that invasive species or pollutants, such as petroleum products, are introduced into the environment. Much of the SAMP area shipping traffic involves the movement of petroleum products. While oil spills are infrequent, such spills can have a major impact on marine species and on habitat. These impacts can disrupt benthic community composition and oil can persist in sediments for years after a spill. In addition, the noise generated by commercial ship traffic can adversely affect fishery resources, impacting fish spawning, migration, and recruitment behaviors (Johnson et al. 2008). In January 1996, the *North Cape* barge ran aground off South Kingstown, in the SAMP area, and spilled approximately 828,000 gallons of home heating oil into Block Island Sound and the South County coastal salt ponds. The result was a significant loss of lobster, finfish, surf clams, seabirds, and other species, and significant impacts on the commercial fishing and lobstering as well as recreational fishing industries in the state (NOAA General Counsel for Natural Resources 2010). See *Chapter 7: Marine Transportation, Navigation, and Infrastructure* for further discussion.

550.5 Dredged Material Disposal

1. The disposal of dredged materials offshore involves environmental effects beyond those produced in the dredging process. The U.S. Army Corps of Engineers disposes approximately 65% of its dredged materials in open waters. For dredged material to be disposed of offshore, it must be demonstrated that the sediment is compatible with the sediment at the disposal site, and that the disposal will not disrupt the benthic habitat or communities (Johnson et al. 2008). Yet the disposal of dredged material can still have a significant impact. Benthic organisms may be buried in the process, and more mobile species may leave the area. Recolonization may increase the occurrence of opportunistic species. These processes may affect fish by reducing prey availability. Dumping may change the biological and chemical characteristics of the sediment, and will temporarily increase the turbidity of the water column. The increased volume of suspended sediments

is likely to push some fish out of the area, may affect foraging patterns, and can even cause injury or death. Sedimentation may also affect the viability of fish eggs and larvae. On the other hand, some species, including lobster and winter flounder, have been found to be attracted to dredge disposal sites (Johnson et al. 2008). The disposal of dredged material can also result in a release of contaminants, making contaminants biologically available to organisms in the water column or through the food chain. However, this is only likely to occur in trace amounts, as generally the disposal of toxic materials through offshore dumping is prohibited (Johnson et al. 2008).

550.6 Marine Debris

1. Marine debris is an issue in the SAMP area as it is in the rest of the world's oceans. Marine debris may be anything accidentally or intentionally discarded that makes its way into the ocean, and can include various types of plastics, such as bags, bottles, or fishing gear. One of the major impacts from marine debris is the entanglement of marine wildlife, including fish, causing injury or death. A particularly relevant problem for the SAMP area may also be the impact of ghost gear, or lost fishing gear, that continues to catch fish long after it has been lost.

550.7 Marine Fisheries Diseases

1. Lobsters in Rhode Island, Connecticut, and southeastern Massachusetts waters have in recent years become infected with an epizootic shell disease, caused by bacteria that invade the lobster's shell through its pores. The severity of shell disease ranges from black spots that develop on the shell to holes in the shell that cause the shell and membrane to fuse together, which can result in the death of the individual. While shell disease does not affect the lobster's meat, it makes the shell unattractive and difficult to sell, and has had a significant impact on the lobster industry in Rhode Island. While the source of the shell disease is still unknown, some studies point to alkylphenols, a byproduct of many industrial sources from detergents to surfactants. These substances may be interfering with the animal's hormonal system and causing it to molt too early (Somers 2005). It is almost certain that one or more environmental stressors are driving the widespread appearance of shell disease. Approximately thirty percent of the lobsters in southern New England are affected by shell disease, although the disease is not contagious between lobsters. Shell disease affects female lobsters more severely than males, because females go longer between molting periods while bearing eggs. This is thus likely to have an effect on the population (Cobb and Castro 2006). Marine diseases are discussed further in *Chapter 2: Ecology of the SAMP Area*.
2. Striped bass in the Atlantic, and particularly in Chesapeake Bay, have recently has a high prevalence of mycobacteriosis. This chronic wasting disease is caused by the bacteria *mycobacterium*, and can result in symptoms including tumors, external lesions, swelling of the eyes, emaciation, and stunted growth. Mycobacteria can infect humans as well, and can be passed along to fishermen or other individuals who handle striped bass (Jacobs et al. 2002). It is estimated that as many as 60 percent of striped bass within the Chesapeake have this disease. It is not known how many die from the disease, or if any recover, although it is believed to increase mortality of the species, whether by killing the fish

directly or by making them more susceptible to other sources of mortality. As striped bass are a migratory species, the disease is likely to be found in striped bass within the SAMP area as well, although the disease is most prevalent within the Chesapeake (Blankenship 2008).

550.8 Global Climate Change

1. Global climate change is having, and will likely continue to have, significant impacts on fisheries resources. Temperature changes can affect the location and timing of spawning, which in turn can impact the growth and survival of commercially important fish species. The warming water temperatures are also likely to cause shifts in distribution, with species moving further north or into deeper waters. Some species important to Rhode Island commercial fisheries, such as cod and lobster, may shift their range out of the SAMP area, while other species found more typically to the south may become more abundant off Rhode Island. See *Chapter 3: Global Climate Change* for further discussion.

DRAFT

Section 560: Policies and Standards

560.1 Policies

1. The commercial and recreational fishing industries are of vital economic, social, and cultural importance to Rhode Island's fishing ports and communities. Commercial and recreational fisheries are also of great importance to Rhode Island's economy and to the quality of life experienced by both residents and visitors. The Council finds that other uses of the SAMP area could potentially displace commercial or recreational fishing activities or have other adverse impacts on commercial and recreational fisheries. The Council's policy is to protect commercial and recreational fisheries within the SAMP area from the adverse impacts of other uses. The Council shall prohibit any other uses or activities that would significantly impact or destroy these fisheries.
2. The Council recognizes that finfish, shellfish, and crustacean resources and related fishing activities are managed by a host of different agencies and regulatory bodies which have jurisdiction over different species and/or different parts of the SAMP area. Entities involved in managing fish and fisheries within the SAMP area include, but are not limited to, the Atlantic States Marine Fisheries Commission, the RI Department of Environmental Management, the RI Marine Fisheries Council, the NOAA National Marine Fisheries Service, the New England Fishery Management Council, and the Mid-Atlantic Fishery Management Council. The Council recognizes the jurisdiction of these organizations in fishery management and will work with these entities to protect fisheries resources.
3. The Council will appoint a standing Fishermen's Advisory Board (FAB) which shall provide advice to the Council on the siting and construction of other uses in marine waters. The FAB will be comprised of six members, one representing each of the following fisheries: bottom trawling; scallop dredging; gillnetting; lobstering; party and charter boat fishing; and recreational angling. FAB members shall serve four-year terms and will serve no more than two consecutive terms. The Council shall provide to the FAB a semi-annual status report on Ocean SAMP area fisheries-related issues, including but not limited to those of which the Council is cognizant in its planning and regulatory activities, and will notify the FAB in writing concerning any project in the Ocean SAMP area. The FAB shall meet not less than semi-annually and on an as-needed basis to provide the Council with advice on the potential adverse impacts of other uses on commercial and recreational fishermen and fisheries activities, and on issues including, but not limited to, the evaluation and planning of project locations, arrangements, and alternatives; access limitations; and measures to mitigate the potential impacts of such projects. Any large-scale offshore development, as defined below in section 560.2.1, will require a pre-application meeting with the FAB to discuss potential fishery-related impacts, such as, but not limited to, project location, construction schedules, alternative locations, and project minimization. During the pre-application meeting for a large-scale offshore development, the FAB can also identify habitat edges that may not be mapped as part of section 560.1.5 below.

4. Commercial and recreational fisheries activities are dynamic, taking place at different places at different times of the year due to seasonal species migrations and other factors. The Council recognizes that fisheries are dynamic, shaped by these seasonal migrations as well as other factors including shifts in the regulatory environment, market demand, and global climate change. The Council further recognizes that the entire Ocean SAMP area is used by commercial and recreational fishermen employing different fishing methods and gear types. Changes in existing uses, intensification of uses, and new uses within the area could cause adverse impacts to these fisheries. Accordingly, the Council shall:
 - a) In consultation with the FAB identify and evaluate prime fishing areas on an ongoing basis through an adaptive framework.
 - b) Review any uses or activities that could disrupt commercial and recreational fisheries activities.
 - c) Require that the potential adverse impacts of other uses be evaluated, considered, and mitigated as needed. Mitigation is defined below in 560.1.5.
5. For the purposes of section 560.1-560.2, mitigation is defined as a process to make whole those fisheries user groups that are adversely affected by proposals to be undertaken, or undertaken projects, in the Ocean SAMP area. Mitigation measures shall be in consonance with the purposes of duly adopted fisheries management plans, programs, strategies and regulations of the agencies and regulatory bodies with jurisdiction over fisheries in the SAMP area, including but not limited to those set forth above in 560.1.2. Mitigation shall not be designed or implemented in a manner that substantially diminishes the effectiveness of duly adopted fisheries management programs. Mitigation measures may include, but are not limited to, compensation, effort reduction, habitat preservation, restoration and construction, marketing, and infrastructure improvements. Where there are potential impacts associated with proposed projects, the need for mitigation shall be presumed. Negotiation of mitigation agreements shall be a necessary condition of any approval or permit of a project by the Council. Mitigation shall be negotiated between the Council staff, the FAB, the project developer, and ultimately approved by the Council. The reasonable costs associated with the negotiation, which may include data collection and analysis, technical and financial analysis, and legal costs, shall be borne by the applicant. The applicant shall establish and maintain either an escrow account to cover said costs of this negotiation or such other mechanism as set forth in the permit or approval condition pertaining to mitigation.
6. While the entire Ocean SAMP area is used by commercial and recreational fishermen, the Council recognizes that moraines and moraine edges, as illustrated in Figure 2.34 in *Chapter 2, Ecology of the SAMP Area*, contain valuable fish habitats that are important to fishermen. In addition to these mapped areas, the FAB may identify other edge areas that are important to fisheries within a proposed project location. In addition to the mapped area the FAB may identify other edge areas that are important to the fisheries within a particular project location. The Council shall consider the potential adverse impacts of future activities or projects on these areas. Where it is determined that there is a significant adverse impact, the Council will modify or deny activities that would impact these areas.

7. The finfish, shellfish, and crustacean species that are targeted by commercial and recreational fishermen rely on appropriate habitat at all stages of their life cycles. While all fish habitat is important, spawning and nursery areas are especially important in providing shelter for these species during the most vulnerable stages of their life cycles. The Council shall give such sensitive habitats high priority consideration when evaluating new or intensified uses and activities within the SAMP area.
8. The Council shall work together with the U.S. Coast Guard, fishermen's organizations, and other organizations engaged in marine safety and education to promote safe navigation and fishing activity around and through offshore structures and developments, and along cable routes, during both the construction and operation phases of such projects.
9. Consultations with the U.S. Coast Guard, the U.S. Minerals Management Service, and the U.S. Army Corps of Engineers have indicated that no vessel access restrictions are planned for the waters around and through offshore structures and developments, or along cable routes, except for those necessary for navigational safety. Commercial and recreational fishing access around and through offshore structures and developments and along cable routes is a critical means of mitigating the potential adverse impacts of offshore structures on commercial and recreational fisheries. The Council endorses this approach and shall work to ensure that the waters surrounding offshore structures, developments, and cable routes remain open to commercial and recreational fishermen, except for navigational safety restrictions. The Council requests of the federal agencies that they be notified immediately of any federal action that may affect vessel access around and through offshore structures and developments and along cable routes. The Council also requests ongoing review of any federal agency decisions regarding vessel access around and through offshore structures and developments and along cable routes.
10. The Council shall consult with the Fishermen's Advisory Board when scheduling offshore marine construction or dredging activities. Where it is determined there is a significant conflict with season-limited commercial and recreational fisheries activities, the Council may modify or deny activities to minimize conflict with fisheries activities.
11. The Council shall require the applicant to provide for communication with commercial and recreational fishermen regarding offshore marine construction or dredging activities. Communication shall be facilitated through a project website and shall complement standard U.S. Coast Guard procedures such as Notices to Mariners for notifying mariners of obstructions to navigation.

560.2 Standards - Necessary Data and Information

1. The items listed in section 560.2 shall be required for large-scale offshore developments in state waters. Large-scale offshore developments include but are not limited to:
 - a. offshore wind facilities (5 or more turbines within up to 2 km of each other, or 18 MW power generation);
 - b. wave generation devices (2 or more devices, or 18 MW power generation);

- c. instream tidal or ocean current devices (2 or more devices, or 18 MW power generation);
- d. offshore LNG platforms (1 or more); and
- e. artificial reefs (1/2 acre footprint and at least 4 feet high)

For aquaculture projects, see the RI Coastal Resources Management Program. Small-scale projects (lower than the above thresholds) will need to meet the data requirements specified by the joint agency working group. The joint agency working group comprises those state and federal agencies that have a regulatory responsibility related to the above projects. The agency composition of this working group may differ depending on the proposed project.

2. A biological assessment of commercially and recreationally targeted species shall be required within the project area for all large-scale offshore developments. Large-scale offshore developments are defined above in 560.2.1. This assessment shall assess the relative abundance, distribution, and different life stages of these species at all four seasons of the year. This assessment shall comprise a series of surveys, employing survey equipment and methods that are appropriate for sampling finfish, shellfish, and crustacean species at the project's proposed location. Such an assessment shall be performed at least four times: pre-construction (to assess baseline conditions); during construction; and at two different intervals during operation (i.e. 1 year after construction and then post-construction). At each time this assessment must capture all four seasons of the year. This assessment may include evaluation of survey data collected through an existing survey program, if data are available for the proposed site.
3. An assessment of commercial and recreational fisheries effort, landings, and landings value shall be required for all proposed large-scale offshore developments. Large-scale offshore developments are defined above in section 560.2.1. Assessment shall focus on the proposed project area and alternatives. This assessment shall evaluate commercial and recreational fishing effort, landings, and landings value at three different stages: pre-construction (to assess baseline conditions); during construction; and during operation. At each stage, all four seasons of the year must be evaluated. Assessment may use existing fisheries monitoring data but shall be supplemented by interviews with commercial and recreational fishermen. Assessment shall address whether fishing effort, landings, and landings value has changed in comparison to baseline conditions.
4. For all proposed large-scale offshore developments, the project developer shall designate and fund a third-party fisheries liaison. Large-scale offshore developments are defined above in section 560.2.1. The fisheries liaison must be knowledgeable about fisheries and shall facilitate direct communication between commercial and recreational fishermen and the project developer. Commercial and recreational fishermen shall have regular contact with and direct access to the fisheries liaison throughout all stages of an offshore development (pre-construction; construction; operation; and decommissioning).
5. The potential effects of offshore projects on federally-designated Essential Fish Habitat shall be evaluated in accordance with the federal Magnuson-Stevens Fishery Conservation and Management Act, 16 U.S.C. § 1855 *et. seq.* (MSA). The MSA requires that an Essential Fish Habitat (EFH) Assessment is required for all federal actions that

may adversely affect EFH for federally-managed species. An EFH Assessment is an analysis of the effects of a proposed project or action on EFH. The responsible agency is NOAA Fisheries. For further information, see *Chapter 10: Existing Statutes, Regulations, and Policies*.

6. The potential effects of offshore projects on federally-listed Threatened or Endangered finfish species shall be evaluated in accordance with the federal Endangered Species Act, 16 U.S.C. § 1531 *et. seq.* (ESA). The ESA requires that a Section 7 Consultation is required for all federal actions that may adversely affect threatened and endangered species. For listed finfish in marine waters, the responsible agency is NOAA Fisheries. For further information, see *Chapter 10: Existing Statutes, Regulations, and Policies*.
7. Where required, the potential impacts of a proposed project on fisheries resources, habitats, and activities shall be evaluated in accordance with the National Environmental Policy Act, 42 U.S.C. § 4321 *et. seq.* (NEPA). The specifics of the NEPA evaluation will depend on the project and the lead federal agency. See the MMS Renewable Energy Framework for further information on NEPA requirements for renewable energy projects in federal waters (Minerals Management Service 2009b). For further information, see *Chapter 10: Existing Statutes, Regulations, and Policies*.
8. Where required, the socioeconomic impacts of a proposed project on commercial and recreational fishermen and fishing communities shall be evaluated in accordance with the National Environmental Policy Act, 42 U.S.C. § 4321 *et. seq.* (NEPA). For further information, see *Chapter 10: Existing Statutes, Regulations, and Policies*.

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